## Elhady Plaintiffs MSJ Exhibit 28



**Date:** April 9, 2018

Case: El Hady, et al. -v- Kable, et al.

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Conducted on April 9, 2018				
1	3			
1 UNITED STATES DISTRICT COURT	1 APPEARANCES			
2 EASTERN DISTRICT OF VIRGINIA	2 ON BEHALF OF THE PLAINTIFFS, ANAS ELHADY, ET			
3 ALEXANDRIA DIVISION	3 AL.:			
4X	4 GADEIR ABBAS, ESQUIRE			
5 ANAS ELHADY, ET AL., :	5 LENA MASRI, ESQUIRE			
6 Plaintiffs, : Case No.:	6 CAROLYN HOMAN, ESQUIRE			
7 v. : 16-CV-00375	7 COUNCIL ON AMERICAN-ISLAMIC RELATIONS			
8 CHARLES H. KABLE, DIRECTOR OF :	8 453 New Jersey Avenue, S.E.			
9 THE TERRORIST SCREENING CENTER; :	9 Washington, D.C. 20003			
10 IN HIS OFFICIAL CAPACITY, ET AL.,:	10 202.488.0833			
11 Defendants. :	11			
12X	12 ON BEHALF OF THE DEFENDANTS, CHARLES H. KABLE,			
13 Deposition of The Federal Bureau of Investigations	13 DIRECTOR OF THE TERRORIST SCREENING CENTER;			
by and through its representative,	14 IN HIS OFFICIAL CAPACITY, ET AL.:			
15 MATTHEW J. DESARNO	15 AMY E. POWELL, ESQUIRE			
16 Washington, D.C.	16 U.S. DEPARTMENT OF JUSTICE CIVIL DIVISION			
17 Monday, April 9, 2018	17 20 Massachusetts Avenue, NW			
18 10:06 a.m.	18 Washington, D.C. 20530			
19	19 202.514.9836			
20 Job No.: 184986	20			
21 Pages: 1-399	21			
22 Reported by: Matthew Goldstein, RPR	22			
2	4			
<pre>Deposition of MATTHEW J. DESARNO, held at:</pre>	1 APPEARANCES CONTINUED			
2	2 ALSO PRESENT:			
3	3 JAYME KANTOR, ESQ -			
4 Department of Justice	4 FEDERAL BUREAU OF INVESTIGATION			
5 20 Massachusetts Avenue, NW	5			
6 Washington, D.C. 20001	6 CIPORA KLIONSKY, ESQ -			
7	7 FEDERAL BUREAU OF INVESTIGATION			
8	8			
9	9 KEVIN BOGUCKI, ESQ -			
10	10 TERRORIST SCREENING CENTER			
11 Pursuant to Notice, before Matthew Goldstein,	11			
12 RPR, Notary Public in and for the District of	12 JENNIFER GREENBAND, ESQ -			
13 Columbia.	13 TRANSPORTATION SECURITY ADMINISTRATION			
14	14			
 15	15			
16	16			
17	17			
18	18			
19	19			
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22	22			

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6 By MR. ABBAS	117	5 the truth, the whole truth, and nothing but the
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8 By MR. ABBAS	121	7 EXAMINATION BY COUNSEL FOR THE PLAINTIFFS
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12 By MR. ABBAS	260	11 A. Matthew J. DeSarno.
13 By MS. POWELL	323	12 Q. Mr. DeSarno, why are you here today?
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15 By MS. POWELL	324	14 the testifying on behalf of the FBI related to
16 By MR. ABBAS	325	15 a watchlisting suit.
17 By MS. POWELL	383	16 Q. You understand that your testimony today
18 By MR. ABBAS	384	17 is binding on the agency?
19 By MS. POWELL	390	18 A. Yes.
20 By MR. ABBAS	391	19 Q. What is the Watchlisting Advisory
21 By MS. POWELL	393	20 Council?
22 By MR. ABBAS	393	21 A. The Watchlisting Advisory Council is an
		22 advisory council made up of the member agencies
	6	22 advisory council made up of the member agencies
1 By MS. POWELL	6 394	1 involved in the U.S. government watchlisting
2 By MR. ABBAS	394	2 process. The advisory council meets I believe
3 EXHIBITS		3 quarterly to discuss gaps in the watchlisting
4 (Attached)		4 process, improvements to the watchlisting process,
5 DESARNO DEPOSITION EXHIBIT	PAGE	5 and to provide recommendations to the Homeland
6 Exhibit A Notice of 30(b)(6) Deposition	44	6 Security Council as part of the NCS for proposed
7 of Defendant FBI		7 modifications to watchlisting guidelines.
8 Exhibit B Overview of the U.S. Government's Watchlisting	237	8 Q. Who created the Watchlisting Advisory
9 Process and Procedures		9 Council?
10		10 MS. POWELL: Objection; vague.
11		11 MR. ABBAS: I withdraw my question.
12		12 BY MR. ABBAS:
13		13 Q. What is the FBI's role in the
15		14 Watchlisting Advisory Council?
16		15 A. The FBI is one of the member agencies
17		16 who sits on the Council. And we send a
18		
19		17 representative to the advisory council meetings.
20		18 Q. Are all representatives to the
21		19 Watchlisting Advisory Council coequal?
22		20 A. Meaning do they all have equal vote; is
		21 that the question?
		22 Q. That was not the question.

3 (9 to 12)

Conducted or	n April 9, 2018
1 MR. ABBAS: Could you read back the 2 question?	11 MS. POWELL: Same objection. 2 I'm going to instruct the witness not to
Record read.)	3 answer.
4 MS. POWELL: Objection; vagueness.	4 Q. Are there more than five agencies that
5 THE WITNESS: I don't understand	5 send representatives to the Watchlisting Advisory
6 coequal.	6 Council?
7 BY MR. ABBAS:	7 MS. POWELL: Hang on. I'm trying to
8 Q. Does the FBI have any special status on	8 think. We have identified some of them.
1	9 I think you can answer that, yes. If
9 the Watchlisting Advisory Council?  MS_POWELL: Objection years	10 you know the answer, you can answer it.
MS. POWELL: Objection; vague.	
You can answer, if you can.	11 THE WITNESS: I don't know if there are 12 more than five.
THE WITNESS: I'm not aware of any	
13 special status that the FBI has.	13 BY MR. ABBAS:
14 BY MR. ABBAS:	14 Q. Okay. Is the FBI a member of the
15 Q. The Watchlisting Advisory Council is	15 Watchlisting Advisory Council?
16 comprised of representatives of various federal	16 A. Yes.
17 government agencies; correct?	17 Q. Is the Terrorist Screening Center a
18 A. That's correct.	18 member of the Watchlisting Advisory Council?
19 Q. How many agencies send representatives	19 A. Yes.
20 to the Watchlisting Advisory Council?	Q. Is the TSA a member of the Watchlisting
21 MS. POWELL: Objection; potentially	21 Advisory Council?
100 : 1: 4 41 - 1	
22 implicates the law enforcement privilege.	22 A. I believe so, yes.
10	12
1 I'm going to instruct the witness not to	1 Q. Is CBP a member of the Watchlisting
1 I'm going to instruct the witness not to 2 answer.	1 Q. Is CBP a member of the Watchlisting 2 Advisory Council?
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10 1 I'm going to instruct the witness not to 2 answer. 3 MR. ABBAS: Just to be clear, the number 4 of agencies involved with the Watchlisting 5 Advisory Council is being withheld on the basis of 6 what privilege?	1 Q. Is CBP a member of the Watchlisting 2 Advisory Council? 3 A. Yes. 4 Q. Is NCTC a member of the Watchlisting 5 Advisory Council? 6 A. Yes.
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22 techniques whether or not the Department of State

22 Council?

4 (13 to 16)

Conducted on April 9, 2018 15 1 participates in the Watchlisting Advisory Council 1 Council? because --2 MS. POWELL: Objection; vague. MS. POWELL: You're going to burn 3 THE WITNESS: Who? Is who a person, is 4 through your time really fast if you spend it all 4 who -- I don't understand. 5 arguing with me. BY MR. ABBAS: MR. ABBAS: That's fine. Q. Was the Watchlisting Advisory 6 7 Council -- let's start there with a person. Was MS. POWELL: The objection is on the 8 the Watchlisting Advisory Council a human being's 8 record. 9 BY MR. ABBAS: 9 idea? Q. Is USCIS a member of the Watchlisting 10 MS. POWELL: Objection; vague. I don't 11 Advisory Council? 11 know what that means. 12 MS. POWELL: Objection. 12 Q. That's fine. I'm going to instruct the witness not to I mean, did someone have an idea to 13 13 14 answer on the basis of the law enforcement 14 create a Watchlisting Advisory Council? A. I'm not aware of any particular person 15 privilege. MR. ABBAS: Are there any other 16 coming up with that idea. 16 17 privileges that you're invoking to withhold Q. Did an agency come up with the idea of 17 18 whether or not USCIS is a member of the 18 creating a Watchlisting Advisory Council? 19 Watchlisting Advisory Council other than the law MS. POWELL: Objection; vague. 19 20 enforcement privilege? You can answer, if you know. 20 THE WITNESS: I mean, I don't know who 21 MS. POWELL: Not at this time. 21 22 MR. ABBAS: Okay. Now is the time. 22 came up with the idea of creating it. I know that 14 16 1 BY MR. ABBAS: 1 it exists. Q. Is DHS a member of the Watchlisting BY MR. ABBAS: Advisory Council? 3 Q. Why does the Watchlisting Advisory 4 MS. POWELL: You can answer, if you Council exist? MS. POWELL: Objection; vague. 5 know. 5 6 Q. That's like the basic question. THE WITNESS: Yes. 6 Why does the Watchlisting Advisory 7 BY MR. ABBAS: Q. Is CIA a member of the Watchlisting Council exist? 8 9 Advisory Council? 9 MS. POWELL: Same objection. 10 MS. POWELL: I'm going to instruct the 10 Go ahead. 11 witness not to answer on the grounds of the law THE WITNESS: As I answered before, it 12 enforcement privilege and potentially the state 12 exists exactly as it's named, an advisory council 13 secrets privilege. 13 to the National Security Council to make Q. Is NCTC a member of the Watchlisting 14 recommendations for improvements in or changes to 15 Advisory Council? 15 the U.S. government watchlisting process. 16 A. I already answered. 16 BY MR. ABBAS: 17 MS. POWELL: Asked and answered. 17 Q. Who controls the Watchlisting Advisory THE WITNESS: I already answered to that 18 Council? 18 19 one. The answer remains yes. 19 MS. POWELL: Objection; vague. THE WITNESS: I mean, as it's a council, 20 BY MR. ABBAS: 20 21 I'm not sure that it's controlled by any specific 21 Q. Great. Okay. Thank you.

22 person. The Watchlisting Advisory Council is an

Who created the Watchlisting Advisory

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17

18

- 1 interagency group set up to advise the National
- 2 Security Council --
- 3 BY MR. ABBAS:
- 4 Q. Does the National Security -- I'm sorry,
- 5 go ahead.
- 6 A. to make changes to or recommend
- 7 changes to or improvements to the watchlisting
- 8 process.
- 9 Q. Does the National Security Council 10 control the Watchlisting Advisory Council?
- 11 MS. POWELL: Objection; vague.
- 12 THE WITNESS: I'm not sure I understand
- 13 what you mean by "control."
- 14 BY MR. ABBAS:
- 15 Q. Okay. Let's try it this way. Can the
- 16 National Security Council tell the Watchlisting
- 17 Advisory Council what to do?
- 18 A. I mean, I don't think that it's set up 19 that way. I think it's an advisory council, the 20 advisory council provides recommendations to the 21 National Security Council.
- Q. Does the National Security Council
- 1 solicit the Watchlisting Advisory Council's
- 2 recommendations or -- that's it. I'm sorry.
- 3 Does the National Security Council
- 4 solicit the Watchlisting Advisory Council's
- 5 recommendations?
- 6 A. I'm not -- I don't know.
- 7 Q. How does the National Security Council
- 8 communicate with the Watchlisting Advisory
- 9 Council?
- 10 A. As I understand it, the Watchlisting
- 11 Advisory Council provides recommendations to the 11
- 12 National Security Council. I'm not familiar with
- 13 the feedback flow from the National Security
- 14 Council to the Watchlisting Advisory Council.
- 15 Q. You're the FBI. Who is familiar with
- 16 the feedback flow between the National Security 17 Council and the Watchlisting Advisory Council if
- 18 not the FBI?
- 19 MS. POWELL: Objection; vague and 20 mischaracterizes prior testimony.
- MR. ABBAS: You can answer the question.
- 22 MS. POWELL: If you can.

- 1 THE WITNESS: I don't know.
- 2 BY MR. ABBAS:
- Q. Does the Watchlisting Advisory Council
- 4 and the National Security Council communicate with

5 (17 to 20)

19

- 5 each other?
- 6 MS. POWELL: Objection; asked and
- answered.
- THE WITNESS: I think I already answered
- 9 that. The advisory council provides
- 10 recommendations and I am unaware of the specific
- 11 mechanism by which the National Security Council
- 12 comes back to the advisory council.
- 13 BY MR. ABBAS:
- 14 Q. How are the Watchlisting Advisory
- 15 Council's recommendations communicated to the
- 16 National Security Council?
- 17 A. I mean, I believe they are communicated 18 in writing following meetings.
- 19 Q. Is there a particular form that this
- 20 writing is memorialized in?
- 21 A. A form like a --
- Q. Do you call it something? Do you
- 1 call -- do you call the communications that the
- 2 Watchlisting Advisory Council makes to the
- 3 National Security Council, do you have a name for
- 4 those communications?
- 5 A. I'm not aware of the name. I haven't
- 6 read any of those communications. I haven't seen 7 them.
- 8 Q. Who communicates to the National
- 9 Security Council on behalf of the Watchlisting
- 10 Advisory Council?
- 11 MS. POWELL: Objection; vague and
- 12 mischaracterizes prior testimony.
- 13 THE WITNESS: The advisory council
- 14 communicates to the National Security Council.
- 15 BY MR. ABBAS:
- 16 Q. A human being communicates on behalf of
- 17 the Watchlisting Advisory Council to the National
- 18 Security Council; correct?
- MS. POWELL: Objection; misleading and
- 20 mischaracterizes prior testimony.
- 21 MR. ABBAS: I withdraw the question.
- 22

1 BY MR. ABBAS:

- 2 Q. Does the Watchlisting Advisory Council
- 3 communicate to other governmental bodies through
- 4 human beings acting on behalf of the Watchlisting
- 5 Advisory Council?
- 6 MS. POWELL: Objection; vague.
- 7 Answer if you can.
- 8 THE WITNESS: I mean, it requires human
- 9 interaction to communicate, yes.

10 BY MR. ABBAS:

- 11 Q. Which people on behalf of the
- 12 Watchlisting Advisory Council communicate to the
- 13 National Security Council?
- 14 A. I don't know.
- MS. POWELL: Objection; misleading.
- 16 Q. How are people authorized to communicate
- 17 to the National Security Council on behalf of the
- 18 Watchlisting Advisory Council?
- 19 MS. POWELL: Objection; vague and 20 misleading.
- 21 THE WITNESS: What do you mean by
- 22 "authorized"?
- 1 BY MR. ABBAS:
- 2 Q. The Watchlisting Advisory Council issues
- 3 recommendations; correct?
- 4 A. Yes.
- 5 Q. And the member agencies of the
- 6 Watchlisting Advisory Council agree upon the
- 7 content of recommendations that the Watchlisting
- 8 Advisory Council makes to the National Security
- 9 Council: correct?
- 10 A. Yes.
- 11 Q. Okay. Who takes the Watchlisting
- 12 Advisory Council's recommendations -- I'm sorry.
- Who or what agency takes the
- 14 Watchlisting Advisory Council's recommendations
- 15 and communicates those recommendations to the
- 16 National Security Council?
- 17 MS. POWELL: Objection; misleading.
- THE WITNESS: So the answer is that I
- 19 don't know of an agency that does that. The
- 20 advisory council itself provides the
- 21 recommendations.
- 22

1 BY MR. ABBAS:

Q. Does the Watchlisting Advisory Council

6 (21 to 24)

23

24

3 have a logo?

4 MS. POWELL: What?

O. Does it have letterhead? Does the

6 Watchlisting Advisory Council have letterhead?

#### A. I don't know.

- 8 Q. Does the Watchlisting Advisory Council
- 9 have a logo?
- 10 A. I don't know.
- 11 Q. Do the recommendations that the
- 12 Watchlisting Advisory Council issues to the
- 13 National Security Council, are they stamped or
- 14 branded or marked in any way that denotes that
- 15 they're from the Watchlisting Advisory Council and
- 16 not individual agencies that are members of the
- 17 Watchlisting Advisory Council?
- 18 A. I have not seen those documents
- 19 firsthand that get pushed from the Watchlisting
- 20 Advisory Council to the National Security Council.
- Q. You've never looked before today, you
- 22 have not reviewed any documents that the

- 1 Watchlisting Advisory Council sends to the
- 2 National Security Council?
- 3 A. No.
- 4 Q. Does the FBI have access to the
- 5 documents in which the Watchlisting Advisory
- 6 Council issues recommendations to the National
- 7 Security Council?
- 8 MS. POWELL: Objection; vague.
- 9 Answer if you can.
- THE WITNESS: Does the FBI have access
- 11 to those documents?
- 12 BY MR. ABBAS:
- 13 Q. Yes.
- 14 A. Yes.
- 15 Q. So the FBI has access to the documents
- 16 that the Watchlisting Advisory Council issues to 17 the National Security Council -- I'm sorry, let me
- 17 the National Security Council -- I'm sorry, let me 18 withdraw.
- The Watchlisting -- it's the FBI's
- 20 testimony today that the Watchlisting Advisory
- 21 Council -- I'm sorry.
- It's the FBI's testimony today that the

## Transcript of Matthew J. DeSarno, Designated Representative

9,	20	1	8
	9,	9, 20	9, 201

- 1 FBI has access to documents in which the
- 2 Watchlisting Advisory Council issues
- 3 recommendations to the National Security Council;
- 4 correct?
- 5 MS. POWELL: Asked and answered.
- 6 THE WITNESS: I said yes.
- 7 BY MR. ABBAS:
- 8 Q. Why does -- why, in the FBI's view,
- 9 would it be okay -- would the FBI object if the
- 10 Watchlisting Advisory Council did not share the
- 11 documents -- the recommendation documents that it
- 12 provides to the NSC -- let's back up. Let's do
- 13 this; can we call the National Security Council
- 14 NSC?
- 15 A. Yes.
- 16 Q. And we can call the Watchlisting
- 17 Advisory Council WAC?
- 18 A. Yes.
- 19 Q. Okay.
- MS. POWELL: Can you call it the WAC.
- 21 MR. ABBAS: That's coming. That's
- 22 coming. I'm just trying to set it up.
- 26

- 1 BY MR. ABBAS:
- Q. Does the FBI review the WAC
- 3 recommendations before they get issued to the NSC? 3
- 4 MS. POWELL: Objection; vague.
- 5 You can answer, if you can.
- 6 THE WITNESS: The FBI is a member of the
- 7 Watchlisting Advisory Council. As a member of the
- 8 advisory council, the FBI participates in all
- 9 aspects of that council.
- 10 BY MR. ABBAS:
- 11 Q. I don't think you answered the question.
- MR. ABBAS: Could you read back the 13 question?
- 14 (Record read.)
- MS. POWELL: Objection; asked and 16 answered.
- 17 MR. ABBAS: You can answer.
- 18 THE WITNESS: That's my answer.
- 19 BY MR. ABBAS:
- 20 Q. You didn't answer the question.
- 21 MS. POWELL: Yes, he did.
- 22 Q. Does the FBI review -- okay.

- Who was -- you testified that
- 2 the -- that WAC meets quarterly; is that correct?
- 3 I'm sorry, does WAC meet quarterly?
- A. I believe the WAC meets quarterly and/or

7 (25 to 28)

27

- 5 as needed in addition to quarterly.
- Q. And the WAC issues recommendations at
- 7 least on a quarterly basis to the National
- 8 Security Council?
- 9 MS. POWELL: Objection; mischaracterizes 10 prior testimony.
- THE WITNESS: I don't know that they
- 12 issue recommendations with each meeting.
- 13 BY MR. ABBAS:
- 14 Q. Did the WAC -- has the WAC issued any
- 15 recommendations to the NSC in 2018?
- MS. POWELL: You can answer, if you
- 17 know, sorry.
- 18 THE WITNESS: I don't know.
- 19 BY MR. ABBAS:
- Q. Has the WAC issued any recommendations
- 21 to the TSC in 2017?
- 22 A. I don't know.
  - Q. Has the WAC issued any recommendations
  - to the NSC in 2016?
    - A. I don't know.
  - 4 Q. Are you aware of any year in which the
  - WAC issued recommendations to the NSC?
    - A. I'm not aware of the specific years, no.
  - Q. When was the last time the WAC issued
  - 8 recommendations to the NSC?
  - 9 A. I don't know.
  - 10 Q. And just to be clear, "I don't know" and
  - 11 "I don't remember" are very common answers to the
  - 12 deposition. So if I'm asking and you don't know,
  - 13 I'm just wondering whether you know or not and
  - 14 then we'll move on from there.
  - Does the WAC issue statements of
  - 16 conclusions -- I'm sorry, withdraw.
  - Does the WAC issue statements of
  - 18 conclusions following its meetings?
- 19 A. I don't know. I know that in the NSC
- 20 process, generally we provide conclusions of
- 21 meetings in what's called a summary of conclusions
- 22 or statement of conclusions, SOC. So I have not

1 seen any specific WAC SOCs, but it - but that is the process that the NSC uses.

- MS. POWELL: It's fair.
- Q. Okay. Just to be clear, you referred to
- 5 SOC, S-O-C, which stands for statements of
- conclusions; correct?
- MS. POWELL: Objection; mischaracterizes
- prior testimony.
- THE WITNESS: I know it to stand for 10 summary of conclusions.
- 11 BY MR. ABBAS:
- Q. Got it. Fair enough. We'll call
- 13 summaries --
- A. It's a SOC. 14
- O. It's a SOC. 15
- 16 Is the SOC different than the
- 17 recommendation document that the Watchlisting
- 18 Advisory Council issues to the NSC?
- A. I have not seen those documents. I 20 don't know.
- Q. So you have not seen ever a SOC -- I'm 21 22 sorry, let me withdraw.
- You have not before today seen a WAC
- 2 SOC?
- 3 A. I have not seen a WAC SOC.
- Q. Has the WAC issued any WAC SOCs in 2018? 4
- These are -- I'm not trying to be funny, it just
- happens to be funny.
- MS. POWELL: You can answer if you know.
- THE WITNESS: I don't know.
- 9 BY MR. ABBAS:
- 10 Q. Has the WAC issued any WAC SOCs in 2017?
- MS. POWELL: You can answer if you know. 11
- THE WITNESS: I have not seen any. 12
- 13 BY MR. ABBAS:
- Q. Has the WAC issued any WAC SOCs in 2016? 14
- A. Same answer. I have not seen any. 15
- Q. Has the WAC issued any WAC SOCs in 2015? 16 trying to figure out. 16
- 17 A. I don't know.
- Q. Has the WAC ever issued any WAC SOCs? 18
- A. I have not seen any so I don't know. 19
- O. But there is a term "summaries of
- 21 conclusion" that you're familiar with; correct?
- 22 A. Yes.

- Q. And that term is associated in the FBI's
- mind with the deliberations of the WAC; correct?

8 (29 to 32)

31

32

- 3 A. It's associated with the deliberations of the National Security Council.
- Q. The NSC issues the SOCs? Whose
- 6 summaries of -- whose conclusions are being
- referred to in the summary of conclusions document
- that you're referring to?
- 9 MS. POWELL: Objection; mischaracterizes 10 prior testimony.
- THE WITNESS: I know SOCs to be
- 12 summaries of conclusions from NSC-related meetings
- 13 in general. So your question to me was about
- 14 whether or not the WAC does SOCs and I said I have
- 15 not seen those SOCs, but that would make sense
- 16 that they would do those. But I haven't seen them
- 17 so I don't know.
- 18 BY MR. ABBAS:
- Q. So it's the FBI's testimony today that
- 20 there may or may not be WAC SOCs?
- MS. POWELL: Objection; mischaracterizes
- 22 prior testimony and asked and answered several
- 1 times now.

- MR. ABBAS: You can answer.
- THE WITNESS: I think I clearly answered it in the last response.
- MR. ABBAS: Could you read back the question?
- 7 (Record read.)
- MR. ABBAS: I'll do it again. 8
- 9 BY MR. ABBAS:
- Q. Is it the FBI's testimony today that
- 11 there are WAC SOCs?
- 12 MS. POWELL: Objection; mischaracterizes 13 prior testimony.
- MR. ABBAS: I just want to know whether
- 15 there are or are not WAC SOCs. That's all I'm
- MS. POWELL: And he's answered that 18 question several times now.
- 19 MR. ABBAS: No, he hasn't.
- MS. POWELL: At some point, I'm going to 20
- 21 instruct him not to answer. Keep it up.
- 22 THE WITNESS: I have not seen WAC SOCs.

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#### Conducted on April 9, 2018

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1	$\mathbf{p}\mathbf{v}$	MD	ABBAS:
1	ВΥ	WIK.	ABBAS:

- 2 Q. Do you believe -- so you're not prepared
- 3 today to testify on behalf of the FBI as to
- 4 whether or not there are WAC SOCs; correct?
- 5 MS. POWELL: Objection; mischaracterizes
- 6 prior testimony.
- 7 MR. ABBAS: I'll withdraw it.
- 8 BY MR. ABBAS:
- 9 Q. Are you prepared today to testify as to 10 whether or not there are WAC SOCs?
- 11 A. I have been testifying about whether or 12 not there are WAC SOCs for the last several 13 minutes.
- MR. ABBAS: Am I missing something? 15 BY MR. ABBAS:
- 16 Q. Are there WAC SOCs?
- MS. POWELL: Objection; asked and
- 18 answered several times now.
- MR. ABBAS: No, he has not. I'm really
- 20 not trying to be difficult, I just want to know
- 21 whether they exist or not.
- MS. POWELL: I really don't think his
- 1 answer is going to change the more often you ask
- 2 the question.
- THE WITNESS: It's not going to change.
- 4 I haven't seen them.
- 5 BY MR. ABBAS:
- 6 Q. Okay. What's the relationship between
- 7 NSA SOCs and the Watchlisting Advisory Council?
- 8 MS. POWELL: Objection.
- 9 MR. ABBAS: I'm sorry, did I say NSA?
- 10 MS. POWELL: Yeah.
- 11 MR. ABBAS: I'm sorry, I apologize.
- 12 BY MR. ABBAS:
- 13 Q. What is the relationship between the NSC 14 and -- I'm sorry.
- What is the relationship between the
- 16 NSC's SOCs and the Watchlisting Advisory Council?
- 17 A. I don't know if I understand that
- 18 question. The relationship between the NSC's SOCs
- 19 and the council? I mean, I understand the
- 20 Watchlisting Advisory Council to be an interagency
- 21 council that advises the NSC. You asked me about
- 22 SOCs I said it -- you know, that's the normal

1 process of communication within the NSC. So I

9 (33 to 36)

35

36

- 2 have not seen a Watchlisting Advisory Council's
- 3 SOC, but that's the normal standard protocol of
- 4 communication within the NSC.
- Q. But the SOCs -- when you -- that's fine.
  - What records exist of any work that the
- Watchlisting Advisory Council undertakes?
- 8 MS. POWELL: Objection; vague.
- 9 THE WITNESS: I haven't seen records of 10 their work.
- 11 BY MR. ABBAS:
- 12 Q. And do you know -- does the FBI know 13 whether records of the Watchlisting Advisory
- 14 Council's work exist?
- 15 A. I don't know that they exist. I expect 16 that those records exist, but I haven't seen them.
- Q. Who is currently the FBI's -- and you
- 18 can -- what is the position of the person
- 19 who -- well, let me back up.
- 20 Do you know the name of the person --
- 21 I'm not asking for the name -- but do you know the
- 22 name of the person that is the FBI representative

1 on the Watchlisting Advisory Council?

- MS. POWELL: Objections; misleading, but
- 3 answer if you can without giving the name.
- 4 THE WITNESS: The FBI has sent -- has a 5 representative on the council, not necessarily the
- 6 same person all the time, but there is a
- 7 representative who goes and I do know their name.
- 8 BY MR. ABBAS:
- 9 Q. What is the FBI's representative to the 10 WAC's position?
- 11 MS. POWELL: I think you can answer 12 that.
- 13 THE WITNESS: It's a unit chief.
- 14 BY MR. ABBAS:
- 15 Q. What's a unit chief in the FBI's
- 16 personnel hierarchy?
- 17 A. A unit chief is a GS-15 senior manager.
- 18 Q. What is the -- this particular unit 19 chief -- I'm sorry.
- The unit chief who is the FBI's
- 21 representative to the WAC supervises who? Like
- 22 what is his unit or her, what is his or her unit?

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- A. The most recent representatives to the
- 2 WAC have supervised units who manage a region of
- 3 the country -- the international terrorism cases
- 4 in a region of the country.
  - Q. Who decides -- I'm sorry.
- Who at the FBI decides who the FBI's WAC
- 7 representative will be?
- 8 A. I mean, I told my section chief who's in
- 9 charge of the entire United States --
- 10 international terrorism cases in the entire United
- 11 States to send a representative to the WAC. And
- 12 that section chief made a determination as to
- 13 which person in his section would attend. So it's
- 14 in my organization and I delegated that to one of 15 my subordinates.
- 16 Q. What is your organization, what you are 17 referring to?
- 18 A. So I manage all international terrorism 19 investigations and operations for the FBI. And
- 20 one of those subordinate units manages all
- 21 international terrorism investigations and cases
- 22 inside the United States. I delegate it to that

1 WAC representative spends no time on WAC-related

10 (37 to 40)

40

- 2 work?
  - A. Correct.
  - Q. Is there a particular work cycle that
- 5 the WAC has in which agency reps are busier or
- 6 more engaged in WAC-related work?
  - A. Yes.
- 8 Q. What is the WAC's work cycle?
- 9 A. As I testified previously, they meet 10 quarterly and as needed. So in the time leading 11 up to and probably immediately after the meeting, 12 there's more effort involved than in the periods 13 of time between meetings.
- 14 Q. Who decides what the WAC's agenda will 15 be for the next meeting?
- MS. POWELL: Objection; vague,
- 17 potentially misleading.
- THE WITNESS: I expect that the council
- 19 does. I mean, as I testified before, the WAC is
- 20 an advisory council -- interagency advisory
- 21 council and I expect that the council creates the
- 22 agenda.

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#### 1 unit -- to that section.

- Q. So there's -- how long does -- how long
- 3 is it your expectation that that person will serve
- 4 as the WAC representative for the FBI?
- 5 MS. POWELL: Objection; misleading.
- 6 THE WITNESS: I didn't specify a term,
- 7 but my expectation is that they would serve for
- 8 six months to a year depending on personnel
- 9 turnover and the frequency of meetings.
- 10 BY MR. ABBAS:
- 11 Q. How much time does the FBI 12 representative to the WAC spend on WAC-related 13 duties?
- 14 A. I don't know exactly how much time.
- 15 Q. What is your understanding of the amount 16 of time that the FBI's WAC representative spends 17 on WAC-related duties?
- 18 A. I can say I would not consider it a 19 particularly taxing additional duty in terms of 20 time. It would not be an extremely burdensome 21 amount of time.
- Q. So there might be weeks when the FBI's

- 1 BY MR. ABBAS:
  - Q. Does the council have its own employees,
  - 3 its own support staff?
  - 4 A. Not that I'm aware of.
    - Q. Does the council have its own facility?
  - A. Not that I'm aware of.
  - 7 Q. Does the council have its own office
  - 8 space?
  - 9 A. Not that I'm aware of.
  - 10 Q. So the council is comprised completely
  - 11 of agency personnel contributing work to this
  - 12 Watchlisting Advisory Council; correct?
  - 13 A. Yes.
  - 14 Q. How is it determined which agency rep 15 will have the responsibility of coordinating these
  - 16 periodic WAC meetings?
  - 17 MS. POWELL: Objection; vague.
  - 18 THE WITNESS: I don't know.
  - 19 BY MR. ABBAS:
  - Q. Does the FBI rep to the WAC facilitate
  - 21 the creation of WAC agendas for WAC's periodic
  - 22 meetings?

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- 1 MS. POWELL: Objection; vague.
- THE WITNESS: Not that I'm aware of.
- 3 MR. ABBAS: Just for my sake can you
- 4 read back the question?
- 5 (Record read.)
- 6 BY MR. ABBAS:
- 7 Q. What do you know about how the WAC
- 8 meeting agendas are created?

# 9 A. I think as I already testified to I 10 expect that the agendas are created by the 11 council.

- 12 Q. What do you know about how WAC agendas 13 are created?
- MS. POWELL: Objection; asked and 15 answered.
- 16 Q. Is that all? I just want to make sure.

#### 17 A. I have no further answer than that.

- 18 Q. I just want to make sure.
- The only thing you know about WAC agenda
- 20 meetings is that there are WAC agendas
- 21 meetings -- I'm sorry.
- The only thing you know about agendas
- 1 for WAC meetings is that there are agendas for WAC
- 2 meetings --
- 3 MS. POWELL: Objection; mischaracterizes
- 4 prior testimony.
- Q. -- correct?
- 6 A. I don't think I said that. I think
- 7 I -- you asked me how they're created. I've never
- 8 seen a WAC agenda so I don't know that they exist.
- 9 I expect that they exist and that they're created 10 by the council.
- 11 Q. And you have -- the FBI has no knowledge 12 as to who creates WAC agendas?
- 13 MS. POWELL: Objection; mischaracterizes 14 prior testimony.
- MR. ABBAS: I just would expect that the
- 16 FBI's deponent would be able to provide basic
- 17 testimony as to how a -- how the advisory -- how
- 18 the WAC actually has meetings. And I just want to
- 19 be clear --
- MS. POWELL: And he did. The question
- 21 is asked and answered that the council creates an
- 22 agenda.

- 1 BY MR. ABBAS:
- Q. But the council has no staff; correct?

11 (41 to 44)

43

44

- 3 And -- okay. That's fine. I think I've got my
- answer.
- 5 Did the FBI's representative to the WAC
- 6 always -- I'm sorry, let me start again.
- 7 Does the FBI's representative to the WAC
- 3 always receive WAC meeting agendas?

#### 9 A. I don't know.

- 10 MR. ABBAS: I think we need to take a 11 five-minute break because I really don't think 12 that -- I think there's huge holes and I'm kind of 13 surprised that we're not getting any information 14 about the FBI's participation in the WAC. I'm 15 going to take -- let's take five minutes and then
- 17 Is that all right?

16 we'll be back.

- MS. POWELL: You can take as much time 19 as you want.
- 20 (Recess from the record.)
- 21 (DeSarno Deposition Exhibit A was marked
- 22 for identification and attached to the
- 42
- WAC 1 transcript.)
  - 2 MR. ABBAS: I've marked Plaintiff's
  - 3 DeSarno Exhibit A -- I'm sorry, Deponent DeSarno
  - 4 Exhibit A as the notice of 30(b)(6) deposition for
  - 5 defendant FBI. Opposing counsel has a copy. The
  - 6 court reporter has marked it as A.
  - 7 BY MR. ABBAS:
  - 8 Q. Mr. DeSarno, please take a moment to
  - 9 review the document. Let me know when you've 10 finished reviewing it and I'll have some questions 11 for you.
  - 11101 you.
  - MS. POWELL: I would also note for the 13 record that the court granted in part our motion
  - 14 for protective order with respect to this notice
  - 14 for protective order with respect to this notice 15 and denied in part.
  - 16 (Witness peruses the exhibit.)
  - 17 THE WITNESS: Okay.
  - 18 BY MR. ABBAS:
  - 19 Q. Have you reviewed this document before 20 today?
  - 21 A. I have.
  - 22 Q. And just as a reminder, I know you knew

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- 1 what question I was going to ask, I think I had an
- 2 idea what your answer was, but just for the court
- 3 reporter's sake, please be sure to wait until the
- 4 end of my question before answering just to make a
- 5 clean record and I'll try to do the same as well.
- A. Okay.
- Q. What is your understanding of what this
- 8 document is?
- MS. POWELL: Objection; calls for a 10 legal conclusion.
- Answer if you can. 11
- THE WITNESS: This is the notice of 12
- 13 deposition to depose an FBI witness.
- 14 BY MR. ABBAS:
- Q. Have you had a deposition -- have you 16 been in a deposition previously?
- 17 A. I have not.
- Q. So you've never been deposed yourself? 18
- MS. POWELL: Objection; asked and 19 20 answered.
- MR. ABBAS: They're two different
- 22 questions. Have you been in a deposition and have
  - 46

- 1 you been deposed.
- MS. POWELL: I'm pretty sure that counts
- 3 as asked and answered, but you can answer if you
- 4 like.
- 5 THE WITNESS: I have not been in a
- 6 deposition, nor have I been deposed which would
- 7 have required me to be in a deposition.
- 8 BY MR. ABBAS:
- Q. Is it your understanding that there are 10 questions that I may ask you today that you are 11 not obligated to answer?
- MS. POWELL: Objection; calls for a 12 13 legal conclusion.
- You can answer, if you know. 14
- THE WITNESS: Yes, there potentially 15 16 could be questions that I would not be obligated
- 17 to answer.
- 18 BY MR. ABBAS:
- Q. Is it your understanding that -- well,
- 20 okay. Let's go to paragraph 10 which is on
- 21 page 2. Take a moment to review paragraph 10 and
- 22 I'm going to have a few questions about

1 paragraph 10.

A. Okay.

- Q. Is it your understanding that it's your
- 4 obligation today to provide testimony regarding
- the Watchlisting Advisory Council?
- MS. POWELL: Objection; calls for a
- 7 legal conclusion and does not take into account
- 8 the court's instructions on this issue, but you
- 9 may answer it, if you can.
- 10 THE WITNESS: The Watchlisting Advisory
- 11 Council -- just those four words, "The
- 12 Watchlisting Advisory Council," are included in
- 13 paragraph 10, yes. There are other things in
- 14 paragraph 10, but separated by commas it just
- 15 says, "The Watchlisting Advisory Council."
- 16 BY MR. ABBAS:
- Q. There's information that the FBI
- 18 possesses about the Watchlisting Advisory Council
- 19 that you do not know about here today; correct?
- MS. POWELL: Objection; mischaracterizes 20 21 prior testimony.
- THE WITNESS: I've testified a good bit
- 1 over the last hour about the Watchlisting Advisory
- 2 Council.
- 3 BY MR. ABBAS:
- Q. You didn't answer the question.
- MR. ABBAS: Can you read back the 5
- question.
- 7 (Record read.)
- MS. POWELL: I'm going to add objections 8
- 9 of vagueness and misleading in addition to my 10 previous objection.
- 11 BY MR. ABBAS:
- Q. Do you know everything there is to know 13 about the Watchlisting Advisory Council?
- MS. POWELL: Objection; vague and 14 15 misleading.
- THE WITNESS: Clearly I do not know 17 everything there is to know about the Watchlisting 18 Advisory Council.
- 19 BY MR. ABBAS:
- Q. Does someone at the FBI know more about
- 21 the Watchlisting Advisory Council than you do?
- 22 MS. POWELL: Objection; vague and

13 (49 to 52)

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49	51		
1 misleading.	1 THE WITNESS: That's my understanding it		
2 THE WITNESS: I don't know.	2 is unanimous consensus.		
3 BY MR. ABBAS:	3 BY MR. ABBAS:		
4 Q. Do you believe that the FBI's rep to the	4 Q. Has the FBI ever dissented withdraw		
5 WAC knows more about the WAC than you do?	5 that.		
6 MS. POWELL: Objection; vague.	6 Has the FBI ever objected to proposed		
7 THE WITNESS: The FBI's rep to the WAC	7 activity or recommendations by the WAC?		
8 has been in meetings and has operated as part of	8 MS. POWELL: Objection; it seems to call		
9 the Council, but I don't know what that rep knows	9 for deliberative process privileged information.		
10 about the overall you know, the history of the	I'm going to instruct the witness not to		
11 Council or any of that so I don't know.	11 answer.		
12 BY MR. ABBAS:	12 Q. Does the FBI have a mechanism by which		
13 Q. You don't, Mr. DeSarno, attend any of	13 it communicates its objections to activity		
14 the WAC meetings; correct?	14 regarding the WAC?		
15 A. I have not.	MS. POWELL: Same objection and		
16 Q. Are you cc'd on the WAC e-mails that	16 instruction I think because it assumes the answer		
17 regard WAC proceedings or WAC activity?	17 to the previous question, unless I'm		
18 A. I have been cc'd on some e-mails,	18 misunderstanding.		
19 scheduling-type e-mails leading up to WAC meetings	19 Q. Is there a mechanism by which the FBI		
20 in the past. I have been one of many recipients	20 registers its disagreement with things that the		
21 of WAC e-mails.	21 WAC has done or is planning to do?		
22 Q. Do you know whether the FBI WAC rep has	MS. POWELL: Same objection as well		
50	52		
1 ever made a suggestion as to what should or should	1 misleading.		
2 not be included on a WAC meeting agenda?	MR. ABBAS: You can answer.		
3 A. I don't know.	3 THE WITNESS: As the WAC operates		
Q. Do you know whether the FBI has agreed	4 through consent unanimous consent as we		
5 to all of the WAC recommendations I'm sorry,	5 discussed, I don't know of any instance where the		
6 let me withdraw it.	6 FBI has lodged objections to that consent.		
7 Do you know whether the FBI has always	7 BY MR. ABBAS:		
8 agreed with the recommendations that the WAC has	Q. Does any agency rep chair the WAC?		
9 made to the NSC regarding watchlisting?	9 A. The WAC is cochaired by the Terrorist		
MS. POWELL: Objection; misleading and	10 Screening Center and the National Counterterrorism		
11 mischaracterizes prior testimony. I believe he	11 Center.		
12 testified that it operates by consensus.	12 Q. Who decided that TSC and NCTC would		
MR. ABBAS: Objection; that wasn't an	13 cochair the WAC?		
14 objection. I think that's coaching the witness.	MS. POWELL: Objection; vague.		
MS. POWELL: It's asked and answered.	15 THE WITNESS: Who?		
16 THE WITNESS: Yeah, my prior testimony	16 BY MR. ABBAS:		
17 was that it operates by consensus.	Q. Yeah, let's start out with who, yes.		
18 BY MR. ABBAS:	18 A. I don't know the name of the person who		
19 Q. Is it the FBI's testimony that the WAC	19 decided that or if there was a person. I don't		
20 operates by unanimous consensus?	20 know how that decision was made.		

Q. At some point a person made the

22 decision, right, at some point?

MS. POWELL: Objection; asked and

22 answered.

#### A. Or the Council maybe. I don't know.

- Q. Which agency decided that the NCTC and
- 3 TSC would cochair the WAC?
- 4 MS. POWELL: Objection; vague and
- 5 mischaracterizes prior testimony.
- 6 THE WITNESS: I know that there are
- 7 cochairs, NCTC, TSC. I don't know who determined
- 8 that or when that was determined. But as the WAC
- 9 exists right now, that's who cochairs it.
- 10 BY MR. ABBAS:
- 11 Q. Prior to today, what did you do to
- 12 educate yourself about the Watchlisting Advisory
- 13 Council?
- MS. POWELL: Objection. I instruct the
- 15 witness not to answer to the extent it calls for
- 16 communications between counsel, but he can answer 17 as to anything else he did.
- THE WITNESS: So I reviewed a document
- 19 dated 2008 that established the original Terrorist
- 20 Screening Center Policy Board which evolved into
- 21 the Watchlisting Advisory Committee [sic], it's a
- 22 charter document.

5

- 1 I refreshed my recollection of a meeting
- 2 that I had with executives at the TSC where we
- 3 discussed the Watchlisting Advisory Council and
- 4 the need for the FBI to designate a
- 5 representative. And I refreshed my recollection
- 6 of designating a representative.
- 7 BY MR. ABBAS:
- 8 Q. What was the name of the document that
- 9 you referred to as the charter document of the WAC 10 from 2008?
- 11 A. The document just had on the top of it 12 Terrorist Watchlisting Policy Board I think is 13 what it was called at its inception.
- 14 Q. Terrorism Watchlisting Policy Board?
- 15 A. It was something policy board, either 16 TSC Policy Board or Terrorist Watchlist Policy 17 Board.
- 18 Q. Is there a Terrorist Watchlist Policy 19 Board?
- 20 A. No, that's the board that eventually21 evolved into the Watchlisting Advisory Council.
- Q. Got it. So there used to be something

1 like the Terrorist Watchlisting Policy Board?

14 (53 to 56)

55

56

- A. Yes.
  - Q. And that became the Watchlisting
- 4 Advisory Council?
- 5 A. Yes.
- Q. Do you know when the Watchlisting -- I'msorry, when the Terrorism Watchlist Policy Board
- 8 was first created?
- 9 A. This charter that I'm referring to was 10 signed by some incomplete number of member 11 agencies, I don't know how many signatures there 12 were, but there were signature blocks that were 13 completed in 2008.
- 14 Q. When you say "Some incomplete number of 15 member agencies," why is the number incomplete?
- 16 A. I just don't know who did or did not 17 sign it. I know that there were the copy that 18 I saw had signatures by some agencies and some 19 blank signature blocks, but I don't recall which 20 signature blocks were blank and whether or not 21 that was the final copy. It was just a copy that 22 was provided to me.

- Q. So you don't know which agencies are a
- 2 party to -- I'm sorry.
- 3 You don't know which agencies were a
- 4 party to the Terrorism Watchlist Policy Board;
- 5 correct?
  - A. To the 2008 document?
- 7 Q. Yes.
- 8 A. Correct.
- 9 Q. The 2008 document did not create the 10 WAC; correct?
- 11 MS. POWELL: Objection; misleading.
- 12 THE WITNESS: The 2008 document created
- 13 something called the Policy Board, which is my
- 14 understanding at some subsequent point became the
- 15 Watchlisting Advisory Committee. There may be
- 16 another document that I haven't seen that changes
- 17 it, I haven't seen it.
- 18 BY MR. ABBAS:
- 19 Q. The meeting with TSC regarding the FBI 20 designating a rep to the WAC that you referred to 21 a little bit ago, when was that meeting?
- 22 A. It's likely June or July of 2017.

1

57

1	Q.	At the time of that meeting, were you
---	----	---------------------------------------

- 2 aware of this litigation of which your testimony
- 3 is a part of?
- 4 A. No.
- 5 Q. During that June 2017 meeting, who was
- 6 present? And I don't need names, just titles.
- 7 A. The assistant director for
- 8 counterterrorism.
- 9 Q. That's FBI?
- 10 A. FBI.
- 11 Q. Okay.
- 12 A. Me, the deputy assistant director for
- 13 counterterrorism, the director of the TSC, and the 14 deputy director of the TSC.
- 15 Q. The director of the TSC at that time was 16 who?
- 17 A. Sandy Kable.
- 18 Q. Okay.
- 19 A. Charles Kable.
- 20 Q. He goes by Sandy; is that --
- 21 A. Charles Kable.
- 22 Q. Charles Kable.
- 1 Okay. Are you a part of -- what is
- 2 your -- I'm sorry, what's your job title again?
- 3 A. Deputy assistant director
- 4 counterterrorism division, FBI.
- 5 Q. Is Charles Kable your subordinate?
- 6 A. He's not.
- 7 Q. Who oversees Charles Kable, the director
- 8 of TSC?
- 9 A. The executive assistant director for 10 national security of the FBI.
- 11 Q. Who is?
- 12 A. Currently?
- 13 Q. Yes.
- 14 A. Carl Ghattas.
- 15 Q. Can you spell that name?
- 16 A. G-H-A-T-T-A-S. First name Carl with a 17 C.
- 18 O. Can Carl Ghattas tell the director of
- 19 TSC what to do?
- 20 MS. POWELL: Objection; vague and
- 21 misleading.
- 22 Q. Not a surprise question.

MS. POWELL: Not a surprise objection.

15 (57 to 60)

59

60

- 2 THE WITNESS: So Charles Kable reports
- 3 directly to the EAD for national security, Carl
- 4 Ghattas, in his direct reporting work function.
- 5 The TSC is an interagency organization
- 6 administered by the FBI. So in an answer to the
- 7 question can Carl Ghattas tell Charles Kable what
- 8 to do, in as much as a manager can tell a
- 9 subordinate what to do in terms of administrative
- 10 policy, reporting to work, those types of things, 11 yes, he can.
- 12 BY MR. ABBAS:
- 13 Q. Are there things that Carl Ghattas 14 cannot tell the director of the TSC what to do 15 about?
- MS. POWELL: Objection; vague.
- 17 Q. I'm sorry, let me rephrase.
- 18 Are there aspects of the director of
- 19 TSC's job that is not controlled by FBI supervisor
- 20 Carl Ghattas?

22

- 21 MS. POWELL: Same objection.
  - THE WITNESS: The TSC operates as a
- 1 relatively independent interagency entity that has
  - 2 the goal of executing HSPD-6 across the
  - 3 interagency. So there are -- as that -- as an
  - 4 interagency entity, the EAD of national security
  - 5 and the FBI have administrative responsibility
  - 6 over the organization, but operationally it
  - 7 operates with interagency independence.
  - 8 BY MR. ABBAS:
  - 9 O. Does the FBI control TSC?
  - MS. POWELL: Objection; asked and
  - 11 answered and vague.
  - MR. ABBAS: Let's withdraw.
  - 13 BY MR. ABBAS:
  - 14 Q. The FBI pays for all of the operations 15 of the TSC; correct?
  - MS. POWELL: Objection; vague and 17 misleading.
  - 18 THE WITNESS: Yeah, that is vague. I
- 19 don't -- I'm not certain that that's the case.
- 20 There are employees of other agencies at the TSC
- 21 that are paid by their agencies.
- 22

#### Conducted on April 9, 2018

1	RV MR	ABBAS:
	DI MIX.	ADDAS.

- Q. Is anyone paid by the Terrorist
- Screening Center?
- 4 MS. POWELL: Objection; vague.
- THE WITNESS: Paid by the Terrorist
- Screening Center?
- BY MR. ABBAS:
- Q. Yes. 8

#### 9 A. I don't understand the question.

- Q. Is anyone -- does the Terrorist 10
- 11 Screening Center pay any salaries of TSC 12 employees?
- MS. POWELL: Same objection. 13
- THE WITNESS: Yeah, I mean, that's
- 15 getting into complexities related to budgets and 16 contracts and --
- 17 BY MR. ABBAS:
- Q. If you don't know, just say you don't 19 know, that's fine, that's an answer.
- Do you know who pays the salaries of TSC 20 21 employees?
- A. I know that TSC employees are paid their

#### 1 salaries by their home agencies.

- Q. Does TSC pay any single person a salary?
- MS. POWELL: Objection; asked and 3
- 4 answered.
- THE WITNESS: That was my answer.
- BY MR. ABBAS:
- Q. Does TSC pay any single employee?
- MS. POWELL: Objection; asked and 8
- 9 answered.
- 10 THE WITNESS: I answered that.
- 11 BY MR. ABBAS:
- Q. You're not answering the question, but 13 that's fine, that's your choice.
- As an executive of the FBI, does the FBI 15 set TSC's budget?
- 16 MS. POWELL: Objection; vague.
- THE WITNESS: The FBI is not solely 17 18 responsible for setting the TSC's budget.
- 19 BY MR. ABBAS:
- Q. Who else -- so the FBI does have some
- 21 responsibility for TSC's budget?
- A. Yes. 22

- Q. What is the FBI's responsibility for
  - 2 TSC's budget?
  - A. Well, the FBI certainly makes requests, 3

16 (61 to 64)

63

- budget requests on behalf of the TSC.
- O. To whom?
- A. To Congress who authorizes budgets. And 6
- 7 then --
- Q. Does TSC have its own congressional 8
- 9 liaison personnel?
- 10 A. I don't know.
- Q. Does FBI congressional liaison personnel
- 12 present funding requests to Congress on TSC's
- 13 behalf?
- A. I don't know. 14
- Q. What do you know about the financial 15
- 16 relationship between the FBI and TSC?
- A. I mean, I know that the FBI provides for 18 the administration generally of the TSC, which is
- 19 inclusive of budget. But I don't know the
- 20 complexities of how other agencies feed into that
- 21 budget, what the sharing agreements are, I don't
- 22 know those details.

- Q. Does the FBI pay for TSC's office
- facilities?
- 3 A. I believe so.
- Q. Does the FBI pay for TSC's information
- technology infrastructure?
- A. I believe the FBI pays for some of that
- 7 or maybe all of that; but, yes, it is included in
- 8 the administration of the TSC.
- Q. Does the FBI pay for the salaries of TSC 10 employees?
- 11 MS. POWELL: Objection; asked and
- 12 answered.
- THE WITNESS: The FBI pays the salaries
- 14 of FBI employees who are assigned to the TSC.
- 15 BY MR. ABBAS:
- O. Does TSC have -- this is the FBI's
- 17 testimony which should have really clear knowledge 18 of TSC.
- Is the FBI aware of whether or not there 19
- 20 is such a thing as a TSC employee?
- MS. POWELL: Objection; vague. 21
- 22 THE WITNESS: I mean, I consider people

#### Conducted on April 9, 2018

- 1 who work at the TSC as TSC employees.
- 2 BY MR. ABBAS:
- Q. Even though they report to ultimately
- 4 the FBI?
- 5 MS. POWELL: Objection; vague and
- 6 mischaracterizes prior testimony.
- 7 THE WITNESS: The TSC is made up of
- 8 interagency personnel who are assigned to the TSC.
- 9 They get paid by their own agencies, they belong
- 10 to their own agencies, and they work at the TSC so
- 11 they are TSC employees.
- 12 BY MR. ABBAS:
- 13 Q. But you don't know how those
- 14 people -- but they're paid by their home agencies,
- 15 not TSC itself; correct?
- 16 A. It's my understanding that people who 17 are assigned to the TSC are paid by their home 18 agencies.
- 19 Q. Including the FBI; correct?
- 20 A. Yes.
- Q. Does each member of the Watchlisting
- 22 Advisory Council provide personnel to the
- 1 TSC -- I'm sorry, let me withdraw.
- 2 Does each member of the Watchlisting
- 3 Advisory Council contribute personnel to TSC's4 operations?
- 5 A. I don't know.
- 6 Q. Does the FBI, DHS, CBP, and TSA provide
- 7 personnel contributions to the operations of TSC?
- 8 MS. POWELL: Objection as to scope.
- 9 You can answer, if you know.
- 10 THE WITNESS: I don't know.
- 11 BY MR. ABBAS:
- 12 Q. You don't know whether -- does the FBI
- 13 contribute personnel to the TSC?
- 14 A. They do, yes.
- 15 Q. Does DHS contribute personnel to the 16 TSC?
- 17 A. I believe so, yes. I --
- 18 Q. Does the -- I apologize for
- 19 interrupting.
- 20 Does TSA contribute personnel to TSC's
- 21 operations?
- MS. POWELL: Objection as to scope.

THE WITNESS: I answered about DHS which

17 (65 to 68)

67

68

- 2 is inclusive of TSA, CBP, and the others.
- 3 BY MR. ABBAS:
- 4 Q. I don't know that so that's why I'm
- 5 asking. I'm not sure if there's differences
- 6 between DHS and so I'm not asking to be difficult,
- 7 I'm asking because I don't know.
- 8 Does USCIS contribute personnel to TSC's 9 operations?
- MS. POWELL: We're getting really far
- 11 afield from the topics here. The court explicitly
- 12 excluded anything that was TSC specific. Instead
- 13 you should be asking questions about FBI's role.
- 14 FBI does not have a role in how DHS contributes 15 personnel to TSC.
- MR. ABBAS: The TSA -- the TSC rep to
- 17 the Watchlisting Advisory Council is an FBI
- 18 employee, gets paid by the FBI.
- MS. POWELL: What does that have to do
- 20 with DHS or CBP or USCIS?
- 21 MR. ABBAS: Can you just read back the
- 22 last questions.

- 1 (Record read.)
  - MS. POWELL: Same objection.
  - 3 BY MR. ABBAS:
  - 4 Q. If you don't know, you can just say you
  - 5 don't know.
    - A. I don't know.
  - Q. Okay. Great.
  - 8 Does the NCTC contribute personnel to
  - 9 TSC's operations?
  - 10 MS. POWELL: Same objection.
  - 11 THE WITNESS: Does the NCTC contribute
  - 12 personnel, yes.
  - 13 BY MR. ABBAS:
  - 14 Q. Okay. You have no knowledge at all
  - 15 about whether other agencies, aside from the FBI, 16 contribute in ways beyond providing personnel to
  - 17 TSC's operations to help TSC function?
  - MS. POWELL: Objection as to scope and 19 vagueness and mischaracterizing prior testimony.
  - THE WITNESS: I am not familiar with the
  - 21 technical resourcing that other agencies bring to
  - 22 the TSC, no.

#### 1 BY MR. ABBAS:

- Q. Are you aware of any agency other than
- 3 the FBI making a financial contribution not in the
- 4 form of personnel to TSC's operations?
- MS. POWELL: Objection as to scope and
- vagueness and asked and answered.
- THE WITNESS: I'm not aware of the
- 8 specifics of other agencies' contributions to the
- 9 TSC.
- 10 BY MR. ABBAS:
- Q. I'm not asking for specifics, I'm asking 12 if you know anything.
- Do you know whether another agency 14 has -- I'm sorry.
- Do you know whether an agency other than 16 the FBI has ever made any financial contribution 17 to TSC's operations other than through personnel 18 assigned to TSC?
- MS. POWELL: Objection as to scope and 20 vagueness and misleading and asked and answered 21 several times now.
- 22 THE WITNESS: I think I already answered

- 1 that.
- 2 BY MR. ABBAS:
- Q. You did not answer. You said you do not
- 4 know the specifics so I'm not asking for
- 5 specifics.

22 is revealing.

- I'm asking are you aware of an agency 6
- 7 ever in the history of the watchlisting system
- 8 making a financial contribution to TSC's
- 9 operations not in the form of assigning personnel 10 to TSC?
- MS. POWELL: That is roughly the sixth 12 time you've asked that question now. At some 13 point, I'm just going to instruct him not to say 14 anything.
- 15 MR. ABBAS: Just to be clear for the 16 record, I'm just making -- I just want to clarify 17 that if the deponent is not answering the 18 question -- if the deponent does not understand 19 the question, I am eager to issue any clarifying 20 comments, but it seems like the deponent is just 21 refusing to answer the question because the answer

- Can you read back the last question. 1
- (Record read.) 2
- MS. POWELL: Objection as to scope and
- vagueness and misleading and we are way outside
- the topics at this point. Other agencies'
- contributions to TSC are decidedly not within
- FBI's knowledge.
- MR. ABBAS: I'm not asking for other.
- 9 BY MR. ABBAS:
- 10 Q. Does the FBI have any knowledge? If you 11 don't know, that's fine, that's a totally fine 12 answer.
- A. Okay. That's the -- I mean, the answer 13 14 I've already provided, which is I'm not aware of 15 the specifics of the funding and resourcing other 16 agencies are providing to the Terrorist Screening 17 Center is the answer.
- Q. Okay. When you say that you don't know 19 the specifics, does that mean you have general 20 knowledge of the financial contributions that 21 other agencies have made to TSC not in the form of
- 22 personnel?
- MS. POWELL: All right. I'm going to
  - instruct the witness not to answer at this point.
  - 3 Please ask your next question.
  - MR. ABBAS: What's the basis of your instruction not to answer?

  - MS. POWELL: Outside the scope, asked 6
  - 7 and answered, the court's protective order, it's
  - 8 vague, misleading, some other things,
  - 9 argumentative.
  - 10 MR. ABBAS: That's -- you know, I think
  - 11 the appropriate mechanism here is if you're not
  - 12 going to answer basic questions about the
  - 13 Watchlisting Council --
  - MS. POWELL: You're not even asking a 15 question about the Watchlisting Council.
  - 16 MR. ABBAS: -- is to end the deposition 17 itself. I think that's --
  - MS. POWELL: We have a protective order 19 in place. I've instructed him not to answer.
  - Please ask your next question. 20
  - 21 MR. ABBAS: What part of the protective
  - 22 order are you relying upon?

72

18 (69 to 72)

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- 2 the court at the end of the deposition explicitly
- 3 excluded TSC topics and TSC policies and
- 4 procedures. He is here only to testify about
- 5 FBI's role, which the court said was an
- 6 appropriate topic. You're not asking him a
- 7 question about FBI's roles or responsibilities.
- 8 You're asking him a question about other agencies
- 9 and their contribution to TSC. And he's already 10 given you the answer.
- 11 MR. ABBAS: Sure.
- 12 BY MR. ABBAS:
- 13 Q. Has the FBI ever accepted a financial 14 contribution made by a federal government agency 15 for the purposes of contributing to TSC's 16 operations?
- 17 MS. POWELL: Objection; scope and vague. 18 I'm not sure what that means.
- 19 THE WITNESS: So in reviewing this
- 20 document that you gave me, Exhibit A, in
- 21 preparation for this, I did not review the
- 22 financial arrangements between agencies that fund

- THE WITNESS: I mean, they are the
- 2 chairpersons of the advisory council, the advisory

19 (73 to 76)

75

76

- 3 council is an interagency entity, they lead the
- 4 Council.
- 5 BY MR. ABBAS:
- 6 Q. Does the FBI -- how does the FBI
- 7 participate in TSC?
- A. The FBI administers TSC, the director
- 9 and one of the deputy directors are FBI employees.
- 10 When President Bush signed HSPD-6 in September of
- 11 2003, he designated the attorney general as the
- 12 lead entity to bring the watchlisting efforts of
- 13 the USG together. The attorney general delegated
- 14 that to the FBI to be the administrative hub of
- 15 that effort. And as a result, the TSC exists and
- 16 it is administered by the FBI and led
- 17 by -- currently led by an FBI executive.
- 18 Q. Does the FBI have an opinion about the
- 19 effectiveness of the watchlisting system?
- 20 MS. POWELL: Objection; vague.
- 21 THE WITNESS: I don't understand
- 22 "effectiveness," what do you mean by

1 the TSC so I do not know the answers to the

- 2 funding questions that you're asking.
- 3 BY MR. ABBAS:
- 4 Q. You previously characterized the TSC as
- 5 relatively independent; is that correct?
- 6 A. Is that correct?
- 7 Q. He's not going to --
- 8 A. I mean, it sounds like it. That's an
- 9 accurate characterization.
- 10 Q. So it's not completely independent, it's 11 relatively independent?
- 12 A. Well, it's an interagency entity.
- 13 Q. Who's the most -- which agency is the 14 most influential in determining how TSC operates?
- 15 MS. POWELL: Objection; misleading and 16 vague.
- 17 THE WITNESS: I don't know that any 18 agency is more influential than the other.
- 19 BY MR. ABBAS:
- Q. What is the FBI's understanding of the
- 21 role that chairs of the WAC play?
- MS. POWELL: Objection; vague.

- 1 "effectiveness"?
- 2 BY MR. ABBAS:
- Q. What does FBI believe are the purposes
- 4 of the watchlisting system?
- 5 A. Okay. The purpose of the watchlisting
- 6 system is very clearly to prevent acts of
- 7 terrorism while safeguarding privacy and civil
- 8 liberties.
- 9 Q. Does the watchlisting system -- is the 10 watchlisting system aimed at protecting against
- 11 all types of acts of terrorism?
- MS. POWELL: Objection; vague.
  - 3 THE WITNESS: The watchlisting system is
- 14 aimed at preventing terrorism, writ large, and
- 15 safeguarding privacy and civil liberties.
- 16 BY MR. ABBAS:
- 17 Q. So the watchlisting system is not aimed 18 only at protecting against acts of terrorism
- 19 involving commercial aviation; correct?
- 20 A. That is correct.
- 21 Q. The watchlisting system -- I understand
- 22 how the watchlisting system is aimed at protecting

1 acts of terrorism against commercial aviation, but

- 2 how does the watchlisting system in the FBI's view
- 3 prevent acts of terrorism that are not related to
- 4 commercial aviation?
- MS. POWELL: Objection; vague and scope,
- 6 but answer to the extent you can.
- 7 THE WITNESS: Okay. So the watchlisting
- 8 system is one of -- is one of the key resources
- 9 that the FBI has in preventing terrorism. After
- 109/11, our mission shifted pretty significantly
- 11 from investigating crime after its occurrence to
- 12 preventing terrorist attacks. That includes
- 13 obviously commercial aviation, but it also
- 14 includes preventing all types of terrorists
- 15 attacks and the watchlisting system -- the
- 16 existence of the TSC and the single consolidated
- 17 watchlist is a critical part of our preventive
- 18 efforts.
- 19 BY MR. ABBAS:
- Q. Why does the FBI believe that the
- 21 watchlisting system is a critical part of the
- 22 federal government's efforts to prevent acts of
- 1 terrorism that are not related to commercial
- 2 aviation?
- 3 MS. POWELL: Objection to the extent the
- 4 question -- a comprehensive answer to the question
- 5 would require law enforcement privilege and state
- 6 secret information, but answer to the extent you
- 7 can.
- 8 THE WITNESS: So in general, the
- 9 prevention of terrorism requires robust
- 10 partnerships, collaboration, and information
- 11 sharing among all involved agencies and entities
- 12 across the intelligence community and law
- 13 enforcement community and the international
- 14 community. What the consolidated watchlisting
- 15 process does is facilitates that type of
- 16 collaboration, cooperation, and sharing to enable
- 17 a common operating picture across those
- 18 communities to ensure that we are best positioned
- 19 collectively to prevent terrorism.
- 20 BY MR. ABBAS:
- 21 Q. What information informs the FBI's view 22 that the watchlisting system is an effective means

1 of preventing acts of terrorism that are unrelated

20 (77 to 80)

- 2 to commercial aviation?
- MS. POWELL: Was that a different
- 4 question than the one you just asked?
- MR. ABBAS: Yes.
  - MS. POWELL: Can you clarify?
- 7 MR. ABBAS: It was a totally different
- 8 question. It was just a completely different
- 9 question.
- MS. POWELL: Okay. I'm going to make
- 11 the same objections then.
- 12 MR. ABBAS: Okay.
- MS. POWELL: Vagueness and scope to the
- 14 extent it's not limited to FBI and a comprehensive
- 15 answer would require state secrets and law
- 16 enforcement privileged information, but please
- 17 answer to the extent you can.
- 18 THE WITNESS: Can you repeat the
- 19 question?
- 20 (Record read.)
- 21 THE WITNESS: I think most of that is
- 22 going to be privileged. But, I mean, clearly
- 78
- 1 shared awareness of the identities of known or
- 2 suspected terrorists across the intelligence and
- 3 law enforcement communities is a critical resource
- 4 for prevention.
- 5 BY MR. ABBAS:
- 6 Q. Are you withholding information on the
- 7 basis of a privilege in your answer to the last
- 8 question?
- 9 MS. POWELL: I'm sorry?
- MR. ABBAS: It's a yes or no.
- 11 MS. POWELL: If that's a legal question,
- 12 the answer is --
- MR. ABBAS: It's whether he's
- 14 withholding information on the basis of some
- 15 privilege assertion he referred to in his answer.
- 16 I'm unclear.
- 17 MS. POWELL: I'm pretty sure the answer 18 is ves.
- 19 BY MR. ABBAS:
- 20 Q. I'd like to hear the deponent.
- 21 Are you withholding information about
- 22 why the FBI believes the watchlisting system is an

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1 effective means of preventing acts of terrorism

- 2 unrelated to commercial aviation on the basis of a
- 3 privilege?
- A. Yes.
- Q. What privilege are you asserting that is
- the basis of withholding information in your
- answer?
- MS. POWELL: That's a question for me.
- 9 The law enforcement privilege and the state 10 secrets privilege.
- Q. Is the information that the government
- 12 relies upon to conclude that the watchlisting
- 13 system is an effective means of preventing acts of
- 14 terrorism unrelated to commercial aviation
- 15 memorialized in any documents?

#### A. Specific to watchlisting, is that the 16 17 question? I'm not aware of any.

- Q. You're not aware of any documents that 19 memorialize -- that contain information -- never 20 mind.
- 21 How does the FBI assess -- let's back
- 22 up. Does the FBI assess the effectiveness of its
- 1 actions with regards to preventing acts of
- 2 terrorism?
- 3 A. Yes.
- Q. Does the FBI assess the effectiveness of its use of the TSDB?
- MS. POWELL: Objection; vague. 6
- THE WITNESS: The FBI conducts periodic
- 8 reviews of investigations which are inclusive of a
- 9 review of the use of the TSDB, the accuracy of the
- 10 information transmitted to TSC in nominations, the
- 11 accuracy of updates. So we're constantly
- 12 reviewing investigations and, as part of that,
- 13 reviewing the use of the TSDB as part of that 14 investigation.
- 15 BY MR. ABBAS:
- O. Has the FBI -- how has the FBI assessed 17 the effectiveness of the TSDB?
- MS. POWELL: Objection; vague, possibly 19 asked and answered.
- THE WITNESS: Yeah, I don't really 21 understand the question as you're posing it. I
- 22 think I answered that -- when you asked before

- 1 about the opinion, I think I answered that
- obviously the consolidated terrorist watchlist,

21 (81 to 84)

83

84

- the TSDB, and the shared awareness among
- 4 communities is critical. The assessment that we
- do on a regular basis is focused pretty heavily on
- accuracy of information and protection of
- 7 safeguarding of civil liberties and privacy and
- 8 compliance within those areas.
- 9 BY MR. ABBAS:
- 10 Q. Has the TSDB ever prevented an act of
- 11 terrorism unrelated to commercial aviation?
- MS. POWELL: Objection to the extent a
- 13 comprehensive answer would require law enforcement
- 14 information and potentially state secrets, but
- 15 please answer to the extent you can.
- THE WITNESS: So as I previously
- 17 testified, the watchlist and watchlisting in
- 18 general is one of a suite of tools that we use to
- 19 prevent terrorism and have successfully used to
- 20 prevent terrorism. 21 BY MR. ABBAS:
- Q. I don't think you answered the question.
  - Has the watchlisting system -- well, has
- the FBI ever used the watchlisting system to
- prevent a specific act of terrorism unrelated to
- commercial revelation?
- MS. POWELL: Objection; vague,
- 6 misleading, and a comprehensive answer potentially
- 7 calls for law enforcement or state secrets
- 8 information, but please answer to the extent you
- 9 can.

82

- 10 THE WITNESS: So watchlisting
- 11 information combined with other information has
- 12 prevented acts of terrorism.
- 13 BY MR. ABBAS:
- Q. Are there specific instances that you
- 15 can identify in which the watchlisting system
- 16 itself has prevented -- let me back up.
- Has the watchlisting system itself -- by 18 itself ever prevented an act of terrorism
- 19 unrelated to commercial aviation?
- MS. POWELL: Same objections as well as
- 21 SSI. And to the extent you're looking for
- 22 specific examples, I'm going to instruct the

1 witness to not answer. MR. ABBAS: I'm not. I'm asking -- it's 3 a yes-or-no question. MS. POWELL: Answer to the extent you can, yes or no only. THE WITNESS: The question is 7 watchlisting -- just watchlisting all by itself? 8 Since the watchlist only includes identifiers of 9 known or suspected terrorists, by itself I'm not 10 aware of any instance where that identifying 11 information alone prevented an act of terrorism. 12 BY MR. ABBAS: Q. It's the FBI's understanding that TSC 14 disseminates TSDB identifying information for use 15 by federal government agencies; correct? MS. POWELL: Objections; scope and asked 17 and answered. 18 MR. ABBAS: Go ahead.

19

THE WITNESS: The TSC does disseminate 20 the information, yes.

21 BY MR. ABBAS:

Q. Does the FBI receive TSDB information

86

2

6

MS. POWELL: Objection; vague.

4 BY MR. ABBAS:

1 from TSC?

O. What does the FBI do with TSDB

THE WITNESS: Yes.

6 information it receives from TSC?

MS. POWELL: Objection; vague, a 8 comprehensive answer would require the disclosure 8

9 of law enforcement sensitive information, but 10 please answer to the extent you can.

THE WITNESS: The information received 12 by the FBI from the TSC is inclusive of the

13 information that goes to NCIC and the information 14 that comes into the FBI's case management system,

15 Sentinel. Information coming into Sentinel is

16 part of FBI investigations so that information 17 would be updating FBI investigations. And the

18 information that goes to NCIC is in NCIC for use 19 by NCIC users.

20 BY MR. ABBAS:

Q. Who decided to put TSDB information in 22 NCIC?

MS. POWELL: Objection; vague,

potentially misleading.

THE WITNESS: Long before the TSC

4 existed, there was a file inside NCIC referred to

5 as VGTOF, which was the Violent Gang and

6 Terrorists Operational File. So that file has

7 been -- since the consolidated watchlisting came

8 into being after HSPD-6, there is now a file in

9 NCIC referred to as the Known or Suspected

10 Terrorist File. I don't know who a couple of

11 decades ago started the VGTOF file, but I know

12 that it has been in existence. It predates my

13 entry to the FBI.

14 BY MR. ABBAS:

Q. So there's no longer a VGTOF file, it's 16 just a KST file; correct?

A. There is a KST file and I believe 17 18 there's a separate file for gang members, but I 19 don't know what it's called anymore.

Q. Okay. But the KST file is the -- when 21 you say "KST file," you're referring to the subset 22 of information at NCIC that reflects TSDB

1 information; correct?

A. Yes.

3 Q. Okay. Is it your understanding that it 4 was the FBI's decision to create the KST file and 5 make it available to NCIC users through NCIC?

MS. POWELL: Objection; mischaracterizes prior testimony.

THE WITNESS: I don't know whose 9 decision it was. Similar to the TSC, NCIC and the 10 administration of NCIC belongs to the FBI, but it 11 is, you know, sort of advised by an interagency 12 policy board. So I don't know who made the 13 decision or whether it was specifically FBI's 14 decision or it was an interagency agreement that 15 to being compliant with HSPD-6 to go to one 16 consolidated terror watchlist. Clearly a decision 17 was to made to stop commingling gang members and 18 known or supported terrorists in the same file. 19 BY MR. ABBAS:

20 Q. That's a great decision.

So just to kind of clarify and make sure 21 22 that I understand, you're not -- you don't know

88

22 (85 to 88)

23 (89 to 92)

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89	91	
1 whether it was the FBI or some other agency that	1 example.	
2 decided to create a KST file within NCIC; correct?	2 MS. POWELL: I think he already answered	
3 MS. POWELL: Objection; mischaracterizes	3 that.	
4 prior testimony.	4 MR. ABBAS: Go ahead.	
5 THE WITNESS: I don't know exactly who	5 THE WITNESS: I already answered that.	
6 did that.	6 MR. ABBAS: You did not.	
7 BY MR. ABBAS:	7 Can you read back the question.	
8 Q. Does the FBI have any information that	8 (Record read.)	
9 the dissemination of TSDB information via NCIC has	9 MS. POWELL: Same objection.	
10 ever prevented an act of terrorism unrelated to	THE WITNESS: I did answer that in my	
11 commercial aviation?	11 previous answer.	
MS. POWELL: Objection; vague,	12 BY MR. ABBAS:	
13 misleading, and potentially calls for law	13 Q. How many incidents has the dissemination	
14 enforcement sensitive information, but please	14 of TSDB information via NCIC I'm sorry, let me	
15 answer to the extent you can.	15 start again.	
THE WITNESS: The dissemination of KST	How many incidents of terrorism	
17 information to local law enforcement has certainly	17 unrelated to commercial aviation has the	
18 assisted and enhanced investigations in order to	18 dissemination of TSDB information via NCIC	
19 enable the prevention of terrorism.	19 prevented?	
20 BY MR. ABBAS:	20 MS. POWELL: Same objections. And I	
21 Q. I understand your answer and I think	21 think with the addition of the number I'm going to	
22 that's a fair answer, but I want to clarify one	22 instruct the witness not to answer altogether.	
90	92	
1 point.	Q. Has there ever been to the FBI's	
2 Do you have any information that the	2 knowledge an act of terrorism unrelated to	
3 dissemination of TS I'm sorry, let me back up.	3 commercial aviation that has been prevented	
4 Does the FBI have any information that	4 because TSDB information is available via NCIC?	
5 the dissemination of TSDB information via NCIC has	5 MS. POWELL: Same objections; asked and	
6 directly prevented an act of terrorism unrelated	6 answered, calls for law enforcement information.	
7 to commercial aviation?	7 MR. ABBAS: You're not answering whether	
8 MS. POWELL: Same objections and asked	8 or not there are incidents that you can	
9 and answered.	9 MS. POWELL: But he did.	
THE WITNESS: Yeah, my previous answer	MR. ABBAS: point to.	
	· · · · · · · · · · · · · · · · · · ·	
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-	·	
	20 you, we're happy to do that and to move it at a	
11 is the answer to that.  12 BY MR. ABBAS:  13 Q. Is there any incident that the FBI can  14 point to where the dissemination of TSDB  15 information via NCIC has prevented an act of  16 terrorism unrelated to commercial aviation?  17 MS. POWELL: Same objection. And to the  18 extent you're looking for specific examples, I'm  19 going to instruct the witness not to answer on the  20 grounds of law enforcement privilege.	No, he didn't.  MS. POWELL: Like four questions ago.  BY MR. ABBAS:  Q. What's your answer?  A. I already answered that.  Q. That's not an answer. It's up to you,  but the easier way is to actually answer the  questions. If there's a clarification you're  looking for, if you want the question read back to  you, we're happy to do that and to move it at a	

22

21 pace that you're comfortable with.

A. I'm comfortable. I completely

22 examples, not information particular to any

MR. ABBAS: I'm asking whether there are

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1 understand the question and I answered it four questions ago.

- Q. What was your answer? 3
- 4 MS. POWELL: Same objections.
- We could go back and have it read back 5 6 if you'd like.
- MR. ABBAS: Asked and answered is not a
- 8 basis for an instruction not to answer. And so if
- 9 that's your objection, that's fine, that's fair,
- 10 but he's refusing to answer the question.
- MS. POWELL: No, he did answer it and he 12 said refer back to my previous answer, that's an 13 answer.
- 14 MR. ABBAS: That's not answer.
- MS. POWELL: It is an answer. 15

16 BY MR. ABBAS:

- Q. Has an act of terrorism -- and the 18 reason I'm having to rephrase these questions is 19 because the deponent is not answering the 20 question.
- 21 Has --
- 22 MS. POWELL: If you would like to tell
- 1 us how the question is different from your
- 2 previous question, maybe we can get somewhere, but
- 3 it sounds exactly the same to me and to the
- 4 witness.
- O. Has the dissemination of TSDB
- 6 information via NCIC ever stopped an act of
- terrorism unrelated to commercial aviation?
- MS. POWELL: Same objections, and asked
- 9 and answered, potentially calls for law
- 10 enforcement and state secrets information, vague,
- 11 and misleading, and asked and answered, but you
- 12 can answer if you can.
- 13 THE WITNESS: The dissemination
- 14 alone -- the dissemination of that information
- 15 through NCIC would clearly require some other
- 16 action to be taken in order to prevent an act of
- 17 terrorism. So the dissemination alone does not do
- 18 anything to prevent, it just creates awareness on
- 19 the part of the person making the query to NCIC.
- So the ability of a dissemination alone
- 21 to prevent an act of terrorism, that doesn't
- 22 exist. But the dissemination of that information

and the common operating picture, the common

24 (93 to 96)

95

96

- awareness about known or suspected terrorist
- identities combined with other investigative or
- 4 enforcement actions have been a successful tool in
- the prevention of terrorism.
- 6 BY MR. ABBAS:
  - O. State and local authorities have access
- 8 to NCIC information; correct?
- 9 A. Yes.
- 10 Q. Who has access -- let's just back up.
- Who has access to the NCIC? 11
- 12 A. There are approximately 18,000 police 13 departments who have access to the NCIC.
- Q. How many individual NCIC users are 14 15 there?
- A. There are approximately 18,000 16 17 departments whose members have access to it.
- Q. Does the FBI know how many individual 19 persons have access to the NCIC?
- 20 A. Yes, the FBI knows that.
- 21 Q. How many individuals have access to the

22 NCIC?

- A. I think that's a fluid number changing
  - all the time, but the FBI administers the NCIC
  - 3 database and, therefore, the FBI on any given day
  - will know how many individual user accounts exist.
    - Q. Generally, how many user accounts of
  - 6 NCIC exist?
  - A. The answer is 18,000 different
  - 8 departments and their members have access,
  - 9 approximately 18,000. So the number of total
  - 10 users on any given day, I'm not aware of that 11 number.

  - 12 O. Is the number of -- but the FBI does
  - 13 keep track of how many individual persons have
  - 14 access to the NCIC; correct?
  - A. I don't know how the FBI keeps track of 16 it. What I know is that on any given day, there
  - 17 are a -- there's a specific number of individual
  - 18 user IDs or users that have access and that would
  - 19 be -- that would be something that potentially 20 could be known, but I don't know how it's tracked.
  - O. Who decides whether an individual has
  - 22 access to NCIC or not?

1 MS. POWELL: Objection; vague.

THE WITNESS: Who decides that?

3 BY MR. ABBAS:

4 Q. Yes.

5 A. Well, each agency is bound by an

6 agreement and then there are also compliance and

7 audit units within the Criminal Justice

8 Information Services Division of the FBI who

9 ensure that the user agreements and rules are

10 followed and that there is compliance among the

11 member agencies. So there's not a single person

12 who decides whether or not an individual gets 13 access to NCIC.

14 Q. The FBI controls NCIC; correct?

MS. POWELL: Objection; mischaracterizes 16 prior testimony and vague.

17 THE WITNESS: NCIC is the primary

18 criminal justice database in the country that is

19 administered and managed by the FBI through our

20 Criminal Justice Information Services Division,

21 yes.

22

1 BY MR. ABBAS:

O. So the FBI decides what is or is not

3 included in NCIC; correct?

4 MS. POWELL: Objection; vague.

5 THE WITNESS: The FBI does not decide

6 what is or is not in NCIC, that's not correct.

7 BY MR. ABBAS:

Q. Okay. I'm asking because I don't know.

9 A. It's not correct.

10 Q. Okay. That's fine.

So does the NCIC information exist on

12 servers that are controlled by the FBI?

13 A. They exist on servers, some of it does, 14 yes.

15 Q. And there's other information that is in 16 the NCIC that does not exist on FBI servers?

17 A. Yeah, I'm not familiar with the 18 technical landscape of the servers, but, I mean, a 19 good deal of it exists on FBI servers.

20 Q. Okay. Is there any particular category

21 of information that you believe is in NCIC, but

22 not within FBI's control?

MS. POWELL: Objection; scope. You're

25 (97 to 100)

100

2 getting kind of weedy here when the court said we

3 should not.

4 You can answer, if you know.

MR. ABBAS: Go ahead.

THE WITNESS: All I'll say is that the

7 NCIC involves -- part of the role of that is to

8 tie together different state systems. So there's

9 information on state servers. So it's not just

10 one database basically, it is a system of law

11 enforcement information interconnected between

12 jurisdictions and states. So I would imagine

13 there are things that are not on FBI servers that

14 can be accessed through NCIC.

15 BY MR. ABBAS:

16 Q. Got it. And does the FBI create the 17 user IDs that individuals use to access the NCIC?

MS. POWELL: Objection; scope.

19 THE WITNESS: Yeah, I don't even know

20 the answer to that.

21 BY MR. ABBAS:

98

5

22 Q. Do you have access to the NCIC?

1 A. I currently don't, but I have in the

past and I will again soon.

Q. Okay. When you had access -- when was

4 it that you had access to NCIC?

A. Probably as recently as 2015.

6 Q. How were you issued access to the NCIC,

7 did you apply for it?

8 A. No, no, by an administrator in my field

9 office. And a local police department would have

10 a similar administrator to issue credentials to 11 their users.

12 Q. So the FBI doesn't decide who the kind

13 of local level users are, that's decided by like

14 an agency?

15 A. That's governed by policy created by the 16 interagency policy board that is advising NCIC. 17 So that policy designates that agencies ensure

18 that only authorized users have access.

19 MS. POWELL: Gadeir, I'm hungry.

20 MR. ABBAS: It's up to you.

21 MS. POWELL: I realize you might want to

22 finish a topic or something.

26 (101 to 104)

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101 103 1 BY MR. ABBAS: MR. ABBAS: Sure. MS. POWELL: So I don't want to press, 2 Q. But you don't know today how many there but when you do get to a good stopping point. are? MR. ABBAS: Okay. So I'm just -- can we 4 A. No, I don't. go off the record just for a moment? Is that all Q. Do you have any information in general form about the number of individuals that have right? access to NCIC? 7 MS. POWELL: Yeah. A. No, the only information I have is (Recess from the record.) 9 BY MR. ABBAS: 9 18,000 individual departments and agencies who Q. What are the policy documents that 10 have access. 11 dictate how state and local agencies are to Q. Is the number of individuals who have 12 administer access to NCIC, what are those 12 access to NCIC information protected by any 13 documents called? 13 privilege? A. I haven't reviewed those documents, I 14 MS. POWELL: Are you asking me? 15 don't know what they're called. 15 MR. ABBAS: Yes. MS. POWELL: I don't think so. Q. But they're FBI documents that the FBI 16 17 issues to state and local and other partners --17 BY MR. ABBAS: MS. POWELL: Objection. Q. Okay. You just don't know? 18 18 19 O. -- that have access to NCIC information? A. No. 19 20 MS. POWELL: Objection; mischaracterizes 20 Q. Okay. Great. Has the FBI ever publicly identified an 21 prior testimony. 21 THE WITNESS: I haven't seen the 22 incident of terrorism that TSDB information helped 102 104 1 documents. I don't know what they're called or 1 prevent? 2 when they were authored or who authored them. MS. POWELL: Objection; vague. 3 BY MR. ABBAS: THE WITNESS: It's likely that in court Q. Okay. Are there more than a million 4 proceedings, you know, in the criminal process individual -- let me start again. 5 that there's been references to -- references to Are there more than 1 million 6 watchlisting, but I don't know of any public 6 7 disclosure that TSDB information specifically individuals who have access to the NCIC? 8 prevented terrorism, I'm not aware of it. A. I would be speculating if I answered. I don't know how many individual users there are. 9 BY MR. ABBAS: 10 O. There are more than 18,000 individual Q. When an individual commits an act of 11 users of NCIC; correct? 11 terrorism inside the United States, does the FBI 12 A. There are approximately 18,000 12 determine whether that person was on the watchlist 13 departments who use NCIC. 13 at the time that person committed an act of Q. So each department that uses NCIC has at 14 terrorism? 15 least one individual who has NCIC access; correct? A. Absolutely. 15 16 A. Yes. Q. Has a person who has committed an act of Q. Do you know -- the FBI does know how 17 terrorism inside the United States been on the 18 many total users there are of NCIC though that 18 watchlist at the time they committed their act of 19 fluctuates day to day; correct? 19 terrorism? MS. POWELL: Objection; asked and 20 20 MS. POWELL: Objection. I'm going to instruct the witness not to 21 answered. 21

22 answer on the grounds of the law enforcement

22

THE WITNESS: Correct.

27 (105 to 108)

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105	107	
1 privilege.	1 you have to answer the question.	
2 MR. ABBAS: It's totally I'm pretty	2 MS. POWELL: You can give your legal	
3 sure it's not.	3 opinion if you'd like.	
4 Is there any other privilege that you're	THE WITNESS: I don't have an opinion	
5 asserting other than the law enforcement	5 about that.	
6 privilege?	6 BY MR. ABBAS:	
7 MS. POWELL: SSI.	7 Q. Does the answer to your	
8 MR. ABBAS: That would only	8 question let's go back to the question that has	
9 regard well, that's fine. Okay. You're	9 the question. Does your answer about whether a	
10 asserting the SSI privilege.	10 person let me start all over.	
11 You're asserting the SSI privilege over	Does your answer about whether any	
12 FBI information? I'm asking for FBI information,	12 person who has committed an act of terrorism done	
13 I'm not asking for TSA information.	13 so while on the watchlist include any information	
MS. POWELL: FBI can posses SSI, that's	14 that you've received from TSA?	
15 not news.	MS. POWELL: Objection; calls	
MR. ABBAS: Can you read back the last	MR. ABBAS: It doesn't, it for sure	
17 question.	17 doesn't.	
18 (Record read.)	MS. POWELL: It's confusing is the	
19 BY MR. ABBAS:	19 problem. I'm going to object on grounds of	
20 Q. You don't need to answer again.	20 vagueness.	
21 MR. ABBAS: What are the privileges?	But if you would like to know the legal	
22 MS. POWELL: Law enforcement privilege	22 basis for my objection, I'd be happy to share it	
106	108	
1 and SSI.	1 with you.	
2 BY MR. ABBAS:	MR. ABBAS: I just want the answer.	
3 Q. Is there I understand you're not	3 MS. POWELL: Okay.	
4 answering that question.	4 THE WITNESS: I'm totally confused by	
5 Do you, as the FBI's representative,	5 the question because I didn't answer the question.	
6 have an answer to that question that you're not	6 The only question I answered was whether or not I	
7 providing?	7 knew the answer.	
8 MS. POWELL: You can answer as to	8 BY MR. ABBAS:	
9 whether or not you know the answer I suppose.	9 Q. Yes. So now the question is, does your	
10 MR. ABBAS: Yeah.	10 answer that you know about whether a person has	
11 THE WITNESS: I know the answer to the	11 ever committed an act of terrorism inside the	
12 question.	12 United States while on the watchlist include	
13 BY MR. ABBAS:	13 information you've received from TSA?	
Q. Is the answer to the question that you	MS. POWELL: Very confusing.	
15 have, does that answer include SSI information?	15 THE WITNESS: Yeah, it may. I don't	
MS. POWELL: That's not his call, that's	16 know. I don't know if it does or not.	
17 mine to assert	17 BY MR. ABBAS:	
MR. ABBAS: If he knows.	18 Q. So you have no idea where the basis of	
19 MS. POWELL: in this situation.	19 your answer has come from?	
Then it calls for a legal conclusion.	20 MS. POWELL: Objection; vague,	
MR. ABBAS: Okay. You can answer the	21 confusing, and asked and answered at this point.	
22 question. She did not instruct you not to answer,	THE WITNESS: That's not true either.	

1 So if someone is on the watchlist, I don't know

- 2 that information that put them on that watchlist,
- 3 I don't know whether it did or did not come from
- 4 TSA. I don't know what information may have come
- 5 from TSA. There may be information from TSA in
- 6 lots of investigative case files and lots of
- 7 watchlisting nominations. I don't know what
- 8 information did or did not come from TSA.
- 9 BY MR. ABBAS:
- 10 Q. Is it your understanding -- TSDB
- 11 information is not SSI protected; correct?
- MS. POWELL: Objection; calls for a 13 legal conclusions.
- 14 Q. Who owns TSDB information?
- MS. POWELL: Objection; vague.
- 16 Q. The FBI has no position as to who owns 17 TSDB information?
- 18 MS. POWELL: Objection; vague.
- 19 THE WITNESS: I mean, it's my opinion 20 that TSC owns TSDB information.
- 21 BY MR. ABBAS:
- 22 Q. Great. Okay.

1 prior testimony. If I'm wrong, tell me I'm wrong.

28 (109 to 112)

111

112

- THE WITNESS: Yeah, I would not
- 3 characterize it as the FBI -- the whole FBI has
- 4 access to the whole TSDB, that is not accurate.
- 5 BY MR. ABBAS:
  - Q. Does the FBI have access to the
- 7 identifying information of the TSDB?
- 8 MS. POWELL: Objection; vague and 9 misleading.
- THE WITNESS: The FBI has the access,
- 11 the TSDB pushes information to the FBI in
- 12 Sentinel, in the case management system, and in
- 13 NCIC. That information can be viewed if queried
- 14 in those systems. 15 BY MR. ABBAS:
- 16 Q. So when an act of terrorism happens 17 inside the United States --
- 18 A. Yes.
- 19 Q. -- the FBI has the ability to determine
- 20 whether the perpetrator of the act of terrorism
- 21 was or was not in the TSDB at the time they commit
- 22 an act of terrorism; correct?

#### A. The TSC is an interagency function.

- 2 Q. And the FBI possess TSDB information it
- 3 gets from TSC; correct?
- 4 MS. POWELL: Objection; vague,
- 5 misleading.

1

- 6 THE WITNESS: I think I previously
- 7 testified to the ways that TSC pushes TSDB
- 8 information to the FBI.
- 9 BY MR. ABBAS:
- 10 Q. Okay. So TSDB status is shared by TSC
- 11 with the FBI and other agencies; correct?
- MS. POWELL: Objection; vague,
- 13 misleading.
- 14 THE WITNESS: TSDB status?
- 15 BY MR. ABBAS:
- 16 Q. Yes. Whether someone is or is not in
- 17 the TSDB -- I'll just withdraw it.
- The FBI knows -- has access to the
- 19 entire contents of the TSDB; correct?
- 20 MS. POWELL: Objection; mischaracterizes
- 21 prior testimony.
- 22 MR. ABBAS: I'm not referring to his

#### 1 A. Yes.

- Q. And the FBI could query the NCIC to
- 3 determine whether the perpetrator of the act of
- 4 terrorism inside the United States was or was not
- 5 in the TSDB at the time they committed their act
- 6 of terrorism; correct?
- 7 MS. POWELL: Objection; mischaracterizes
- 8 prior testimony, vague.
- 9 THE WITNESS: So I previously testified
- 10 that if an act of terrorism occurs, the FBI will
- 11 absolutely be interested in whether or not the
- 12 person was watchlisted.
- 13 BY MR. ABBAS:
- 14 Q. And you could query the NCIC to
- 15 determine whether the person was watchlisted;
- 16 correct?
- MS. POWELL: Objection; mischaracterizes
- 18 prior testimony, vague, and misleading.
- 19 THE WITNESS: That's accurate.
- 20 BY MR. ABBAS:
- 21 Q. Okay. Is the NCIC -- does the NCIC
- 22 contain SSI information?

29 (113 to 116)

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113		
1 MS. POWELL: Objection; calls for a	1 A. Not specifically through NCIC. I know	
2 legal conclusion.	2 that in some states, you can access through a	
3 THE WITNESS: I don't know.	3 portal through your state portal, you can	
4 BY MR. ABBAS:	4 access a suite of tools which include NCIC and may	
5 Q. Okay.	5 include something like LexisNexis or some public	
6 A. That's a legal call. I don't know.	6 records type system in the same portal, but I	
7 Q. Fair. Okay.	7 don't think that they're part of NCIC, though.	
8 Is it the FBI's position that the status	8 Q. Does the FBI regulate in any way which	
9 of individuals on the watchlist is SSI	9 private databases are made available through NCIC?	
10 information?	MS. POWELL: Objection; mischaracterizes	
MS. POWELL: Objection; calls for a	11 prior testimony.	
12 legal conclusion. There is, in fact, a TSA reg on	THE WITNESS: They're not made available	
13 this.	13 through NCIC.	
MR. ABBAS: Go ahead.	14 BY MR. ABBAS:	
15 THE WITNESS: Yeah, I don't have I	15 Q. You indicated that some	
16 don't know the answer to that. That's a legal	16 A. Different states have different	
17 question.	17 interfaces to the system. Some of those	
18 BY MR. ABBAS:	18 interfaces include a menu of a menu of choices	
19 Q. Who aside from law enforcement agencies	19 and some of those choices are likely public	
20 have access to NCIC?	20 records checks and private systems as well.	
21 A. I don't know of any people that are not	21 Q. Who decides what private systems are	
22 affiliated with a law enforcement agency that have	22 included in those menu of choices that you're	
22 affiliated with a law enforcement agency that have	22 included in those menu of choices that you're	
22 affiliated with a law enforcement agency that have	22 included in those menu of choices that you're	
22 affiliated with a law enforcement agency that have  1 access to NCIC.	22 included in those menu of choices that you're  1 referring to?	
22 affiliated with a law enforcement agency that have  114  1 access to NCIC. 2 Q. Do any private entities have access to	22 included in those menu of choices that you're  1 referring to?  2 A. The FBI does not decide that.	
22 affiliated with a law enforcement agency that have  114  1 access to NCIC. 2 Q. Do any private entities have access to 3 NCIC?	22 included in those menu of choices that you're  1 referring to?  2 A. The FBI does not decide that.  3 Q. So state and local authorities do?	
22 affiliated with a law enforcement agency that have  114  1 access to NCIC. 2 Q. Do any private entities have access to 3 NCIC? 4 A. I'm not aware of any private entities	22 included in those menu of choices that you're  1 referring to?  2 A. The FBI does not decide that.  3 Q. So state and local authorities do?  4 A. Yes, likely.	
114 1 access to NCIC. 2 Q. Do any private entities have access to 3 NCIC? 4 A. I'm not aware of any private entities 5 that have carte blanche access to NCIC or have law	22 included in those menu of choices that you're  1 referring to?  2 A. The FBI does not decide that.  3 Q. So state and local authorities do?  4 A. Yes, likely.  5 Q. Okay. Great.	
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22

21 BY MS. POWELL:

Q. First, Mr. DeSarno, you previously

Q. Does the NCIC provide access to any

22 private databases?

#### Conducted on April 9, 2018

1	testified that the FBI knows he	ow many user
2	accounts there are for NCIC.	Can you explain what

3 that means?

A. So that's how many individual ORIs

exist, which an ORI is an originating record

6 identifier. So an ORI can belong to a department

or to a specific station to a terminal so the FBI

3 can track the ORIs. And then it's up to the

9 individual departments to issue access to the ORI

10 and they have a responsibility to have an

11 auditable process.

12 Q. All right.

13 MR. ABBAS: Can I ask him a question on

14 that?

15 MS. POWELL: Sure.

16 EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D)

17 BY MR. ABBAS:

18 Q. So the FBI doesn't know how many

19 individual persons as part of their state and

20 local law enforcement responsibilities query the

21 NCIC; correct?

22 A. I guess that's correct. I mean, I would

1 BY MR. ABBAS:

Q. And just -- and that's fine.

And just to clarify, does the -- I asked

30 (117 to 120)

119

120

4 you if you knew, but let me ask -- you're here as

5 the FBI.

6

Does the FBI know how many times the

NCIC database has been queried?

8 MS. POWELL: Objection; scope and

potentially vague.

10 THE WITNESS: Yeah, I don't know.

11 BY MR. ABBAS:

12 Q. Does the FBI know how many times each

13 individual -- I'm sorry.

14 Does the FBI know how many NCIC queries

15 are generated by each ORI?

16 A. I would expect that they do, but I 17 haven't seen that audit report. But I -- I think

18 that that is - can be audited and confirmed.

19 Q. Okay. But today sitting here, you don't 20 know?

21 A. I don't know specifically.

22 Q. Okay.

118

1 imagine there is some process, some probably

2 exhaustive, burdensome process that if they needed |2|

3 to know how many individual users had accessed

4 each ORI, it's probably able to be found, but the

5 tracking exists to the ORI.

Q. And ORI stands for what?

7 A. Originating record identifier.

Q. Does the number of -- does the FBI know

9 the number of NCIS -- I'm sorry --

10 MS. POWELL: That would be different.

11 Q. Does the FBI know the number of NCIC

12 inquiries that are made of NCIC?

MS. POWELL: Objection; vague, but --

14 Q. Do you know how many times the NCIC has

15 been queried?

MS. POWELL: Same objection.

17 THE WITNESS: Yeah, I don't know. I

18 mean, there is -- there are audit -- there's an

19 audit unit and there are audit -- regular audits

20 so I would expect that there are records of that,

21 but I don't know the answer to it.

22

MR. ABBAS: Okay.

EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D)

BY MS. POWELL:

Q. And the second question was you

5 previously testified that the TSDB is a tool to

6 prevent terrorist attacks by providing a common

7 operating picture and we objected to the provision

8 of any specific examples. With that objection

9 remaining in place and without sharing any

10 privileged information, can you provide any other

11 information about how the FBI uses it to prevent

12 terrorist attacks?

3 A. Sure. So TSDB information combined in

14 some cases with encounter information and other

15 investigative information or intelligence, that

16 body of information and evidence and intelligence

17 combined with other potentially -- with other

18 sources can inform investigative strategy,

19 disruption strategy, prevention of terrorism

20 strategy. So when taken together and combined

21 with other information, it can help us to be more

22 preventive in our work.

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121 EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D) 1 traffic stop to the TSC for a decision, TSC would BY MR. ABBAS: push to FBI if applicable. Q. In your answer, are you referring to BY MR. ABBAS: 4 specific instances when TSDB information combined O. How does the local law enforcement with other information has prevented an act of 5 officer know to contact the TSC if that local law terrorism? 6 enforcement officer pulls over during a traffic MS. POWELL: To the extent that's a 7 stop a TSDB listee? yes-or-no question --A. So if a local law enforcement officer MR. ABBAS: It is. 10 MS. POWELL: -- you can answer. 9 runs NCIC, the NCIC return from the KST will tell 11 MR. ABBAS: It is a yes-or-no question. 10 the local law enforcement officer -- depending on 12 THE WITNESS: No. 11 the entry would tell the local law enforcement 13 BY MR. ABBAS: 12 officer different things which would frequently Q. Okay. Great. 14 13 include contact the TSC. Part of that contact is Okay. Is the -- the FBI keeps track of 15 14 also to resolve the identity, whether or not this 16 the number of times a person in the TSDB is 15 person that's stopped is actually a match, an 17 encountered with -- I'm sorry. 18 The FBI receives information about 16 identity match to a person on the TSDB. 19 encounters with persons on the TSDB from other Q. Why is it of interest to the FBI whether 20 government agencies; correct? 18 a local law enforcement officer has pulled over a 21 MS. POWELL: Objection; vague. 19 person that's listed in the TSDB? 22 THE WITNESS: In some instances, yes. MS. POWELL: Objection; vague, 21 potentially mischaracterizes prior testimony, and 22 misleading. 122 1 BY MR. ABBAS:

Q. When a local police officer pulls

someone over and queries the TSDB -- I'm sorry.

When a local law enforcement pulls

someone over and queries NCIC, if that person that

was pulled over is in TSDB, does the FBI learn of

the local law enforcement traffic stop?

MS. POWELL: Objection; vague and

9 potentially misleading.

10 THE WITNESS: Not necessarily. If the

11 local law enforcement officer gets a hit to the

12 KST file, it would likely be directed to the TSC

13 to make a notification. So depending on what's in

14 that record typically the call would go to the

15 24-hour call center at the TSC. The TSC would

16 then make an assessment as to what to do with that

17 information.

In many instances if this occurs inside 19 the United States, there would be a notification 20 to the FBI, but there are instances where it may

21 not. The other -- I mean, the -- so that

22 basically explains a U.S. -- a continental U.S.

MR. ABBAS: I'll withdraw the question.

BY MR. ABBAS:

3 Q. Is the FBI interested in tracking

encounters with TSDB listees?

MS. POWELL: Potentially calls for law

enforcement sensitive information.

You can answer at a level of generality.

THE WITNESS: I mean, as I testified

9 just previously, the encounter information when

10 combined with other investigative information can

11 inform strategies, disruption efforts, and other

12 investigative steps that are appropriate with

13 regards to specific terrorism subjects.

14 BY MR. ABBAS:

Q. Has an encounter with a TSDB listee ever 16 resulted in a terrorism-related arrest?

17 MS. POWELL: Objection.

I'm going to instruct the witness not to 18

19 answer on the grounds of the law enforcement 20 privilege, also vague and potentially misleading.

Q. Do you know whether an encounter with a

22 person in the TSDB has ever led to a

124

31 (121 to 124)

#### Conducted on April 9, 2018

1 terrorism-related arrest?

- 2 MS. POWELL: Do you know?
- 3 MR. ABBAS: It's a yes-or-no question.
- 4 MS. POWELL: Okay. Well, I'm still
- 5 going to object, it's vague and misleading, but
- 6 answer if you -- I guess --
- 7 THE WITNESS: The inclusion in the TSDB
- 8 is not what's at issue in regards to a
- 9 terrorism-related arrest. If a person, which has
- 10 happened before, is wanted on an arrest warrant
- 11 and they're run in NCIC, their inclusion in the
- 12 TSDB would be secondary to the warrant that pops
- 13 up that causes the arrest. If that person was
- 14 wanted on terrorism-related charges, that would be
- 15 a terrorism arrest. That does happen, yes.
- 16 BY MR. ABBAS:
- 17 Q. It's your testimony that an encounter
- 18 with a TSDB listee has resulted in a
- 19 terrorism-related arrest?
- 20 MS. POWELL: Objection; mischaracterizes
- 21 prior testimony.
- MR. ABBAS: Yeah, I agree.
  - THE WITNESS: My testimony is that an
- 2 encounter with a wanted person who may also be on 2
- 3 the TSDB has resulted in that.
- 4 BY MR. ABBAS:
- Q. I understand what you're saying, I
- 6 apologize for cutting you off. I understand what
- 7 you're saying about a wanted person, but I'm
- 8 asking more specifically about a terrorism-related
- 9 arrest whether or not there's a warrant that's 10 terrorism related.
- To terrorism related.
- Okay. Has a person in the TSDB ever
- 12 been arrested for a terrorism-related offense
- 13 during an encounter?
- 14 MS. POWELL: Objection.
- 15 I'm going to instruct him not to answer
- 16 on the basis of the law enforcement privilege, but
- 17 it's also vague and confusing.
- 18 Q. Is the FBI aware of any time in which 19 there was an encounter with a TSDB listee during
- 20 which there was a terrorism-related arrest?
- 21 MS. POWELL: Objection; it's vague and 22 confusing I think is the problem, but it also

1 potentially calls for law enforcement sensitive

32 (125 to 128)

127

128

- 2 information about -- if you're asking questions
- 3 about specific encounters, I would instruct him
- 4 not to answer.
- 5 MR. ABBAS: It's a yes-or-no question.
- 6 BY MR. ABBAS:
- 7 Q. Is the FBI aware of any time in which
- 8 there was an encounter with a TSDB listee during
- 9 which there was a terrorism-related arrest? The
- 10 FBI keeps track of encounters with TSDB listees 11 so --
- MS. POWELL: It mischaracterizes --
- 13 Q. -- it certainly knows whether any of
- 14 those encounters lead to terrorism-related arrests 15 so that's what the question is about.
- MR. ABBAS: So let me ask it and then 17 you can make your objections.
- 18 MS. POWELL: Okay.
- MR. ABBAS: And then hopefully we get an
- 20 answer.

126

- 21 BY MR. ABBAS:
- Q. Is the FBI aware of any encounters with
- 1 TSDB listees that have resulted in
  - 2 terrorism-related arrests? It's a yes-or-no
  - 3 question.

- 4 A. It's not a yes-or-no question.
  - Q. Yes, it is.
- 6 MS. POWELL: I'm going to instruct the
- 7 witness not to answer on the grounds of law
- 8 enforcement privilege.
- 9 MR. ABBAS: The law enforcement 10 privilege?
- 11 MS. POWELL: Yes.
- 12 MR. ABBAS: Okay.
- 13 BY MR. ABBAS:
- 14 Q. Why does the FBI disseminate watchlist
- 15 information to state and local authorities via
- 16 NCIC?
- 17 A. The FBI doesn't disseminate the
- 18 information, the FBI stores the information. And
- 19 if a subject is queried at NCIC, that information 20 becomes available to the querying person.
- 21 Q. Sure. And the FBI, right, administers
- 22 NCIC and makes the KST file available to state and

33 (129 to 132)

#### Conducted on April 9, 2018

Conducted of	1 April 9, 2018
1 local authorities	131 1 question.
2 MS. POWELL: Objection;	2 Can you read back the question.
1	
4 Q via NCIC; correct?	
5 A. I would not characterize it that way.	Q. It's a yes-or-no question.
6 MS. POWELL: Let me just squirrel in the	6 MS. POWELL: Same objection.
7 objection there of vague and misleading, but go	7 THE WITNESS: Yes.
8 ahead.	8 BY MR. ABBAS:
9 THE WITNESS: So the way you're	9 Q. Great. Why did the has to the
10 characterizing it sounds like you are envisioning	10 FBI's knowledge, has a state or local law
11 that people with access to NCIC have access to	11 enforcement officer who encountered a TSDB listee
12 this larger list of KSTs, that is not accurate.	12 ever made a terrorism-related arrest of the TSDB
13 BY MR. ABBAS:	13 listee that they're querying?
14 Q. That's not what my question was.	MS. POWELL: Objection; vague and
Does the FBI make TSDB information	15 potentially calls for law enforcement sensitive
16 available in any way to state and local	16 information.
17 authorities?	17 If you can answer at a level of
MS. POWELL: Objection; vague.	18 generality without revealing privileged
THE WITNESS: Yes, upon a query related	19 information
20 to a specific person.	MR. ABBAS: I'll withdraw the question.
21 BY MR. ABBAS:	21 BY MR. ABBAS:
22 Q. Got it. Did the FBI make a conscious	22 Q. If a state and local law enforcement
130	132
1 decision to include the ability in NCIC for state	1 officer arrests a person in the TSDB, is it the
2 and local authorities to query NCIC in a way that	2 FBI's expectation that that would be notated
3 reveals whether the person that is the focus of a	3 somehow in the TSDB?
4 law enforcement activity is in the TSDB?	4 MS. POWELL: Objection; vague.
5 MS. POWELL: Objection; vague.	5 THE WITNESS: No, not in the TSDB.
6 THE WITNESS: The HSPD-6 issued in	6 BY MR. ABBAS:
7 September of 2003 specifically calls for the	7 Q. Where would it be notated?
8 sharing across with state and local law	8 MS. POWELL: Objection; scope.
9 enforcement, the sharing of KST information to	9 THE WITNESS: I mean, I don't think that
10 state and local law enforcement. The mechanism by	10 the TSDB is where that would be notated.
11 which that occurs is through the NCIC.	11 BY MR. ABBAS:
12 BY MR. ABBAS:	12 Q. In the Sentinel database, is that where
	13 it would be notated if a state and local law
13 Q. So the FBI in making TSDB information 14 available to be queried via NCIC is acting in	14 enforcement officer encountered someone that's on
1	
15 accordance with HSPD-6's directives?	15 the TSDB and arrested that person for any reason
MS. POWELL: Objection; calls for a	16 at all?
17 legal conclusion, but you can answer.	MS. POWELL: Objection; vague.
18 THE WITNESS: President Bush directed	18 THE WITNESS: Yeah, I don't know I
19 the government to make it available to state and	19 mean, based on your question, I don't know where
20 local law enforcement officers. The existing	20 it would be notated. It would depend on a lot of
21 system at the time and currently was the NCIC.	21 factors, the circumstances of arrest, who made the
IOO ADDAG W !	100 1100

22 arrest, what the offenses were.

MR. ABBAS: You're not answering the

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#### 133

#### 1 BY MR. ABBAS:

- O. So the FBI has no information about how
- 3 a state and local law enforcement officer who
- 4 encounters a TSDB listee, how that encounter gets
- recorded?
- MS. POWELL: Objection; mischaracterizes
- prior testimony.
- Q. It's just -- I'm surprised that the
- 9 deponent who's testifying on behalf of the FBI has 10 no information about basic --
- MS. POWELL: He has information. 11
- 12 MR. ABBAS: -- things.
- MS. POWELL: He said it depends. That's 13 14 not no information.
- MR. ABBAS: Can you just read the last 16 question.
- 17 (Record read.)
- 18 BY MR. ABBAS:
- Q. Do you have any information about how a 20 state or local law enforcement officer who 21 encounters a TSDB listee records the outcome of 22 that encounter? It's a yes-or-no question.

## A. It's not a yes-or-no question about

#### whether I have information.

- Q. So I'll ask you a follow-up question
- 4 about what information you have, but the first
- 5 step is I want to know if you have any
- 6 information. And if the answer is no, that's fine
- 7 and we can just move on. But if you do have
- 8 information, then I want to ask you questions
- 9 about it. Okay. So that's why the first question 10 is like a foundation question, it's a yes-or-no 11 question.
- 12 MS. POWELL: It's also vague and
- 13 confusing and misleading.
- Q. Do you have any information about how a 15 state or local law enforcement officer
- 16 encountering a TSDB listee records the outcome of 17 that encounter with the TSDB listee?
- MS. POWELL: Objection; vague and 18 19 misleading.
- THE WITNESS: I mean, every encounter is 21 different and every encounter may be recorded 22 differently.

#### 1 BY MR. ABBAS:

- Q. What do you know about how state and
- local law enforcement officers record encounters
- with TSDB listees?
- MS. POWELL: Objection; vague, but
- answer to the extent you can.
- THE WITNESS: As I said, there are a
- 8 variety of different encounters.
- 9 BY MR. ABBAS:
- Q. Let's go through all of them. Let's go
- 11 through all of the variety of different
- 12 encounters.
- Do you have a number of the variety of 13 14 different encounters with TSDB listees?

#### A. I would argue that every encounter is 16 different.

- 17 Q. So there's no broad categories of 18 encounters with TSDB listees?
- A. Of course there are broad categories.
- Q. What are the broad categories of 20
- 21 encounters with TSDB listees?
- A. By whom?

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1

2

- Q. By the FBI.
- A. The FBI doesn't have encounters.
- Q. Okay. The FBI doesn't have encounters?
- A. Not in the sense of an encounter, as
- 5 I understand it, is when an individual is going
- 6 through some screening process to include a law
- 7 enforcement stop or a TSA checkpoint or a border
- 8 checkpoint or a visa application and that
- 9 encounter results in a match or possible match to
- 10 a record in the TSDB. That's an encounter.
- The FBI generally is not screening
- 12 people, stopping people, encountering unknown 13 people and running them through systems. It
- 14 happens occasionally, but it's very rare. Local
- 15 law enforcement do that frequently and the
- 16 categories could be traffic stop, it could be
- 17 arrest, it could be field interview, it could be
- 18 call to a house, it could be some sort of an
- 19 application for some sort of application, local
- 20 municipal permit or something, those are all
- 21 potential encounters with local law enforcement
- 22 where a local law enforcement agency may run a

Conducted on April 9, 2018

person's identifiers and potentially have anencounter with a person who's on the TSDB.

And in each of those instances, if it's

- 4 a live encounter with a live person, there are
- 5 many factors informing the police officer's
- 6 actions, one of which is potentially an alert
- 7 coming back from NCIC that this person is a KST. 7
- 8 Other things are where is this person's hands,
- 9 what's the lighting situation, how many people are
- 10 in the car, what's all those types of all
- 11 those pieces of information are informing that
- 12 encounter between a local police officer and a
- 13 subject, one of which is potentially a
- 14 notification from NCIC about KST.
- 15 Q. Great. Excellent.

# 16 A. That's why it's not such a simple 17 question.

- 18 Q. Okay. The answer would have been yes 19 and then the information you provided.
- 20 MS. POWELL: Are we testifying now, 21 Gadeir?
- O. Are there a standard set of alerts that
- 1 NCIC issues to state and local law enforcement
- 2 encountering TSDB listees?
- 3 MS. POWELL: Objection; vague,
- 4 potentially calls for law enforcement information.
- To the extent you can answer at a level 6 of generality.
- 7 THE WITNESS: Generality only?
- 8 MS. POWELL: I think so.
- 9 MR. ABBAS: Well --
- THE WITNESS: The answer is yes, there
- 11 are different notifications that accompany the
- 12 message from NCIC to the police officer based on
- 13 different circumstances related to that subject.
- 14 BY MR. ABBAS:
- 15 Q. And those alerts provide guidance to the 16 local and state law enforcement officer as to how 17 to handle the encounter with a TSDB listee?
- 18 A. The primary purpose of those alerts are 19 for the safety of the officer having the 20 encounter. The secondary purpose may be to 21 provide some instruction as to how to handle the
- 22 subject.

- 1 Q. Well, I don't understand how those two 2 are different. So I understand the primary
- 3 purpose is safety. So if a person is on the TSDB
- 4 listee, does the NCIC issue an alert to the law
- 5 enforcement officer to be careful, this person is
- 6 in the TSDB?
- 7 MS. POWELL: Objection. I think the 8 specifics of the language are going to be covered 9 by the law enforcement privilege.
- 10 I'm going to instruct him not to provide 11 specifics.
- 12 Q. The primary purpose of the alerts that 13 NCIC provides to law enforcement officers who 14 encounter a TSDB listee is their safety; correct?
- MS. POWELL: Objection; vague.
- 16 THE WITNESS: Correct, officer's safety. 17 BY MR. ABBAS:
- 18 Q. Yes. And how does -- the NCIC alert 19 that is provided to local law enforcement officers 20 who encounter a TSDB listee, how does that 21 contribute to officer safety?
- MS. POWELL: Again, the specifics of the

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1 language are covered by the law enforcement

2 privilege and I'd instruct you not to give them.

3 If there's a level of generality answer 4 you can give, please do.

THE WITNESS: Okay. As I previously

6 testified, if a local law enforcement officer is 7 in contact with a subject for any variety of

- 8 reasons that we discussed earlier, they're taking
- 9 in a lot of information about that subject in a
- 10 very short period of time. One piece of that
- 11 information may be a message from NCIC about the
- 12 person's inclusion in the KST file. Other pieces 13 of information may be other messages from NCIC
- 14 and/or observations that the police officer is
- 15 making as the encounter occurs. So all those
- 16 things together create the situational awareness
- 17 environment for the police officer in an attempt
- 18 to ensure that he has a safe operating environment 19 and that he can operate within the laws and
- 20 policies of his department.
- 21 BY MR. ABBAS:
- 22 Q. Are there standard alerts that NCIC

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35 (137 to 140)

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1 issues to law enforcement officers encountering

2 TSDB listees? It's a yes-or-no question, are

3 there standard alerts?

4 MS. POWELL: I think you can answer yes

5 or no.

THE WITNESS: Yes. 6

BY MR. ABBAS:

Q. How many standard alerts are there that

9 NCIC issues to law enforcement officers 10 encountering TSDB listees?

MS. POWELL: And I'm instructing the 12 witness not to answer on the grounds of the law 13 enforcement privilege.

Q. So you're not going to tell me the 15 number of -- I think it's probably three, I'm not 16 sure, it may be more.

17 Are there -- how do -- how do these 18 alerts -- who assigns -- let me start all over.

Who decides what standardized alert NCIC 20 will provide to law enforcement officers 21 encountering TSDB listees?

MS. POWELL: Objection; vague, but

1 answer to the extent you can.

THE WITNESS: I don't know who decides

3 that.

4 BY MR. ABBAS:

Q. What agency decides which alerts NCIC

6 provides to law enforcement officers encountering

7 TSDB listees?

MS. POWELL: I have to register a

9 general objection at this point. The court's 10 protective order specifically indicated that this

11 topic should be treated at a level of generality

12 which we are long since past.

MR. ABBAS: This is like a super basic 14 question. You're giving instructions so

15 right -- the FBI's testimony is they're giving

16 instructions or guidance to local law enforcement

17 that's encountering listees and I'm just asking

18 questions about where that guidance comes from or 19 who creates it.

MS. POWELL: And I am registering an 21 objection as to scope. And at some point if we 22 stay down in the weeds, I'm going to instruct him 1 not to answer on the basis of the protective

order, but we're not there yet.

MR. ABBAS: Do you want the question

36 (141 to 144)

143

144

read back?

THE WITNESS: No, I got the question.

BY MR. ABBAS:

Q. Okay. Great. Excellent.

A. So similar to the TSC, the NCIC is

9 administered by the FBI, but not solely controlled

10 by the user term or governed by a single agency.

11 There is a board of multiple state, local, federal

12 agencies that convene regularly to determine

13 things like the language in a specific guidance or

14 message because the FBI doesn't make traffic stops

15 as a matter of course so the FBI doesn't create

16 the language in there that says how to handle

17 different types of subjects during traffic stops.

18 Those come from a consensus among an interagency

19 group of experts in different fields who create 20 that type of guidance.

Q. Okay. Great. See I didn't know that,

22 now I do. That's great.

Q. What is the board -- the interagency

MS. POWELL: We live to please.

board that oversees NCIC?

A. I don't know the name of the board, but

I do know that it exists.

Q. Okay.

7 A. I don't know the specific name of it.

Q. And the FBI participates in that board?

9 A. Yes.

6

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10 O. Does the FBI chair that board?

A. I don't know who chairs it, but I would 12 imagine the FBI probably has a leadership role

13 since they administer the system.

Q. Got it. That makes sense.

15 The board is not -- well, I'll ask, does

16 the board for each person that's in the TSDB make

17 a person-by-person determination as to what alert 18 is associated with each TSDB listee?

19 A. I'm totally confused by that question.

Q. The alerts are attaching to TSDB listees

21 at some point; correct? At some point, someone is

22 making a decision that this standardized alert is

37 (145 to 148)

Conducted on April 9, 2018 145 147 going to correspond with this TSDB listee? MS. POWELL: I'm sorry, could you ask A. Correct. again? 3 Q. Correct? 3 MR. ABBAS: Yes. A. Correct. BY MR. ABBAS: Q. Okay. When in the watchlisting process Q. Which agency decides which, if any, does an alert get paired with a TSDB listee? handling code is assigned to a TSDB listee? A. Can I answer that? 7 MS. POWELL: Objection. 8 MS. POWELL: I think so, yeah. I'm going to instruct the witness not to THE WITNESS: At nomination. 9 answer on the grounds of the law enforcement 10 BY MR. ABBAS: 10 privilege, scope, and the court's protective Q. Okay. So if the FBI nominates a person 11 order. 12 to the TSDB, the FBI agent that's nominating that 12 MR. ABBAS: So it's secret law 13 person is also determining if the nomination is 13 enforcement privilege about like who decides? I 14 accepted what alert will accompany that TSDB 14 mean, it's your choice, but that seems like 15 listee when that TSDB listee is gueried in the 15 way -- like clearly not law enforcement. 16 NCIC? MS. POWELL: Well, handling codes are 17 MS. POWELL: Objection; vague and 17 way outside the scope of the court's order at this 18 misleading. And, again, scope. We're getting 18 point as well as the originally proposed topics. 19 well beyond what the court said was appropriate in MR. ABBAS: The transcript which I 20 read --20 this area. 21 MR. ABBAS: Go ahead. 21 MS. POWELL: And you're getting far 22 MS. POWELL: To the extent you can 22 enough into --146 148 MR. ABBAS: -- in the morning, again, is 1 answer. THE WITNESS: Upon nomination, the very clear that handling codes are absolutely 3 nominating agent, in this case if it was an FBI 3 appropriate. They regard the FBI's use of TSDB 4 nomination, can request that the nomination be 4 information and this is like the easiest kind of 5 included and can request a specific handling code 5 compel issue we have. I would urge opposing 6 with the nomination. But the FBI does not make 6 counsel to allow the witness to answer something 7 any decisions about inclusion on the list, which 7 to avoid clearly additional deposition testimony 8 would mean the FBI is not determining that that's 8 at a later date. It's your choice. MS. POWELL: I'm happy to keep arguing 9 going on the list, that's just information that 10 with you about it if you like. We can burn 10 goes with the nomination. 11 through some deposition time that way. 11 BY MR. ABBAS: Q. So like the FBI agent that nominates a 12 MR. ABBAS: That's my pitch. So I'm 13 person to be on the listee [sic] proposes a 13 going to ask the question again and you guys do 14 handling code to be assigned to each listee? 14 what you like. A. If the circumstances suggest that a Can we go back to the last question? 15 16 specific handling code should be applied, the 16 (Record read.) 17 agent can request that. 17 BY MR. ABBAS:

Q. Which agency decides which, if any,

MS. POWELL: And I'm instructing the

19 handling code is assigned to a TSDB listee?

21 witness not to answer on the grounds of the

22 court's protective order, the scope of the topic,

Q. Whose decision ultimately is it to

19 attach handling codes to TSDB listees -- let me

22 codes are assigned to which TSDB listees?

Which agency decides which handling

20 withdraw it.

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# Transcript of Matthew J. DeSarno, Designated Representative

Conducted on	April 9	, 2018
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1 and the law enforcement privilege.	
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- 2 MR. ABBAS: Okay.
- 3 BY MR. ABBAS:
- 4 Q. You stated that the primary purpose of
- 5 the alerts that NCIC provides to law enforcement
- 6 officials that encounter TSDB listees as the
- 7 safety of the law enforcement officers; correct?
- 8 A. Yes.
- Q. But it's not the only purpose; correct?
- 10 A. Correct.
- 11 Q. You said that there's a secondary
- 12 purpose; correct?
- 13 A. Yes.
- 14 Q. What is the secondary purpose of
- 15 providing alerts to local and state law
- 16 enforcement officers via the NCIC?

# 17 A. To provide guidance to that officer as 18 to how to handle that subject.

- 19 Q. Is the guidance that the NCIC alerts
- 20 binding on the local or state law enforcement
- 21 officer who is encountering a TSDB listee?
- MS. POWELL: Objection; calls for legal
- 1 conclusion I think. Either that or it's a vague
- 2 question.
- 3 MR. ABBAS: Go ahead.
- 4 THE WITNESS: Binding?
- 5 BY MR. ABBAS:
- 6 Q. Yes.
- 7 A. I mean, I think that does call for a
- 8 legal conclusion, but I don't -- there may be some
- 9 that are binding or some that require them to do 10 something, there's some that don't, some that are
- 11 notifications.
- 12 Q. So it's the FBI's testimony that some
- 13 alerts require local and state law enforcement
- 14 officials to do particular things during their
- 15 encounter with a TSDB listee?
- MS. POWELL: Objection; mischaracterizes
- 17 prior testimony, is vague, and calls for a legal 18 conclusion.
- 16 conclusion.
- 19 MR. ABBAS: Go ahead.
- THE WITNESS: There is no relationship
- 21 where the FBI is requiring a local law enforcement
- 22 agency to do something based on an NCIC message.

1 That's not the way that works. The NCIC message

38 (149 to 152)

151

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- 2 is for officer's safety first, for specific
- 3 handling instructions second. And based on those
- 4 instructions, it may require a reasonable officer
- 5 to take certain steps, it depends on the message.
- 6 BY MR. ABBAS:
- Q. Are there any messages that local and
- 8 state law enforcement officers receive via NCIC
- 9 that regard TSDB listees that direct them to do
- 10 particular things as they encounter a TSDB listee?
- 11 MS. POWELL: Objection; vague.
- 12 Q. If the answer is no, that's fine.
- MS. POWELL: To the extent you're asking
- 14 questions about what handling codes do
- 15 specifically, I'm going to instruct him not to 16 answer.
- MR. ABBAS: That's not what I'm asking.
- MS. POWELL: Okay. What are asking?
- MR. ABBAS: I'm just asking whether the
- 20 NCIC alerts require the local and state law
- 21 enforcement officers to do anything.
- MS. POWELL: And, again, I'm going to
- 1 object that it calls for a legal conclusion.
  - 2 MR. ABBAS: You can still answer.
  - THE WITNESS: I don't think I can answer
  - 4 without getting into specifically what the
  - 5 differently handling codes are which has been
  - 6 asserted as a privilege.
  - 7 MS. POWELL: Then I'm going to instruct
  - 8 him not to answer.
  - 9 MR. ABBAS: That's fine.

#### 10 BY MR. ABBAS:

- 11 Q. But there are handling codes; correct?
- 12 A. Yes.
- 13 Q. Okay. Are local and state law
- 14 enforcement officers expected to adhere to the
- 15 guidance contained in handling codes assigned to 16 TSDB listees?
- MS. POWELL: Objection as to scope and 18 protective order and potentially the law
- 19 enforcement privilege; but to the extent there's a
- 20 yes-or-no answer, I think you can give it.
- 21 THE WITNESS: Yes.
- 22

Transcript of Matthew J. DeSarno, Designated Representative

39 (153 to 156)

Conducted on April 9, 2018 155 1 BY MR. ABBAS: MR. ABBAS: If I'm wrong, tell me I'm 1 Q. Are you aware of any instances in which 2 wrong. 3 local and state law enforcement officers acted THE WITNESS: The FBI can view TSDB 4 contrary to handling codes assigned to TSDB status of an individual in the investigative case 5 listees? file of that individual. MS. POWELL: I think I'm going to 6 BY MR. ABBAS: 7 instruct him not to answer on the grounds of law Q. Which would be through the Sentinel 8 enforcement privilege, unless you think there's a 8 system; correct? 9 general answer you can give. A. Yes, per individual. It's not a big 10 THE WITNESS: No. 10 list of all the people on the list. It's that MS. POWELL: All right. I'm instructing 11 subject has — is on the watchlist and that 11 12 him not to answer then. 12 handling code would be visible if he has a 13 handling code. MR. ABBAS: On what basis? 13 Q. So within the Sentinel database, the FBI MS. POWELL: Law enforcement privilege. 14 15 can determine whether a person is or is not in the 15 BY MR. ABBAS: Q. Are the handling codes themselves stored 16 TSDB: correct? 17 in the TSDB, the NCIC, or both? 17 MS. POWELL: Objection; vague, MS. POWELL: Objection as to scope and 18 misleading. 19 protective order certainly, but answer if you can. Answer if you can. 19 THE WITNESS: What do you mean by THE WITNESS: Yes. 20 20 21 "stored"? 21 BY MR. ABBAS: Q. Are the handling codes shared with CBP's 22 154 156 1 BY MR. ABBAS: 1 automated targeting system, Passenger? MS. POWELL: Objection; scope, it's not O. Contained within. 3 FBI information, the protective order and the law 3 If I look at the TSDB, can I see the 4 handling codes assigned to TSDB listees? enforcement privilege on that. MS. POWELL: Objection as to scope and I'm going to instruct the witness not to 5 6 misdirected to FBI in the first place. 6 answer. MR. ABBAS: Go ahead. Q. Do you know whether the handling codes THE WITNESS: The handling codes -- the 8 are shared with CBP's automated targeting system, 9 handling codes are attached to the entity and are 9 Passenger? Yes-or-no question. 10 viewable through the KST file in NCIC. 10 MS. POWELL: I think you can answer 11 BY MR. ABBAS: 11 whether you know, although I still think it's 12 outside the scope and limited by the protective Q. Okay. So they're viewable through NCIC, 13 I understand that; correct -- I'm sorry, let me 13 order. 14 back up. 14 THE WITNESS: If I can't answer the So the handling codes assigned to TSDB 15 question why --15 16 listees are viewable via NCIC; correct? 16 MR. ABBAS: You can answer. 17 A. Yes. 17 MS. POWELL: If you can give a yes-or-no Q. Are the handling codes -- I'm sorry. 18 answer, please do. 18 The FBI has the ability to query the THE WITNESS: I don't know. 19 19

21

22

20 BY MR. ABBAS:

Q. Okay. That's an answer.

Does -- I think we're fine.

20 TSDB without using NCIC; correct?

22 prior testimony.

MS. POWELL: Objection; mischaracterizes

Transcript of Matthew J. DeSarno, Designated Representative

40 (157 to 160)

Conducted on April 9, 2018 157 159 Why is it -- okay. Let's get back to MR. ABBAS: I'm not asking specifics of 1 2 the secondary purpose of including TSDB the language. 3 information in the NCIC. MS. POWELL: But you are it would seem. 3 What is the secondary purpose of 4 I'm going to instruct the witness not to including TSDB information in NCIC? 5 answer. MS. POWELL: Objection; asked and MR. ABBAS: All right. I'm not asking 6 for the specific language. answered. THE WITNESS: The secondary purpose of a MS. POWELL: You're just asking what it 9 handling code is to tell the policeman or to tell 9 is. Okay. I'm going to instruct the witness not 10 the encountering person how to handle the subject. 10 to answer. 11 BY MR. ABBAS: 11 BY MR. ABBAS: Q. And why is TSDB information relevant to Q. Does the NCIC alert include anything 13 how a local officer is to handle a traffic stop 13 other than the handling code? MS. POWELL: I'm going to instruct the 14 with a TSDB listee? 14 MS. POWELL: Objection; scope, and 15 witness not to answer on the grounds of the law 16 potentially calls for law enforcement information. 16 enforcement privilege. 17 To the extent you can answer it at a 17 MR. ABBAS: It's a yes-or-no question. 18 level of generality, do. If not, don't. 18 I'm being clear that I'm asking whether or not the 19 NCIC alert includes anything more than the THE WITNESS: I mean, any information 20 handling code itself. 20 available to an officer about a subject they're 21 encountering is available for two reasons; for MS. POWELL: I'm instructing the witness 22 that officer's safety, and then as guidance on how 22 not to answer on the grounds of the law 158 160 1 to handle the subject. TSDB inclusion is 1 enforcement privilege. 2 not -- is included in that body of information MR. ABBAS: Okay. Great. 3 that can inform an officer as to how to conduct BY MR. ABBAS: 4 himself or herself in the stop. Q. How many times has a -- does the FBI 5 BY MR. ABBAS: monitor -- I know the answer to this question, Q. Does the alert from NCIC that local and 6 right, so I'm not trying to be cute, but does the 7 FBI monitor acts of terrorism inside the United 7 state law enforcement officers receive when they 8 query TSDB listees include the derogatory States? 8 9 information that forms the basis of the TSDB 9 MS. POWELL: Objection; vague. MR. ABBAS: It's foundation. It's 10 nomination of that person? 10 MS. POWELL: Object only to the extent 11 foundation. 12 that a comprehensive answer might require the 12 MS. POWELL: Objection; vague. 13 provision of law enforcement sensitive MR. ABBAS: To be clear. 13 14 information, but I think you can answer yes or no. THE WITNESS: Monitor? 14 15 THE WITNESS: No. 15 BY MR. ABBAS: 16 BY MR. ABBAS: 16 Q. Yes. 17 Q. It just includes -- I'm sorry. 17 Does the FBI keep track of acts of The alert from NCIC would just include 18 18 terrorism that occur inside the United States? 19 the handling code; correct? MS. POWELL: Objection; vague. 19 MS. POWELL: Objection, again, to the 20 THE WITNESS: Yes.

22

21 BY MR. ABBAS:

Q. Okay. Does the FBI know how many acts

21 extent we're getting into the specifics of the

22 language given and --

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1 of terrorism occurred in the United States in the

2 last decade?

3

- MS. POWELL: Objection; vague.
- 4 THE WITNESS: Yes.
- 5 BY MR. ABBAS:
- 6 Q. Does the FBI know whether TSDB listees
- 7 have been responsible for acts of terrorism inside
- 8 the United States?
- 9 MS. POWELL: Objection; vague,
- 10 misleading, and a comprehensive answer potentially 10
- 11 calls for law enforcement sensitive information
- 12 and SSI and potentially the state secrets
- 13 privilege.
- MR. ABBAS: Just looking for a yes or
- 15 no.
- MS. POWELL: I'm sorry, could you repeat 17 the question?
- 18 MR. ABBAS: Yes.
- 19 BY MR. ABBAS:
- 20 Q. Does the FBI know whether TSDB listees 21 have been responsible for acts of terrorism inside 22 the United States?
- MS. POWELL: To the extent you can give
- 2 a yes-or-no answer I think you can, just to
- 3 whether you know.
- 4 THE WITNESS: Do I know, I already
- 5 answered that, yes.
- 6 BY MR. ABBAS:
- 7 Q. Okay. How many TSDB listees have
- 8 committed acts of terrorism inside the United
- 9 States?
- MS. POWELL: And I'm going to instruct 11 the witness not to answer on the grounds of the 12 law enforcement privilege, potentially the SSI and
- 13 state secrets privilege.
- 14 Q. Does the FBI know whether a person in 15 the TSDB has ever committed an act of terrorism 16 related to commercial aviation?
- MS. POWELL: Objection -- wait, is the 18 question whether he knows?
- 19 MR. ABBAS: Yes. It's a yes-or-no 20 question.
- 21 MS. POWELL: Okay. Well, I'm going to 22 object that a comprehensive answer would require

1 the disclosure of law enforcement sensitive SSI or

41 (161 to 164)

163

164

- 2 state secrets information or some combination of
- 3 the above. The question is vague and confusing,
- 4 but he can answer yes or no as to whether he
- 5 knows.
- 6 THE WITNESS: So is the question about
- 7 an attack to commercial aviation inside the United
- 8 States?
- 9 BY MR. ABBAS:
- 10 Q. Yeah. And I'll repeat it. I think it 11 is, but let me repeat the question just so we have 12 a clean record.
- Can you read it back.
- (Record read.)
- MS. POWELL: Same objections, but you 16 can answer if you -- if you're just answering yes 17 or no as to whether or not the FBI knows.
- 18 THE WITNESS: Yes.
- 19 BY MR. ABBAS:
- 20 Q. Okay. I'm going to ask two numbers 21 questions that you're going to tell him not to 22 answer, but we just have to --

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1

- MS. POWELL: Just so we're --
- 2 MR. ABBAS: We're going to fight about
- 3 it later so not trying to be difficult.
- 4 BY MR. ABBAS:
- 5 Q. How many persons have committed acts of
- 6 terrorism inside the United States while they're
- 7 in the TSDB?
- 8 MS. POWELL: I'm going to instruct the
- 9 witness not to answer on the grounds of the law 10 enforcement privilege, potentially the SSI and
- 11 state secrets privilege, also vagueness.
- 12 Q. And you're not answering the question?
- 13 A. No.
- 14 Q. Okay. How many persons have committed 15 acts of terrorism regarding commercial aviation at 16 the time that they were in the TSDB?
- 17 MS. POWELL: Same set of objections; law 18 enforcement privilege, SSI, and state secrets.
- 19 Instructing the witness not to answer.
- 20 Q. Why does the FBI -- within the
- 21 watchlisting community, there is this term
- 22 "encounter information;" correct?

PLANET DEPOS

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1	Α.	Yes.

- O. How does the FBI -- what does the FBI
- mean when it refers to encounter information?
- MS. POWELL: Objection; vague.
- THE WITNESS: I mean, an encounter is
- 6 when there is a match or potential match between
- the identity of a person being screened during
- 8 some screening process. That's an encounter.
- 9 BY MR. ABBAS:
- O. And it's an encounter with a TSDB 10
- 11 listee; correct?

#### 12 A. Potentially.

- Q. Is the term "encounter information" 13
- 14 specific to the TSDB?
- MS. POWELL: Objection; vague and 16 misleading.
- 17 THE WITNESS: I mean, I consider
- 18 encounter information in the context of the TSDB
- 19 and watchlisting, yes. 20 BY MR. ABBAS:
- Q. Does the FBI consider encounter
- 22 information to be specific to the watchlisting
- 166

2

- 1 process?
- MS. POWELL: Objection; vague and
- 3 misleading.
- THE WITNESS: There's probably other
- 5 parts of the -- other places where encounters
- 6 means something else to other people; but from the
- 7 context of this conversation. I understand it to
- 8 mean TSDB encounters.
- 9 BY MR. ABBAS:
- Q. Right. And you're here -- you're a
- 11 person, but you're also speaking on behalf of the
- 12 agency --

#### 13 A. Yeah.

- Q. -- so I just want to be clear that for
- 15 the purposes of FBI's deposition, when we discuss
- 16 encounter information during this deposition,
- 17 we're discussing it exclusively in regards to the
- 18 TSDB --
- 19 MS. POWELL: Objections; vague.
- 20 O. -- correct?
- A. I mean, I understand that when we're 21
- 22 discussing encounters in this context, we're

1 talking about encounters related to the TSDB.

42 (165 to 168)

167

- 2 There may be other definitions inside of my
- 3 organization for encounter that are not related to
- 4 this and not related to the TSDB, so I don't want
- 5 to say that any time the FBI uses the word
- 6 "encounter," they're talking about a TSDB
- 7 encounter.
- Q. Where are all the places that encounter
- 9 information regarding TSDB listees can be found?
- 10 MS. POWELL: Objection to the extent it
- 11 calls for information outside of FBI's role, also
- 12 vagueness.
- 13 MR. ABBAS: Go ahead.
- THE WITNESS: I don't really understand 14
- 15 the question. All the places encounter
- 16 information can be found?
- 17 BY MR. ABBAS:
- O. Is encounter information with TSDB
- 19 listees included in the NCIC?
- 20 A. No, I don't think so.
- Q. Okay. Is encounter information with the 21
- 22 TSDB listees included in the Sentinel database?
- 1
  - MS. POWELL: Objection; vague.
  - THE WITNESS: Not always.
  - BY MR. ABBAS:
  - Q. Is there encounter information with TSDB
  - listees included in the Sentinel database?
  - A. It would depend on the case and the
  - 7 encounter. I mean, I think there could
  - 8 potentially be an encounter with a subject that
  - 9 resulted in a police report being written, that

  - 10 police report ended up in Sentinel. But in
  - 11 general, there's no large database of encounters
  - 12 of all the TSDB listees in Sentinel. That doesn't 13 exist in Sentinel.
  - Q. Okay. Where does the encounter -- so
  - 15 it's not in NCIC, it's -- there is encounter
  - 16 information that is in the Sentinel database?
  - 17 That's a yes-or-no question.
  - MS. POWELL: Objection; vague and asked 18
  - 19 and answered.
  - MR. ABBAS: Hold on. Let me try again.
- 21 He didn't answer it.
- 22

43 (169 to 172)

# Conducted on April 9, 2018

Conducted or	1 April 9, 2018
169	171
1 BY MR. ABBAS:	1 A. I don't think so, no.
2 Q. Is there any encounter information	Q. You don't think. I mean
3 contained in the Sentinel database?	3 A. I can't remember hearing the term
4 MS. POWELL: Vague and asked and	4 "automated targeting system," no.
5 answered.	5 Q. Okay. You said earlier that that's not
6 THE WITNESS: I answered it. I said,	6 the term that we use. Is there a term that you
7 yes, there are instances	7 all use that's different than the one that I'm
8 BY MR. ABBAS:	8 using?
9 Q. Okay. Great. There it is. That's it.	9 MS. POWELL: Objection; vague.
10 Is there encounter information regarding	For what?
11 TSDB listees included in the automated targeting	MR. ABBAS: I don't know. That's what
12 system, Passenger?	12 he said.
13 MS. POWELL: The what?	13 THE WITNESS: No, I don't know what the
MR. ABBAS: That's what it's called.	14 automated targeting system is. I don't know whose
MS. POWELL: Objection; vague.	15 system that is. That's not my system so I don't
16 THE WITNESS: I don't know what	16 know.
17 Passenger is.	17 BY MR. ABBAS:
18 BY MR. ABBAS:	18 Q. Are you familiar with a database that is
19 Q. Is there encounter information regarding	19 identified as TSS?
20 TSDB listees contained in the automated targeting	20 MS. POWELL: Objection; scope, but
21 system?	21 answer if you know.
MS. POWELL: Objection; vague and scope.	22 THE WITNESS: Yes.
170	172
1 THE WITNESS: Yes, that's not an FBI	1 BY MR. ABBAS:
2 system.	2 Q. What is TSS?
3 BY MR. ABBAS:	3 A. I think that's the TSC's encounter
4 Q. Are you familiar with the automated	4 database.
5 targeting system?	5 Q. Okay. So there is an encounter database
6 MS. POWELL: Objection; scope.	6 that contains encounter information with TSDB
7 THE WITNESS: Not by that name, no.	7 listees
8 BY MR. ABBAS:	8 MS. POWELL: Objection; scope.
9 Q. So you know that I'm referring to	9 Q correct?
10 something, ATS, are you familiar with	MS. POWELL: Objection; scope.
MS. POWELL: Objection; vague and scope.	THE WITNESS: The TSS I believe contains
12 Q. Are you familiar with ATS?	12 encounter information, but I have not been in it
13 A. No.	13 or seen it, but that's what I believe it's for,
14 Q. Are you familiar with the automated	14 encounter information.
15 targeting system?	15 BY MR. ABBAS:
MS. POWELL: Objection; asked and	16 Q. Who administers TSS?
17 answered.	MS. POWELL: Objection; scope and asked
18 Q. Have you ever heard the term "automated	18 and answered.
19 targeting system" before?	19 MR. ABBAS: Go ahead.
20 A. No.	20 THE WITNESS: The TSC.
21 Q. Today you've never heard of the term	21 BY MR. ABBAS:
22 "automated targeting system"?	22 Q. Okay. Does the FBI have access to TSS?
22 adminuted an South System :	22 2. Okay. Does no i Di nave access to 155:

174

175

44 (173 to 176)

- 1 MS. POWELL: Objection; asked and
- 2 answered, but you can answer.
- 3 THE WITNESS: I mean, I don't know
- 4 exactly who has access to it. I know that not
- 5 everyone in the FBI has access to it. But I would
- 6 imagine there are people at TSC who are FBI
- 7 employees who have access to it.
- 8 BY MR. ABBAS:
- 9 Q. Are there FBI agents that have access to 10 TSS?
- 11 MS. POWELL: Objection; vague and asked 12 and answered.
- MR. ABBAS: If he would answer directly, 14 I wouldn't have to ask it a bunch of times.
- MS. POWELL: If you can ask a direct 16 question, he might be able to.
- 17 BY MR. ABBAS:
- 18 Q. Is there an FBI agent that has access to 19 TSS?
- 20 MS. POWELL: Objection; vague and asked 21 and answered.
- Go ahead.
- THE WITNESS: I don't know.
- 2 BY MR. ABBAS:
- Q. You don't know. That's fine.
- 4 A. I don't know if it's an agent, but I
- 5 expect that there are employees at the TSC who are
- 6 FBI employees who have access to TSS. But normal
- 7 investigators don't have constant access to TSS.
- Q. Great. Are there FBI employees who are
- 9 not at TSC who have access to TSS?
- 10 MS. POWELL: Objection; vague.
- 11 THE WITNESS: Not that I'm aware of.
- 12 BY MR. ABBAS:
- Q. So the only FBI employees that have14 access to TSS are FBI employees that work at TSC?
- 15 A. Well, I don't know that FBI employees
- 16 are excluded from access. I mean, I think that if
- 17 there was a need to access that system for some
- 18 reason, then an FBI employee would be able to,
- 19 probably other agencies that are participating in
- 20 the TSC would also be able to. But I just don't
- 21 know -- I'm just not familiar with persistent
- 22 access by large bodies of FBI employees to that

- 1 database.
- Q. And when you say you're not familiar, I
- 3 just kind of have to flush out what you mean. Is
- 4 it your testimony -- and I could be wrong -- is it
- 5 your testimony today that there are no categories
- 6 of FBI agents -- I'm sorry.
  - Is it your testimony today that there
- 8 are no groups of FBI agents that are not stationed
- 9 at TSC who have regular access to TSS?
- MS. POWELL: There were a lot of
- 11 negatives in that question.
- 12 Q. Is it your testimony today that there
- 13 are no groups of FBI agents who are not stationed
- 14 at TSC who have regular access to the TSDB? So
- 15 the ones -- the FBI agents at TSC have access to 16 TSS; correct?
- 17 A. I don't know who --
- MS. POWELL: Objections; scope.
- 19 THE WITNESS: -- has access to it. I
- 20 just know it exists and there are people who have
- 21 access to it. I don't know exactly who that is. 22 MR. ABBAS: Yeah, so --
  - MS. POWELL: Gadeir, my objection as to
- 2 scope on this is going to stand throughout, right,
- 3 the court specifically excluded TSC topics and TSC
- 4 testified this is a TSC database that they
- 5 administer.
- 6 BY MR. ABBAS:
- Q. How many times has the FBI --
- 8 MR. ABBAS: I'll just note for the
- 9 record that the question about which FBI agents,
- 10 if any, have access to TSS information is a basic
- 11 question that the FBI deponent should absolutely
- 12 have an answer for. And unless the FBI deponent
- 13 is being deliberately evasive, the FBI deponent
- 15 is being deriberately evasive, the 1 bit deponent
- 14 does not appear to know which, if any, FBI
- 15 employees have access to TSS database.
- MS. POWELL: It's a mischaracterization
- 17 of his testimony and of the topic.
- 18 MR. ABBAS: That's fine, we can fight 19 about it later.
- 20 BY MR. ABBAS:
- 21 Q. How many times has the FBI publicly
- 22 identified a perpetrator of a U.S. act of

Transcript of Matthew J. DeSarno, Designated Representative

45 (177 to 180)

Conducted or	1 April 9, 2018
Conducted of	179
1 terrorism as having been listed on the TSDB at the	1 BY MR. ABBAS:
2 time of the act?	2 Q. How many FBI employees does that
3 MS. POWELL: I'm sorry, is the question	3 include?
4 how often they have publicly identified it?	4 MS. POWELL: Objection; vague and
5 MR. ABBAS: Yes.	5 misleading.
6 MS. POWELL: Okay. You can answer that.	6 Answer to the extent you can.
7 THE WITNESS: Can you repeat the	7 THE WITNESS: And potentially
8 question?	8 classified.
9 BY MR. ABBAS:	9 MS. POWELL: And potentially classified,
10 Q. How many times has the FBI publicly	10 potentially calls for the state secrets privilege.
11 identified a perpetrator of a U.S. act of	11 THE WITNESS: That number fluctuates and
12 terrorism as having been listed on the TSDB at the	12 changes all the time, but it's a large number of
13 time of the act?	13 investigators and analysts working not only
14 A. None that I'm aware of.	14 counterterrorism, but all national security
15 Q. Great. Okay.	15 investigations. I can just broadly say it's more
How many times has the FBI publicly	16 than more than 3,000 employees.
17 admitted that a perpetrator of a U.S. act of	17 BY MR. ABBAS:
18 terrorism has not been on the TSDB at the time of	18 Q. Great. That's plenty of information.
19 the act?	19 How many I'm sorry.
20 MS. POWELL: Objection; misleading.	20 So that number changes; correct?
21 THE WITNESS: Yeah, I don't know of any	21 A. Correct.
22 times.	22 Q. And so at different so depending on
178	180
1 BY MR. ABBAS:	1 an FBI's employee's duties, they may or may not
Q. There's never been a time where the FBI	2 have the authority to submit nominations of
3 has publicly admitted that a person who committed	3 individuals to the TSDB; correct?
4 an act of terrorism inside the United States was	MS. POWELL: Objection; vague.
5 not on the TSDB, that's never happened?	5 THE WITNESS: Yeah, I mean, authority is
6 A. Not that I'm aware of.	6 not I don't think the right term. It's they
17 () 14 -1 - 15 - 14 - 1 - 1 - 2 - 2 - 11 - 2 - 2 - 2 - 13 - 2	7
7 Q. It definitely has so I'm, again,	7 may or may not be in a role where that capability
8 surprised that	8 is either necessary or exists.
8 surprised that 9 MS. POWELL: It definitely has not.	<ul><li>8 is either necessary or exists.</li><li>9 BY MR. ABBAS:</li></ul>
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized	<ul><li>8 is either necessary or exists.</li><li>9 BY MR. ABBAS:</li><li>10 Q. So not all so the watch so the</li></ul>
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized 11 to I'm sorry, let me start again.	<ul> <li>8 is either necessary or exists.</li> <li>9 BY MR. ABBAS:</li> <li>10 Q. So not all so the watch so the</li> <li>11 watchlisting nominating process is not relevant to</li> </ul>
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized 11 to I'm sorry, let me start again. 12 How many FBI employees are able to	8 is either necessary or exists. 9 BY MR. ABBAS: 10 Q. So not all so the watch so the 11 watchlisting nominating process is not relevant to 12 every FBI employee's duties?
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized 11 to I'm sorry, let me start again. 12 How many FBI employees are able to 13 nominate individuals to the TSDB?	8 is either necessary or exists. 9 BY MR. ABBAS: 10 Q. So not all so the watch so the 11 watchlisting nominating process is not relevant to 12 every FBI employee's duties? 13 A. Correct.
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized 11 to I'm sorry, let me start again. 12 How many FBI employees are able to 13 nominate individuals to the TSDB? 14 MS. POWELL: Objection; vague and	8 is either necessary or exists. 9 BY MR. ABBAS: 10 Q. So not all so the watch so the 11 watchlisting nominating process is not relevant to 12 every FBI employee's duties? 13 A. Correct. 14 Q. Okay. Some FBI employees have duties
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized 11 to I'm sorry, let me start again. 12 How many FBI employees are able to 13 nominate individuals to the TSDB? 14 MS. POWELL: Objection; vague and 15 misleading.	8 is either necessary or exists. 9 BY MR. ABBAS: 10 Q. So not all so the watch so the 11 watchlisting nominating process is not relevant to 12 every FBI employee's duties? 13 A. Correct. 14 Q. Okay. Some FBI employees have duties 15 that require them to on occasion nominate
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized 11 to I'm sorry, let me start again. 12 How many FBI employees are able to 13 nominate individuals to the TSDB? 14 MS. POWELL: Objection; vague and 15 misleading. 16 Answer to the extent you can.	8 is either necessary or exists. 9 BY MR. ABBAS: 10 Q. So not all so the watch so the 11 watchlisting nominating process is not relevant to 12 every FBI employee's duties? 13 A. Correct. 14 Q. Okay. Some FBI employees have duties 15 that require them to on occasion nominate 16 individuals to the TSDB; correct?
8 surprised that 9 MS. POWELL: It definitely has not. 10 Q. How many FBI agents are authorized 11 to I'm sorry, let me start again. 12 How many FBI employees are able to 13 nominate individuals to the TSDB? 14 MS. POWELL: Objection; vague and 15 misleading.	8 is either necessary or exists. 9 BY MR. ABBAS: 10 Q. So not all so the watch so the 11 watchlisting nominating process is not relevant to 12 every FBI employee's duties? 13 A. Correct. 14 Q. Okay. Some FBI employees have duties 15 that require them to on occasion nominate

19 agents, but also analysts who are supporting those

20 investigations, have the authority to make

21 nominations to the TSDB.

22

20 BY MR. ABBAS:

19

THE WITNESS: Correct.

Q. Okay. Does every FBI employee receive

22 training on how to nominate a person to the TSDB?

Transcript of Matthew J. DeSarno, Designated Representative

46 (181 to 184)

Conducted on April 9, 2018

181 MS. POWELL: Objection; vague. 1 producing how much or who's submitting how many THE WITNESS: My interrogatory response nominations, that is occurring. 3 to this was pretty clear that the TSC offers BY MR. ABBAS: 4 training to all 56 field offices and FBI 4 Q. Has the FBI ever disciplined an FBI 5 headquarters. Agents also get -- agents and employee for how that FBI employee was making nominations to the TSDB? 6 analysts also get training on the job from their 7 training agents and their supervisors. And then MS. POWELL: Objection; vague. 8 new task force officers who are assigned to FBI Answer at a level of generality, if you 8 9 task forces who have a watchlisting function go 9 can. 10 through a training iteration prior to -- prior to 10 THE WITNESS: I'm aware of many 11 or shortly after getting on to a task force where 11 instances where the FBI has disciplined employees 12 they go through a series of training topics which 12 for violations of policies, investigative 13 includes watchlisting. 13 failures, shortcomings, misuse of authority. I'm 14 not aware of any of those being specifically 14 BY MR. ABBAS: 15 related to TSDB, but it's possible. Q. Does the FBI track which FBI employees 16 make nominations to the TSDB? 16 BY MR. ABBAS: 17 MS. POWELL: Objection; vague. Q. And I -- again, because of your THE WITNESS: It is vague. I mean, the 18 qualification I have to follow up. 18 19 FBI has the ability to audit everything any FBI Are you aware of the FBI ever 20 disciplining an FBI employee for how that FBI 20 employee does on any FBI system. So if the 21 ability to audit is tracking, then yes. 21 employee was making nominations to the TSDB? MS. POWELL: Objection; asked and 22 182 184 answered. 1 BY MR. ABBAS: MR. ABBAS: It was not answered. Q. Does the FBI keep track of -- does the MS. POWELL: Yeah, it was. FBI assess in any way the number of nominations MR. ABBAS: Go ahead. It's a yes or no. that individual FBI employees make to the TSDB? 5 THE WITNESS: No. MS. POWELL: Objection; vague. 5 BY MR. ABBAS: MR. ABBAS: Go ahead. 6 Q. Okay. Great. That was different than THE WITNESS: What do you mean by the last answer. "assess"? MS. POWELL: Do you want to take a break BY MR. ABBAS: 10 at some point soon? MR. ABBAS: We can take a break now. 10 Q. Look at. 12 Five minutes, ten minutes? Let's do ten minutes. Is it relevant to the FBI how many 13 MS. POWELL: Yeah. 12 nominations a particular FBI employee is making to 14 (Recess from the record.) 13 the TSDB? 15 THE REPORTER: This is the court 14 MS. POWELL: Objection; vague. 16 reporter. We have now used three hours and 20 THE WITNESS: I mean, the primary review 15 17 minutes? 16 process involves periodic reviews by supervisors MR. ABBAS: Great. Three hours and 40 19 minutes left. 17 of investigative files which includes reviews of 20 EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D) 18 watchlisting nominations. So if a supervisor -- a 21 BY MS. POWELL: 19 first-line supervisor of a squad is constantly

20 reviewing for compliance, investigative quality, 21 and efficiency, and effectiveness, every employee.

22 So to the extent that that is measuring who's

Q. I wanted to start off with one

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clarifying question, Mr. DeSarno. 2 You previously testified about -- in 3 response to questions about FBI access to TSS. Do 4 you have anything to add to your prior testimony? A. Just that all access to TSS is controlled by the TSC. So any access or requests to access TSS or the information therein has to go through the TSC and the TSC controls that. EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D) 10 BY MR. ABBAS: 11 Q. Director Kable, as the head of TSC, 12 ultimately controls who has access to TSS; 13 correct? MS. POWELL: Objection; vague. 14 THE WITNESS: The TSC does. If Director 15 16 Kable has -- the director has ultimate 17 responsibility over the TSC. 18 BY MR. ABBAS: Q. And Director Kable has a supervisor. 20 What is Director Kable's supervisor's name again? 21 A. His boss?

1 it, it could just be that I don't know. I'm

asking.

THE WITNESS: The TSC controls the 3

47 (185 to 188)

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4 access. The interagency entity that is the TSC that's in charge of consolidated U.S. government

6 watchlisting is administered by the FBI, but it is

7 an independent entity, they control the TSS. The

8 director of the TSC does work for an FBI

9 executive, but it does not eliminate that --10 BY MR. ABBAS:

11 Q. I think you misunderstood the question.

12 A. -- independence.

Q. Does the FBI have access to TSS? 13

MS. POWELL: Objection; vague, 14

15 misleading, and asked and answered.

MR. ABBAS: Go ahead. 16

17 THE WITNESS: The FBI has the ability to 18 access TSS when a demonstrated need to access it

19 is requested and approved through the TSC.

20 BY MR. ABBAS:

Q. Is TSS a database? That's it, that's 22 the question.

A. Carl Ghattas.

Q. And he's with the FBI; correct?

3 A. He is, yes.

O. Yes.

Q. Can the FBI's TSC supervisor direct the

director of TSC to make TSS available to

particular agencies?

MS. POWELL: Objection; vague,

misleading.

22

9 THE WITNESS: Can the EAD tell the TSC

10 to make something available to someone?

11 BY MR. ABBAS:

12 Q. Yes.

13 A. To make the information available to 14 someone?

Q. And I'm talking specifically about TSS 16 information.

17 A. I guess he could.

Q. Great. The FBI does have access to TSS; 18

19 correct?

MS. POWELL: Objection; mischaracterizes

21 prior testimony.

22 MR. ABBAS: And if I'm misunderstanding

A. Yes. 1

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Q. Okay. Does the FBI have employees that

have access to TSS?

MS. POWELL: Objection; vague,

misleading, and asked and answered.

THE WITNESS: TSC employees, some of 6

7 whom may be FBI employees, do have access.

8 BY MR. ABBAS:

9 Q. Well, we don't know whether there are

10 TSC employees; right? You testified that you

11 don't know whether or not there are actually --

12 MS. POWELL: Objection; mischaracterizes

13 prior testimony.

MR. ABBAS: That's what you said 14

15 earlier.

THE WITNESS: Employees who are assigned

17 to the TSC from multiple different agencies --

18 BY MR. ABBAS:

19 Q. I think that's more accurate.

20 A. - they have access to TSS.

Q. Okay. And you don't know whether or not 21

22 FBI employees not assigned to TSC also have access

Transcript of Matthew J. DeSarno, Designated Representative

48 (189 to 192)

Conducted on April 9, 2018

189 191 Q. I just want to make sure that you're not 1 to TSS? 2 looking at your phone for answers. MS. POWELL: Objection; vague, 2 A. No, no. 3 misleading, and asked and answered. 3 THE WITNESS: That's not what I said. 4 MS. POWELL: I think he's getting a BY MR. ABBAS: ticktack. THE WITNESS: I put my phone over there Q. Okay. What did you say? 6 A. What I said is, if FBI employees who are because it buzzes all day long. 8 not assigned to the TSC have a need to access the BY MR. ABBAS: Q. Okay. So when you said 9 encountered database, they can request access 10 through the TSC and the TSC can control whether or 10 electronic -- you said that -- when you said that 11 FBI employees make the request electronically, 11 not they have access and what access they have. Q. How does the FBI employee request access 12 the -- your usage of the word "electronically" in 13 to TSS? 13 that answer would include e-mail; correct? 14 14 A. They make a request. A. Yes. 15 Q. Okay. Your testimony is that there may Q. I understand that in order to make a 16 request, one must request. 16 or may not be some form that gets filled out A. I mean, I don't know if there's a 17 electronically, correct, you don't know? A. Correct. 18 specific form or if they can send an e-mail to 18 Q. Okay. What do you know about what the 19 19 someone to create a record or if they have to fill 20 out a form, one of those two things I would think. 20 FBI instructs -- let me back up. What do you know about what instructions Q. And that's fair, right, it's not there 22 are -- I'm asking about a lot of things, there 22 the FBI provides FBI employees that are making 190 192 1 might be some things that you don't know, and it's 1 requests for TSS? 2 fine if you don't know. We'll fight about it MS. POWELL: Objection; vague. 3 later. THE WITNESS: The instructions provided 4 to FBI employees regarding searching of any 4 A. There would not be – the request would 5 be – there would be an electronic record of that database include a relevant investigation and an 6 actual law enforcement or intelligence need to 6 request made for audit purposes. So it's going to 7 be some type of an electronic request. access the database. So TSS is no different than Q. Okay. So there is a standardized way 8 any other database that FBI employees access in 9 terms of the guidance for usage. 9 that FBI employees make requests to have access to 10 TSS? 10 BY MR. ABBAS: MS. POWELL: Objection; vague and scope. Q. Does the FBI provide FBI employees with 11 MR. ABBAS: That's fine. Go ahead. 12 a document that memorializes its guidance to FBI 12 THE WITNESS: That's not what I said. I 13 employees who seek TSS access? 14 just said they make a request and there was going MS. POWELL: Objection; vague. 14 15 to be some kind of electronic record of that 15 THE WITNESS: The TSS belongs to the TSC 16 so if there's a document, it would be a TSC 16 request. That's it. Not standardized. I don't 17 know if it is or not. 17 document outlining how to get access and the 18 BY MR. ABBAS: 18 process of it. Q. Okay. That's fair. 19 19 BY MR. ABBAS: So the electronic request might be via Q. Okay. So --20 21 e-mail? Are you --21 A. Not an FBI document.

22

Q. Okay. So I'm going to kind of cabin out

22

A. It might be.

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6

9

1 whether or not it's an FBI or TSC document.

Does the FBI use any documents to guide

3 FBI employees who seek access to TSS?

MS. POWELL: Objection; vague and asked

5 and answered.

THE WITNESS: The FBI has specific

7 policies, guidelines in place regarding the access

8 of databases for investigative purposes and the

9 TSS falls within those guidelines.

10 BY MR. ABBAS:

Q. Is there a guideline that the FBI uses

12 that's TSS specific?

MS. POWELL: Objection; vague. 13

THE WITNESS: I'm not familiar with one. 14

15 BY MR. ABBAS:

Q. You're referring to policies; correct?

17 A. Yes.

18 Q. Are the policies that you're referring

19 to TSS specific?

20 MS. POWELL: Objection; asked and

21 answered.

THE WITNESS: No.

are there any other documents that regard how

Q. Other than the Attorney General's 2 Guidelines for Domestic Operations and the DIOG,

TS -- how FBI employees seek TSS access?

A. Not that I'm aware of.

Q. Okay. Is the Attorney General's -- what

49 (193 to 196)

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was it called again, Attorney General's?

A. Attorney General Guidelines.

Q. For Domestic Operations?

10 A. For Domestic Operations.

Q. Okay. Are the Attorney General's

12 Guidelines for Domestic Operations classified in 13 any way?

14 MS. POWELL: Objection as to scope.

15 MR. ABBAS: He brought the document up,

16 not I.

17 MS. POWELL: That doesn't make it within

18 the scope, but --

19 MR. ABBAS: Okay.

MS. POWELL: -- you can answer. 20

THE WITNESS: I think there are portions 21

22 of it that are classified and portions of it that

194

1 BY MR. ABBAS:

Q. Okay. So there are some general

3 policies that you believe apply to requests for

4 TSS access in the same way that they regard access

5 to other databases; correct?

A. Yes. 6

Q. Okay. What are the names of the

documents that you're referring to?

9 A. Of the policy documents?

10 Q. Yes.

A. I mean, we have the Attorney General

12 Guidelines for Domestic Operations, the DIOG.

Q. What does DIOG stand for? 13

A. Domestic Investigations and Operations 14 15 Guidelines.

Q. Okay. 16

17 A. And then general – I'd say those are

18 the two primary governing documents.

Q. I got the DIOG. What's the other 20 document called?

A. Attorney General Guidelines for Domestic 21

22 Operations.

1 are unclassified.

2 BY MR. ABBAS:

Q. Okay. And the DIOG also contains 3

4 classified portions and unclassified portions;

correct?

6 A. Yes.

Q. Does the FBI create any reports

8 regarding the effectiveness of its use of TSDB

9 information?

10 MS. POWELL: Objection; vague.

THE WITNESS: What do you -- how do you 11

12 mean effectiveness?

13 BY MR. ABBAS:

Q. The FBI uses TSDB information for a

15 purpose or purposes; correct?

16 MS. POWELL: Objection; vague.

MR. ABBAS: I mean, that's like the most 17

18 general thing I can possibly ask.

MS. POWELL: Agreed, that's why it's 19

20 vague.

THE WITNESS: It's pretty vague. I 21

22 mean, the FBI uses a lot of information for a lot

# Conducted on April 9, 2018

4

- 1 of purposes. One data point of all that
- 2 information is watchlisting information. And the
- 3 FBI's role in watchlisting is more of a push than
- 4 a pull, a push to the list and then a pull from
- 5 the list.
- 6 BY MR. ABBAS:
- Q. You all create a lot of TSDB
- information; correct?
- A. The FBI is a nominator, not the largest 10 nominator, but a nominator of TSDB entries.
- Q. And the FBI is also a consumer of TSDB 12 information; correct?
- 13 A. To some extent, yes.
- Q. Okay. And, again, I'm asking, this is a 15 yes-or-no question, and I'm sure I know the 16 answer, but you didn't answer it last time.
- 17 Does the FBI have a purpose in its use 18 of TSDB information? It's a yes-or-no question.
- MS. POWELL: Objection as to vagueness.
- THE WITNESS: Is there a purpose to it? 20 21 BY MR. ABBAS:
- Q. Yes.

- 1 there's any question in the FBI's mind about
  - 2 whether or not watchlisting is an effective tool.
  - 3 BY MR. ABBAS:
    - Q. I know. I know.
  - A. So there's no need to measure it. What
  - 6 we're more interested in measuring is compliance,

50 (197 to 200)

199

200

- 7 timeliness, and accuracy of watchlisting
- 8 submissions and the use of it. Now, there are
- 9 multiple agencies and entities to include agency
- 10 inspector generals, the GAO, multiple, you know,
- 11 third Congress who are constantly auditing,
- 12 validating, and looking at the watchlisting
- 13 enterprise. So, you know, the FBI is clearly --
- 14 as part of that, we're constantly reviewing that,
- 15 but the question as to whether or not it is 16 effective is not significant.

### 17 BY MR. ABBAS:

- Q. It's not significant whether it's 19 effective? Okay. That's fine.
- A. No, it's not in question. It's not in 21 question. It is significant, there's no question 22 about it.

A. Yes, of course. 1

- Q. Okay. Great.
- 3 Does the FBI assess in reports or other
- documents how effective the FBI's use of TSDB
- information is in furtherance of its purposes?
- MS. POWELL: Objection as to vagueness. 6
- MR. ABBAS: It's a yes-or-no question.
- 8 Do you want me to repeat the question?
- 9 THE WITNESS: I understand the question.
- 10 BY MR. ABBAS:
- Q. Okay. 11
- 12 A. I think it's just vague. I don't -
- Q. I understand you don't like the 13 14 question.
- A. No, I like it fine. I think it's vague. 15
- Q. I think it's a great question to be 16
- 17 honest.

22

- 18 MS. POWELL: Very fine question and yet 19 vague.
- MR. ABBAS: I mean, I don't know how to
- 21 ask it any more simply.

THE WITNESS: Look, I don't think

Q. Okay. 1

198

- MR. ABBAS: Can you go back up to the question. He did not answer the question.
- Q. Does the FBI assess in reports or other
- documents how effective the FBI's use of TSDB
- information is in the furtherance of the purposes
- it has for using TSDB information?
- MS. POWELL: Same objection and asked
- 9 and answered.
- 10 MR. ABBAS: It's a yes or no.
- THE WITNESS: The answer -- I just gave 11 12 you the answer.
- 13 BY MR. ABBAS:

18 BY MR. ABBAS:

- Q. No, you didn't. 14
- MS. POWELL: Objection and asked and 15 16 answered.
- THE WITNESS: I answered that already. 17
- Q. You're not answering the question. 19
- MR. ABBAS: Objection, the deponent is 20 21 not answering the question.
- 22 MS. POWELL: I don't think you get to

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1 make objections.

MR. ABBAS: I can absolutely make the

3 objection. I can.

4 BY MR. ABBAS:

Q. Does the FBI -- let's go back up. I

6 don't know why you're not answering this question,

it should be an easy question.

If the answer is no, that's fine. If

9 the answer is yes, that's fine as well. But

10 you're not -- you did not give me an answer to the 11 question.

12 MR. ABBAS: Can we go back up?

Q. Does the FBI assess in reports or other 13 14 documents how effective the FBI's use of TSDB 15 information is in furtherance of the purposes it 16 has for using TSDB information?

17 MS. POWELL: Same objections; vagueness 18 and asked and answered.

THE WITNESS: Yeah, I -- the FBI is 20 constantly assessing its use, accuracy, compliance 21 in regards to watchlisting for each individual 22 subject that it nominates and that's the focus of

1 the assessment. The effectiveness of it is not in

2 question.

3 BY MR. ABBAS:

Q. Has the FBI ever asked the question

5 about whether or not its use of TSDB information

6 is effective in furtherance of the purposes it has

to use TSDB information?

MS. POWELL: Objection; vagueness and I

9 think asked and answered.

10 MR. ABBAS: No, this is different.

THE WITNESS: So the -- I think the 11

12 point that is being confused here is that the use

13 of TSDB information is not -- that's not

14 necessarily the main -- I mean, that's just

15 not -- that's not -- the information in TSDB is

16 merely the identifying information of the person

17 entered into the TSDB. There are other databases

18 that are much more fruitful for use.

So the FBI's primary purpose with the 20 TSDB is a push of information to the TSDB. There 21 are instances where we are also using information

22 from the TSDB, but the primary -- the primary flow

1 of information between the FBI and the TSDB is

51 (201 to 204)

203

204

2 from the FBI to the TSDB. The agencies having

3 encounters and those things, they're receiving the

4 information. For the most part our -- the

5 majority of our activity is pushing information to

6 the TSDB.

MR. ABBAS: The deponent is not

8 answering the question so I guess this will be a

9 subject to briefing regarding the adequacy of the 10 deponent's answers during the course of this

11 deposition.

12 MS. POWELL: Not liking the answers is 13 not the same as not getting answers.

14 BY MR. ABBAS:

Q. Are there reports that the FBI possesses 16 that regard the accuracy of TSDB information?

17 MS. POWELL: Objection; vagueness and 18 potentially scope, but answer if you can.

THE WITNESS: I mean, as I mentioned 20 before, there are -- there have been several

21 oversight audits, inspector general reports about 22 the TSC and --

202

8

1 BY MR. ABBAS:

Q. Other than inspector general reports,

are there any documents that the FBI authors

regarding the accuracy of TSDB information?

MS. POWELL: You should probably let him

finish an answer if you want to get full answers.

MR. ABBAS: I -- go ahead.

THE WITNESS: So the FBI is constantly

9 reviewing each of its submissions for accuracy and

10 compliance. And in instances where the

11 information is not accurate, then we provide

12 accurate information. In instances where the

13 timeliness of the submission is not in compliance,

14 we correct that. I mean, there are -- as far as

15 an overall report as to the accuracy of all of the

16 information at TSDB, I'm not aware of that report.

17 BY MR. ABBAS:

Q. Okay. Are there reports that the FBI 19 authors regarding the accuracy of subsets of 20 information contained in the TSDB?

MS. POWELL: Objection as to scope and

22 vagueness.

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1	You can	answer
1	1 Ou Can	ans wer.

- THE WITNESS: Not that I'm aware of.
- BY MR. ABBAS:
- 4 Q. Okay. You say that TSC -- I'm sorry.
- You say that the FBI is constantly
- assessing the accuracy of TSDB information;
- correct?
- MS. POWELL: Objection; mischaracterizes 8
- 9 prior testimony.
- 10 THE WITNESS: Of nominations that the
- 11 FBI submits to the TSDB.
- 12 BY MR. ABBAS:
- Q. Okay. So the FBI's focused just on the 13 14 nominations that the FBI submits to the TSC, the
- 15 accuracy of those nominations; correct?
- A. From a compliance standpoint, that would 16 17 be our primary concern is our nominations and are 17 investigative file is memorialized --18 they accurate, are they compliant, are they in 19 accordance with our responsibilities to safeguard 20 privacy and civil liberties.
- 21 Q. Okay. Are there reports --
- A. I'm not sure why that's funny. 22
- Q. Are there reports that -- are there
- 2 reports that regard the accuracy of FBI
- 3 nominations to the TSDB?
- A. Like reports that are inclusive of all
- of FBI's nominations?
- Q. Yes. 6
- A. Not that I'm aware of.
- Q. Are there reports that include a subset
- of the nominations that the FBI submits to the 10 TSDB?
- MS. POWELL: Objection; vagueness. 11
- Q. What documents -- I mean, how -- so it's 13 not a mystery that the FBI reviews nominations
- 14 that FBI employees submit to TSDB; correct?
- A. Yes. 15
- O. What documents memorialize the outcomes 17 of the FBI's reviews of FBI employee nominations 18 to TSDB?
- A. So the FBI is not reviewing big batches 20 of nominations. When a case agent makes a 21 nomination, through the course of his file 22 review -- his regular file review regarding that

- 1 investigation, the supervisor will look at the
- nomination for accuracy, compliance, timeliness.
- The nomination, though, then goes through
- multiple -- outside of the FBI, TSC will go
- through and NCTC will go through multiple steps of

52 (205 to 208)

207

- accuracy review and also potentially additional
- information can be added to the nomination.
- So the nomination itself gets reviewed
- 9 by the supervisor on a regular basis as part of an
- 10 investigative file review, but the supervisor is
- 11 reviewing the entire case file of which one small
- 12 piece is the watchlisting status.
- Q. How is the review of an FBI -- how is
- 14 the -- how is an FBI supervisor's review of an FBI
- 15 employee's TSDB nomination memorialized?
- A. The FBI supervisor's review of the
- Q. I'm not asking about the whole
- 19 investigative file.
- 20 A. That's what they look at, the whole
- 21 file.
- 22 Q. Okay. So there's never a point in time
- 206 when the FBI supervisor is looking just at the FBI
  - employee's TSDB nomination?
  - 3 MS. POWELL: Objection; mischaracterizes
  - prior testimony.
  - THE WITNESS: Yeah, no, the FBI -- the
  - 6 FBI employee will -- the supervisor will see the
  - 7 nomination when it first goes out as part
  - 8 of -- typically as part of the initial -- we're
  - getting kind of into some law enforcement
  - 10 sensitive stuff.
  - MR. ABBAS: I don't think so, but if you
  - 12 want to assert the law enforcement privilege go 13 ahead.

  - THE WITNESS: I can say this, every item
  - 15 that goes into an investigative file is reviewed
  - 16 by a supervisor.
  - 17 BY MR. ABBAS:
  - Q. How do you know that?
  - 19 A. I know that because I'm an FBI agent.
  - 20 O. Sure.
  - 21 A. Every file - there's an electronic
  - 22 signature by a supervisor for everything that goes

1 that document.

53 (209 to 212)

212

- 1 into a file. So the submission or whatever
- 2 document the submission is attached the initial
- 3 nomination is reviewed by a supervisor and then
- 4 goes out to its external reviews at NCTC and TSC. 4
- 5 Q. Okay. So I'm not asking about stuff
- 6 that happens after the nomination leaves the FBI.
- 7 A. Okay.
- 8 Q. I'm only asking about the nomination at
- 9 the FBI.
- 10 A. Yeah.
- 11 Q. Can an FBI employee submit a nomination
- 12 to the TSDB without the approval of the
- 13 supervisor?
- 14 A. No.
- 15 Q. Where is it written down that an FBI
- 16 employee cannot submit a nomination of the TSDB 17 without a supervisor's approval?
- 18 A. I don't know where it's written down. I 19 know that in order to upload the serial into the 20 case file, the supervisor will approve it.
- 21 Q. I don't know what that is.
- 22 A. The system requires it.

- Q. Got it.
  - Q. Got it.
  - A. And then regularly but all that is the nomination. But then regularly —
- Q. I'm sorry, I apologize for interrupting,
- 6 I just want to make sure I got the -- just the
- 7 process leading up to the nomination leaving the
- 8 FBI's door.
- 9 Okay. So the first step in a nomination 10 is that an FBI employee fills out a form in a
- 11 database; correct?
- 12 A. Yes.
- O. That form is contained within the
- 14 Sentinel database; correct?
- 15 A. Yes.
- 16 Q. When an FBI employee fills out that
- 17 form, in order to complete it, the FBI employee's
- 18 supervisor must approve of the form?
- 19 A. Correct.
- 20 Q. Okay. After the FBI employee secures a
- 21 supervisor's approval for his or her TSDB
- 22 nomination, it becomes a part of the Sentinel

- Q. What system?
- 2 A. Sentinel.
- Q. Requires what?
- 4 A. Requires that supervisor's approval of
- 5 the document.
- 6 Q. What do you mean when you say
- 7 "document"? I think I know what you mean, but
- 8 iust for the record.
- 9 A. So the agent creates a document.
- 10 Q. What is that document?
- 11 A. In this case, it's a watchlisting 12 submission form.
- 13 Q. Okay.
- 14 A. In order for that form -
- 15 O. Is it a standardized form?
- 16 A. It is.
- 17 Q. Okay.
- 18 A. In order for that form to go into the 19 case file, it has to be reviewed by a supervisor.
- 20 Q. But the supervisor is reviewing the
- 21 entire case file?
- 22 A. No, in this case, reviewing that serial,

- 1 database; correct?
- 2 MS. POWELL: Objection; vague.
- THE WITNESS: It goes into the case
- 4 file.
- 5 BY MR. ABBAS:
- 6 Q. Which is in Sentinel?
- 7 A. Yes.
- 8 Q. Okay. But that -- the person -- at this
- 9 time, at this stage, there's been a nomination to
- 10 the TSDB, but that person that was nominated is
- 11 not yet in the TSDB; correct?
- 12 A. That's correct.
- 13 Q. Okay. How does TSC know that there's
- 14 been a nomination that an FBI employee has made to
- 15 the TSDB?
- MS. POWELL: Objection; vagueness.
- 17 THE WITNESS: I mean, the request goes
- 18 to TREX. I think you guys talked about the TREX
- 19 before. And then from there --
- 20 BY MR. ABBAS:
- 21 O. What's TREX?
- 22 A. TREX is a unit inside of I can't

4

215

54 (213 to 216)

216

- 1 remember what it stands for, but it's a TSC unit
- 2 made up of FBI employees, mostly FBI employees,
- 3 there are probably some other agency employees in
- 4 there as well, and then from there the nomination
- 5 goes to the NCTC if it's an international
- 6 terrorism case or if it's a domestic terrorism
- 7 case, it goes straight to TSC.
- 8 After it goes to NCTC for identity
- 9 resolution, additional information, then it would
- 10 come back to the TSC for a decision and TSC would
- 11 make a decision as to whether or not the
- 12 nomination meets the reasonable suspicion standard
- 13 for watchlisting, whether or not there's enough
- 14 identifying information to include it on the list,
- 15 and whether or not -- what portion of the list the 16 nomination goes to.
- 17 So once it leaves the FBI, all that
- 18 other stuff is going on TSC -- NTTC [sic] and TSC
- 19 are -- NCTC's potentially adding to the nomination
- 20 or adding clarifying information and the TSC is
- 21 making the call on whether or not it meets the
- 22 standard.
- Q. So does the form that an FBI employee
- 2 uses -- I'm unclear on how the FBI employee's
- 3 nomination form gets to TSC.
- 4 A. I'm not a technical wizard, but it gets
- 5 there technically, electronically. No one carries
- 6 it.
- 7 Q. Got it. Okay. Is it through --
- 8 A. Somehow through some electronic pipe it
- 9 arrives at TREX.
- 10 Q. Okay. It arrives via TREX?
- 11 A. It arrives via electronic pipe into the
- 12 TSC and this TREX unit. TREX sits at the TSC and
- 13 has access to all these other places, they send it
- 14 to NCTC --
- 15 Q. Sure.
- 16 A. -- and then to the adjudication unit 17 which is NDIU I believe.
- 18 Q. Okay. And so beyond the nomination form
- 19 that an FBI employee gets supervisor approval on
- 20 and uploads into Sentinel, the FBI employee does
- 21 not take any additional actions to submit the
- 22 nomination --

- 1 A. Correct.
- 2 Q. -- to TSC?
  - A. Yeah, correct.
  - Q. Okay. Great. Excellent.
- What aggregate statistics does the FBI
- 6 look at to determine whether its use of TSDB
- 7 information furthers the purposes it has for using
- 8 TSDB information?
- MS. POWELL: Objection; misleading,
- 10 foundation, and potentially calls for law
- 11 enforcement sensitive information, but I'm not
- 12 sure.
- 13 If there's an answer you can give, do.
- 14 THE WITNESS: So what aggregate
- 15 information does the FBI use to see if the TSDB
- 16 information is serving its purpose?
- 17 BY MR. ABBAS:
- 18 Q. Do you want me to read back the 19 question?
- 20 A. Yeah.
- 21 MR. ABBAS: Could you read back the 22 question?

2

- 1 (Record read.)
  - MS. POWELL: Same objections.
- 3 THE WITNESS: Whether it furthers the
- 4 purpose?
- 5 BY MR. ABBAS:
- 6 Q. We can just -- the question is exactly
- 7 how I want it.
- 8 A. Our focus on TSDB information is
- 9 accuracy, compliance, protection of civil
- 10 liberties. That's the focus.
- 11 Q. Okay. Accuracy, compliance --
- 12 A. Protection of civil liberties.
- 13 Q. Okay. So let's just -- when you say
- 14 "compliance," compliance with what?
- 15 A. Compliance with standards, right,
- 16 compliance with guidelines, compliance with time 17 standards. Timely and accurate basically.
- 18 Q. What documents must a FBI employee's 19 nomination to the TSDB comply with?
- 20 MS. POWELL: I'm sorry, what was that?
- Q. What documents must a FBI employee's
- 22 nomination to the TSDB comply with?

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MS. POWELL: Objection; vagueness, but

answer.

THE WITNESS: I mean, there are the DIOG

4 and then the program guidelines related to

5 counterterrorism investigations.

6 BY MR. ABBAS:

Q. There are no other documents?

# 8 A. I mean, it's pretty well laid out in the 9 program guide.

10 Q. And the document's called the program 11 guide?

#### 12 A. Yes.

13 Q. And is the program guide specific to the 14 TSDB?

# 15 A. It's specific to counterterrorism 16 investigations.

17 Q. Does it include a section that's

18 specifically related to the TSDB?

### 19 A. To watchlisting, yes.

Q. Okay. So the program guidelines do 21 include some content that refers specifically to 22 the TSDB?

1 is in compliance with policies?

2 A. Well, we have a compliance unit inside 3 the counterterrorism division and what they do is

55 (217 to 220)

219

220

4 audit watchlisting and other investigative areas

5 to ensure compliance. And where there are

6 instances outside of compliance, they issue

reports and make -- and make changes.

8 Q. Has an FBI employee ever submitted a 9 nomination to the TSDB not in compliance with the 10 FBI's policies?

11 MS. POWELL: Objection; vagueness and 12 scope.

13 THE WITNESS: Not in compliance with 14 policies, I'm not aware of that. I mean, there 15 may have been timeliness issues, but those are not 16 policy. Those are program guides, those are 17 guidelines, not policies, so they would not be 18 considered policy compliance issues.

19 BY MR. ABBAS:

Q. So it's the FBI's testimony that there 1 hasn't been a nomination that an FBI employee has 22 made to include somebody in the TSDB that is not

1 A. Correct.

O. Does the FBI believe that the

3 nominations of its employees to the TSDB is in

4 compliance with the policies governing FBI

5 nominations to the TSDB?

6 MS. POWELL: Objection; vagueness.

7 MR. ABBAS: Go ahead.

THE WITNESS: You're asking does the FBI

9 believe that its employees are being compliant 10 with its policies?

11 BY MR. ABBAS:

12 O. Does the FBI believe that the

13 nominations of its employees to the TSDB is in 14 compliance with FBI policies?

MS. POWELL: Same objection, but answer 16 to the extent you can.

17 THE WITNESS: Yes, and we're constantly 18 auditing that, identifying areas where we can 19 improve.

20 BY MR. ABBAS:

21 Q. What is the basis of the FBI's belief 22 that the nominations of FBI employees to the TSDB

1 in compliance with --

218

MS. POWELL: Objection; vague and misleading.

4 Q. I didn't finish that question. I'm 5 going to start all over.

6 Is it the FBI's testimony that there has 7 never been a noncompliant nomination that an FBI 8 employee has made to the TSDB?

9 MS. POWELL: Objection; vague and 10 misleading.

11 THE WITNESS: I would not testify that 12 there's never been a noncompliant issue.

13 BY MR. ABBAS:

14 Q. Are you aware of any nomination that the 15 FBI has determined was made not in accordance with 16 the FBI's policies?

17 MS. POWELL: Same objections; vague and 18 misleading.

19 THE WITNESS: I'm not aware of any. 20 BY MR. ABBAS:

21 Q. Okay. What role did the FBI play in 22 determining what the inclusion standard is of the

222

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1 TSDB?

2 MS. POWELL: Objection, it seems to call

3 for deliberative process information as to

4 recommendations and advice.

And I would instruct the witness not to

6 answer unless you want to rephrase.

7 MR. ABBAS: That's almost exactly what

8 the court directed that I be allowed to ask so I

9 don't know how you're going to avoid answering 10 this question.

11 MS. POWELL: I'm instructing him not to

12 answer as phrased.

13 BY MR. ABBAS:

14 Q. Did the FBI determine the inclusion 15 standard of the TSDB?

16 MS. POWELL: Objection; vague, but you 17 can answer.

18 THE WITNESS: In 2003, when the TSDB 19 came to be?

20 BY MR. ABBAS:

21 Q. Whenever.

22 A. I mean, I know the inclusion standard, I

1 that allows us to prevent terrorism while also

56 (221 to 224)

223

224

2 safeguarding privacy and civil liberties.

3 BY MR. ABBAS:

4 Q. But the FBI has no testimony today about

5 where what you call the reasonable suspicion

6 inclusion standard has come from?

MS. POWELL: Objection; vagueness and mischaracterizes prior testimony.

9 Q. Do you have any testimony regarding why 10 TSDB's inclusion standard is what it is?

11 MS. POWELL: Same objections.

12 THE WITNESS: No, it is what it is.

13 BY MR. ABBAS:

14 Q. Right. Okay. That's fine.

Has the FBI ever considered alternatives

16 to the TSDB's inclusion standard?

17 MS. POWELL: Objection as to vagueness, 18 misleading, probably scope, but answer if you can.

19 THE WITNESS: I'm not aware of any 20 alternatives that we've pondered.

21 BY MR. ABBAS:

22 Q. What role did the FBI play in

1 don't know who specifically was involved in it,

2 but I'm sure the FBI was involved in that

3 discussion.

Q. Where did the -- how did the various --

how did the FBI -- let me ask this: Does the FBI

6 believe that the TSDB's inclusion standard is the

7 best possible inclusion standard for the TSDB?

MS. POWELL: Objection; vague. I don't

9 know what else to add to that.

THE WITNESS: I mean, I understand the

11 inclusion standard to be reasonable suspicion and

12 I believe that's the proper inclusion standard.

13 BY MR. ABBAS:

Q. What is the basis of the FBI's belief

15 that what you call the reasonable suspicion

16 standard of the TSDB is the right one?

MS. POWELL: Objection as to vagueness.

18 You can answer, if you can.

19 THE WITNESS: I mean, that's the

20 standard that it has been since I've been involved

21 in this and that's the standard that the

22 interagency has agreed on. That's the standard

1 determining the inclusion standard for the

2 selectee list -- I'll withdraw the question.

What role, if any, did the FBI play in determining the selectee list inclusion standard?

MS. POWELL: I'm going to objection to

6 the extent that a comprehensive answer could

7 require the disclosure of law enforcement

8 sensitive information, SSI, deliberative process

9 privileged information, but I think you can answer 10 at a level of generality as to what FBI's role in

11 the process is.

12 THE WITNESS: So in general, the FBI has

13 the primary responsibility with its partners to 14 prevent terrorist attacks. As a result, over the

15 years, we have developed subject matter expertise

16 about terrorist tactics, techniques, and

17 procedures, and the way known or suspected

18 terrorists operate. So in that capacity, the FBI

19 would advise the interagency on what types of

20 activity would create more vulnerability.

21 BY MR. ABBAS:

22 O. Has the FBI ever recommended the

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	4	**		
1	change	 ľm	sorry	7.

- 2 Has the FBI ever recommended a change to
- 3 the selectee list inclusion standards?
- 4 MS. POWELL: Objection; definitely calls
- 5 for deliberative process privilege information and
- 6 potentially law enforcement sensitive SSI and SSI
- 7 information.
- 8 I'm instructing the witness not to
- 9 answer.
- 10 O. Has the FBI ever assessed the
- 11 effectiveness of the selectee list inclusion
- 12 standard?
- MS. POWELL: Objection as to vagueness
- 14 and to scope. And to the extent you're looking
- 15 for a detailed description of the selectee list
- 16 standard, that would call for law enforcement
- 17 sensitive and SSI information. But, otherwise,
- 18 the witness may answer, if he knows.
- 19 THE WITNESS: Can you repeat the 20 question?
- 21 MR. ABBAS: Can you read it back.
- (Record read.)
- 1 MS. POWELL: Same objections.
- THE WITNESS: Not that I'm aware of.
- 3 BY MR. ABBAS:
- 4 Q. Has the selectee list inclusion standard
- 5 ever changed?
- 6 MS. POWELL: Objection; calls for law
- 7 enforcement sensitive and SSI information.
- 8 I'm instructing the witness not to
- 9 answer.
- MR. ABBAS: You're not going to let him 11 answer whether or not the selectee list inclusion
- 12 standard has ever changed?
- MS. POWELL: That's correct.
- MR. ABBAS: On the basis of what?
- MS. POWELL: Law enforcement sensitive 16 and SSI.
- 17 MR. ABBAS: It's just a yes-or-no
- 18 question.
- MS. POWELL: And I'm instructing him not 20 to answer.
- 21 MR. ABBAS: Okay. That's fine.
- 22

- 1 BY MR. ABBAS:
- Q. Who is responsible for ensuring that
- 3 nominations that FBI employees make to the TSDB

57 (225 to 228)

227

- 4 satisfy the TSDB's inclusion standards?
- 5 MS. POWELL: Objection as to vagueness,
- 6 but you can answer.
- THE WITNESS: Decisions about inclusion
- 8 on the list, which are -- which go to whether or
- 9 not they satisfy the inclusion standards, are made
- 10 by the TSC, not by the FBI.
- 11 BY MR. ABBAS:
- 12 Q. But the FBI does conduct its own review 13 of whether nominations its employees are making to
- 14 the TSDB are, in fact, resulting in inclusions to 15 the TSDB?
- MS. POWELL: Objection; vague,
- 17 confusing.
- Q. Would it be of concern to the FBI if one
- 19 of its employees kept on nominating individuals to
- 20 the TSDB and those nominations kept on being 21 rejected by TSC?
- MS. POWELL: Objection; vague, but you
- 226 1 can answer.
  - THE WITNESS: There would be several
  - 3 things that would be concerning about that.
  - 4 BY MR. ABBAS:
  - 5 Q. Why?
  - 6 A. Well, I mean, we would be looking at the
  - 7 quality of the nominations, the accuracy of the
  - 8 nominations, the compliance of the nominations.
  - 9 Q. Let me jump in, when you say the quality
  - 10 and the accuracy of the nomination, are you
  - 11 referring to the quality and the accuracy of the
  - 12 derogatory information that is the basis of the
  - 13 nomination to the TSDB?
  - MS. POWELL: Objection; vague and
  - 15 misleading, but you can answer.
  - THE WITNESS: The quality of the overall
  - 17 nomination; the quality of the information, the
  - 18 quality of the product that goes forward, the
  - 19 submission form, you know, are there all kinds of
  - 20 errors in it and is it accurate.
  - 21 BY MR. ABBAS:
  - Q. Every nomination that an FBI employee

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231 1 makes to the TSDB includes derogatory information 1 information standard? about the prospective listee; correct? MS. POWELL: Same objection. 3 A. Yes. 3 And you can answer at a level of Q. Is the FBI employee submitting the generality. 5 nomination also responsible for collecting and THE WITNESS: Yes. 5 6 attesting to the derogatory information they BY MR. ABBAS: 7 include in a TSDB nomination? Q. How often does an FBI nomination to the 8 MS. POWELL: Objection; vagueness. 8 TSDB get rejected by TSC for failure to satisfy 9 THE WITNESS: The employee who submits 9 the minimum substantive derogatory standard? 10 that, who includes derogatory information, is 10 MS. POWELL: Objection. 11 responsible to have, you know, the source -- the I'm instructing the witness not to 11 12 source documentation that is the -- that the 12 answer on the grounds of law enforcement 13 derogatory comes from. That must be available so 13 privilege, potentially SSI, potentially state 14 that's in the case file. The information can't 14 secrets, and deliberative process information. Q. Has an FBI nomination to the TSDB been 15 just be coming from the agent's head, it has to be 16 documented inside the investigation. Likewise, 16 rejected by TSC for failure to satisfy the minimum 17 when the nomination then goes to NCTC, if there's 17 substantive derogatory criteria more than ten 18 other information from other agencies that gets 18 times? 19 added, there's a responsibility to have the 19 MS. POWELL: Same objection. 20 underlying documentation available. And I'm instructing the witness not to 20 21 answer on the grounds of the law enforcement 21 BY MR. ABBAS: Q. Does the underlying documentation get 22 privilege. 230 232 1 included in an FBI employee's nomination form? Q. Has the -- has an FBI nomination to the MS. POWELL: Objection; vagueness. TSDB been rejected by TSC for failure to satisfy 3 MR. ABBAS: Go ahead. the minimum substantive derogatory criteria more THE WITNESS: Typically, no, but the than 1 million times? 5 units at TSC have the ability to go into the case MS. POWELL: I'm instructing the witness 5 6 file to review. 6 not to answer --7 BY MR. ABBAS: MR. ABBAS: He can't answer that one? Q. Okay. Does TSC ever ask an FBI employee MS. POWELL: -- on the grounds of law 9 who submits a nomination to the TSDB for more 9 enforcement privilege. 10 information about the prospective listee? 10 MR. ABBAS: Okay. That's --11 Probably not, but --11 BY MR. ABBAS: 12 MS. POWELL: Objection to the extent O. Has the FBI -- has an FBI nomination to 13 you're asking about sort of specific 13 the TSDB been rejected by TSC for failure to 14 deliberations, I'd instruct him not to answer. 14 satisfy the minimum substantive derogatory 15 But to the extent you're asking and answering at a 15 criteria more than one time? 16 level of generality about communications between 16 MS. POWELL: The number is privileged.

21 employee's nomination to the TSDB for failing to 21 privilege? 22 MS. POWELL: The law enforcement

19 him not to answer more than that.

17 I'm -- and he has said it has happened, so we're

18 going to go with at least one and I'm instructing

MR. ABBAS: What is the basis of the

20

17 TSC and FBI, you can answer.

19 BY MR. ABBAS:

THE WITNESS: The answer is yes.

Q. Does the TSC ever reject an FBI

22 satisfy the minimum substantive derogatory

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1	privile	ege,	potential	ly	SSI.
1	PIIVII	sc,	potential	ı y	$\mathcal{O}_{\mathcal{O}_{\mathbf{I}}}$ .

- 2 MR. ABBAS: Anything else?
- 3 MS. POWELL: Potentially state secrets.
- 4 BY MR. ABBAS:
- Q. What is the law enforcement interest in
- 6 not revealing the number of times an FBI
- 7 employee's TSDB nomination has been rejected by
- 8 TSC for a failure to satisfy the minimum
- 9 substantive derogatory criteria?
- MS. POWELL: Are you asking me for the
- 11 legal basis to the question because --
- MR. ABBAS: No. I mean, he's -- you're
- 13 saying the privilege. It's the FBI's -- I'm
- 14 wondering -- I'm asking him about the law
- 15 enforcement interest, about the secret information 16 that you're keeping.
- 17 MS. POWELL: Yes.
- MR. ABBAS: So he's the FBI, surely he 19 can explain what the law enforcement value is to
- 20 the information that you're keeping on the basis
- 21 of an assertion of law enforcement privilege.
  22 MS. POWELL: Well, I'm going to object
- 234

2 require discussion of law enforcement sensitive

- 1 as to scope and that a comprehensive answer would
- 3 and potentially SSI information.
- 4 You can answer, if you can.
- 5 THE WITNESS: I can't answer any further
- 6 than that.
- 7 BY MR. ABBAS:
- 8 Q. Are you withholding SSI information as
- 9 part of your answer?
- 10 MS. POWELL: Objection; calls for a
- 11 legal conclusion.
- 12 Q. Do you believe that you're withholding
- 13 SSI information as part of your answer?
- MS. POWELL: Objection; it calls for a 15 legal conclusion.
- MR. ABBAS: Go ahead.
- 17 THE WITNESS: I have no legal opinion
- 18 about that. I don't -- that's a legal -- it's a
- 19 legal conclusion that I'm not prepared to make.
- MR. ABBAS: So you don't know what his
- 21 answer is and then he doesn't know what his -- he
- 22 has an answer in his head and so you're asserting

1 the privilege over something that you don't know

59 (233 to 236)

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- 2 what he's going to say, which is perplexing to me.
- 3 I think that out of a desire to avoid this
- 4 dispute, which we will certainly win, it makes
- 5 sense for you all to confer and assert the SSI
- 6 privilege with more particularity. That's my
- 7 suggestion.
- MS. POWELL: The number of nominations
- 9 rejected for a particular reason is protected
- 10 information, we've asserted it since sometime last
- 11 October and that answer has not changed.
- 12 BY MR. ABBAS:
- O. What about -- can the FBI -- does the
- 14 FBI know how many nominations its employees have
- 15 submitted to the TSDB that TSC has rejected for a
- 16 failure to satisfy the minimum substantive
- 17 derogatory criteria?
- 18 MS. POWELL: So, I'm sorry --
- MR. ABBAS: It's a yes-or-no question.
- 20 BY MR. ABBAS:
- Q. Does the FBI know?
- 22 MS. POWELL: I think you can answer
  - 236

THE WITNESS: Yeah, whether the FBI has

- 1 whether or not you know or could figure it out.
- 3 that number on hand, I don't know, but we
- 4 could -- we could likely figure that out. We'd
- 5 probably have to work with the TSC between our two
- 6 systems to figure out that number.
- 7 BY MR. ABBAS:
- Q. How hard would that be?
- 9 MS. POWELL: Objection; scope. I'm
- 10 actually just going to with scope there in being
- 11 outside FBI's purview.
- MR. ABBAS: Sure. Go ahead.
- THE WITNESS: I don't have enough
- 14 familiarity with the TSC systems to know how easy
- 15 or hard that would be, but I would imagine it
- 16 could be done.
- 17 BY MR. ABBAS:
- 18 Q. So you don't know. That's fine.
- MR. ABBAS: I'm going to mark the
- 20 overview document as Exhibit Plaintiff -- I'm
- 21 sorry, Deponent DeSarno Exhibit B.
- 22 (DeSarno Deposition Exhibit B was marked

# Transcript of Matthew J. DeSarno, Designated Representative

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237	239		
1 for identification and attached to the	1 don't know.		
2 transcript.)	You can answer, if you know.		
Q. So you can feel free to peruse the	3 THE WITNESS: I don't know.		
4 document. I'm going to just ask you questions	4 BY MR. ABBAS:		
5 about the inclusion standard as it's listed at the	5 Q. Okay. What is the so you referred to		
6 top of page 4. So if you like to kind of review	6 the TSDB inclusion standard as a reasonable		
7 the document, that's fine, take your time. But	7 suspicion standard?		
8 that top paragraph on page four is what I'm going	8 A. Correct.		
9 to ask you about.	9 Q. What is the TSDB inclusion standard?		
10 A. Okay.	10 A. Reasonable suspicion. The nominator		
MS. POWELL: Take your time and look at	11 must rely upon articulable intelligence or		
12 it if you need to.	12 information which based on the totality of the		
MR. ABBAS: I'll eat waffle fries.	13 circumstances and taken together with rational		
(Witness peruses the exhibit.)	14 inferences from those facts, creates a reasonable		
MS. POWELL: Are you ready?	15 suspicion the individual is engaged, has been		
16 THE WITNESS: Ready.	16 engaged, or intends to engage in conducting,		
17 BY MR. ABBAS:	17 constituting, in preparation for, in aid of, or in		
18 Q. Are you familiar with this document?	18 furtherance of or related to terrorism and/or		
19 A. Yes.	19 terrorists activities.		
Q. What is your understanding of what this	Q. What is conduct related to terrorism,		
21 document is?	21 what does that mean?		
22 A. This is the overview document or also	22 A. Conduct related to terrorism?		
238	240		
1 referred to sometimes I think as the transparency	1 Q. Yes.		
2 document.	2 A. That could mean that could mean		
Q. Why was this document created I'm	3 preparing to conduct a terrorist attack, it could		
4 sorry, let me withdraw that question.	4 mean financing terrorism, it could mean		
5 What is the FBI's understanding of why	5 facilitating terrorism, it could mean		
6 this document exists?	6 communicating with overseas terrorists. Those are		
7 A. It's a public unclassified transparency	7 all conduct related to terrorism.		
8 document that discusses the watchlisting process	8 Q. Does a person have to pose a threat to		
9 and enterprise.	9 commercial aviation to satisfy the TSDB's		
Q. Is this document available on a federal	10 inclusion standards?		
11 government website somewhere?	11 A. No, it doesn't say that in here.		
MS. POWELL: Objection; scope.	12 Q. Okay. Does a person have to pose a		
13 THE WITNESS: I don't know.	13 threat to a U.S. land border to be included in the		
14 BY MR. ABBAS:	14 TSDB?		
Q. Has this document been disseminated to	15 A. No.		
16 the public in any way?	16 Q. Does a person have to pose a threat of		
MS. POWELL: Objection; scope.	17 committing an act of terrorism overseas to be		
18 THE WITNESS: I don't know that either.	18 included in the TSDB I'm sorry, let me rephrase		
19 BY MR. ABBAS:	19 that question.		
20 Q. Okay. Was this document prepared for	20 Does a person have to does the		
21 the purposes of litigation?	21 federal government have to let me start all		
22 MS. POWELL: Objection; scope and I	22 over.		
DI 43 III	T DEDOC		

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Does the FBI have to include in its

2 nominations -- I'm just going to scratch that.

What is a known terrorist per the TSDB's

4 inclusion standard, what does that mean?

MS. POWELL: Objection that a

6 comprehensive definition of those terms would

7 require discussion of law enforcement sensitive

8 information.

9 MR. ABBAS: Go ahead.

MS. POWELL: I don't know -- if there's

11 a general answer you can give, do it. But the

12 comprehensive definition is privileged.

MR. ABBAS: Go ahead.

14 THE WITNESS: I mean, I would say

15 generally a known terrorist is someone convicted

16 of a terrorism offense.

17 BY MR. ABBAS:

18 Q. Now, you said "generally," so I have to

19 ask if there's any exceptions.

20 A. Yeah, there are other people who are

21 known terrorists that blow themselves up or

22 conduct terrorist attacks. Those are known

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Q. So people that have committed acts of

3 terrorism as well as people who have been

1 terrorists that you conduct an attack.

4 convicted of acts of terrorism?

#### 5 A. Or convicted of terrorism offenses.

6 Q. Yes, let me start all over.

7 People who have committed acts of

8 terrorism and people who have been convicted of

terrorism-related offenses are known terrorists as

10 the TSDB inclusion standards define them?

11 MS. POWELL: Objection that a

12 comprehensive response requires law enforcement

13 sensitive information, but you can answer the

14 question as posed.

THE WITNESS: And this would be the

16 FBI's definition of a known terrorists, not

17 necessarily the TSDB's definition of a known

18 terrorists.

19 BY MR. ABBAS:

20 O. Got it.

21 A. That would be a question for the TSC.

Q. So the FBI's definition of a known

1 terrorist could be different than TSC's definition

61 (241 to 244)

243

244

2 of a known terrorist; correct?

# 3 A. Potentially. I don't know their 4 definition.

Q. Okay. But it's not necessarily the same

6 as the FBI's definition of a known terrorist;

7 correct? Let me just --

### A. I don't know what the TSC's definition

9 of a known terrorist is. I don't see it in this

10 document either.

11 Q. Do all the members of the Watchlisting

12 Advisory Council share a single definition of what

13 is a known terrorist for purposes of the TSDB's

14 inclusion standard?

MS. POWELL: Same objection that a

16 comprehensive definition of known or suspected

17 terrorists requires disclosure of law enforcement

18 sensitive information.

MR. ABBAS: That was a yes-or-no

20 question. I'm not asking what the definition is,

21 I'm asking whether the definition is the same

22 across all WAC and member agencies.

1 MS. POWELL: Same objection.

THE WITNESS: Yeah, I don't know that

3 the agency -- member agencies all have the same

4 definition. But for purposes of watchlisting, the

5 WAC -- if the WAC has its own definition that it

6 has developed among the members of the WAC for

7 watchlisting purposes, that's -- that may be

8 different from what I know as a known terrorist.

9 BY MR. ABBAS:

10 Q. You're the FBI today; right? You're

11 testifying on behalf of the FBI?

#### 12 A. Correct.

Q. Does the FBI have a -- use a definition

14 of known terrorist that it shares with other

15 members of WAC agencies?

MS. POWELL: Same objection that a

17 comprehensive definition of a known or suspected

18 terrorist as defined for TSDB purposes is

19 protected by the law enforcement privilege.

MR. ABBAS: It's a yes-or-no question.

21 I'm just asking whether there is a shared

22 definition, not what that definition is.

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1 THE WITNESS: I don't know.

2 BY MR. ABBAS:

- Q. You don't know whether there's a shared
- 4 definition of known terrorists for purposes of the
- 5 TSDB's inclusion standard?
- 6 MS. POWELL: Same objection.
- 7 THE WITNESS: Correct.
- 8 BY MR. ABBAS:
- 9 Q. Okay. That's fine. That's all.
- Now circling back -- but you do know of
- 11 what the FBI's definition is of a known terrorist
- 12 for purposes of the TSDB inclusion standard;
- 13 correct?

### 14 A. Yes.

- 15 Q. What is the definition that the FBI uses 16 for known terrorists?
- 17 MS. POWELL: Same objection that a 18 comprehensive definition of a known or suspected
- 19 terrorist is protected by the law enforcement
- 20 privilege. He has already answered and thus it is
- 21 asked and answered as to what he can tell you
- 22 about what a known terrorist is.
- MR. ABBAS: Go ahead.
- THE WITNESS: Regarding inclusion or
- 3 nomination to the TSDB, we use the reasonable
- 4 suspicion standard.
- 5 BY MR. ABBAS:
- 6 Q. I'm not asking about the reasonable
- 7 suspicion standard. I'm asking about within the
- 8 reasonable suspicion standard, there's a concept
- 9 of a known terrorist; correct? There's also the
- 10 concept of a suspected terrorist; correct?
- 11 MS. POWELL: Objection; misleading.
- 12 Q. Are those two different things, a known 13 terrorist and a suspected terrorist?
- MS. POWELL: Objection; misleading.
- 15 Q. If I'm wrong, just tell me I'm wrong and 16 I know it now.
- 17 MS. POWELL: Same objection.
- 18 THE WITNESS: Yeah, two different 19 things, yes.
- 20 BY MR. ABBAS:
- 21 Q. Got it. Okay.
- The FBI's definition of a known

- 1 terrorist for purposes of the TSDB inclusion
- 2 standard is what?
- 3 MS. POWELL: Objection. A comprehensive

62 (245 to 248)

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- 4 definition of a known or suspected terrorist for
- 5 the purposes of the TSDB is protected by the law
- 6 enforcement privilege. Other than what is right
- 7 here in this document, there's literally nothing
- 8 else he can tell you at this point.
- 9 And I'm instructing him not to provide 10 any additional information at this point.
- 11 MR. ABBAS: On the basis of?
- MS. POWELL: Law enforcement privilege.
- MR. ABBAS: What is the -- anything
- 14 else? Is there any other privilege besides the
- 15 law enforcement privilege?
- MS. POWELL: For a complete definition 17 under the inclusion standard.
- MR. ABBAS: Of a known terrorist.
- 19 MS. POWELL: Well, it's a known or 20 suspected terrorist.
- 21 MR. ABBAS: Well, I'm just doing known
- 22 terrorist. Don't worry, I'll do suspected
- 1 terrorist next.
  - MS. POWELL: Potentially the state
  - 3 secrets privilege depending on the context.
  - 4 MR. ABBAS: Okay.
  - 5 BY MR. ABBAS:
  - 6 Q. What is the FBI's law enforcement
  - 7 interest in keeping secret its definition of what
  - 8 a known terrorist is for purposes of TSDB
  - 9 inclusion?
  - 10 MS. POWELL: Objection; misleading and 11 vague.
  - 12 Q. Does the FBI have a law enforcement 13 interest in keeping its definition of a known
  - 14 terrorist secret?
  - 15 MS. POWELL: Objection.
  - MR. ABBAS: It's a yes-or-no question
  - 17 about whether there is --
  - MS. POWELL: That doesn't mean there's a 19 yes-or-no answer.
  - MR. ABBAS: Okay.
  - 21 MS. POWELL: Actually, I think it might
  - 22 be useful for all of us to take a break sometime

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1

1 soon.

2 MR. ABBAS: I'd like to finish this line

3 of questioning; but, yes, after this line of

4 questioning, I would like a break as well.

- 5 BY MR. ABBAS:
- Q. Do you need me to repeat the question?
- 7 A. You asked me if there's a privilege to 8 the definition.
- 9 Q. I did not ask you that.
- Does the FBI have a law enforcement
- 11 interest in keeping its definition of a known
- 12 terrorist secret?
- MS. POWELL: Objection; misleading, 14 vague, lacks foundation, and calls for a legal
- 15 conclusion, but you can answer to the extent you 16 can.
- 17 THE WITNESS: Yes.
- 18 BY MR. ABBAS:
- 19 Q. What is the FBI's law enforcement
- 20 interest in keeping secret its definition of a
- 21 known terrorist?
- 22 MS. POWELL: Objection; misleading,
- 1 vague, a comprehensive answer would require law
- 2 enforcement sensitive information, but you can
- 3 answer to the extent you can.
- 4 THE WITNESS: I already provided some
- 5 examples of known terrorists. I think
- 6 that's -- those examples were pretty sufficient.
- 7 I don't know have anything to add to that.
- 8 BY MR. ABBAS:
- 9 Q. You didn't answer the question.
- What is the -- so I understand you
- 11 referred back, you identified as examples of known
- 12 terrorists people that have actually committed
- 13 acts of terrorism, you also identified people that
- 14 were convicted as terrorists. So I understand
- 15 from your testimony that those two categories of
- 16 people would satisfy the FBI's definition of a
- 17 known terrorist; is that correct?
- MS. POWELL: Objection; vague, and
- 19 misleading, and mischaracterizes prior testimony.
- THE WITNESS: Those are two -- those are
- 21 two examples of known terrorists.
- MR. ABBAS: Got it.

- MS. POWELL: All right. We have a
- 2 question answered, we're going to take a break.

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- MR. ABBAS: That's fine.
- 4 (Recess from the record.)
- 5 THE REPORTER: This is the court
- 6 reporter. And we've used four and a half hours.
- 7 BY MR. ABBAS:
- 8 Q. Does the FBI have a definition of
- 9 suspected terrorist that it uses with regards to
- 10 the TSDB inclusion standard?
- 11 A. Yes.
- 12 Q. What is the FBI's definition of a
- 13 suspected terrorist with regard to the TSDB
- 14 inclusion standard?
- MS. POWELL: Objection to the extent a
- 16 comprehensive answer would require the disclosure
- 17 of law enforcement sensitive information and
- 18 potentially state secrets, but you can answer.
- THE WITNESS: That definition is
- 20 privileged information that the disclosure of
- 21 which could affect national security and ongoing
- 22 investigations.

w 1 BY MR. ABBAS:

- Q. How could the definition of -- obviously
- 3 it's something we might -- you know, Amy and I
- 4 might fight about later so that's why I'm asking
- 5 you about it, but it's fine if you can't answer.
- 6 that's how this works but I still ask.
  - How would the disclosure of the FBI's
- 8 definition of a suspected terrorist have any
- 9 impact on the FBI's law enforcement interests?
- MS. POWELL: Objection to the extent
- 11 that a comprehensive explanation would require the
- 12 disclosure of law enforcement sensitive
- 13 information and potentially state secrets, but you
- 14 can answer at a level of generality.
- 15 THE WITNESS: So the definitions of both
- 16 known and suspected terrorist potentially could
- 17 endanger national security or ongoing
- 18 investigations in a variety of ways. And really
- 19 any definition that exceeds the published
- 20 inclusion standard potentially could harm national
- 21 security.
- |22

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1

2

1 BY MR. ABBAS:

Q. I understand that it's the FBI's opinion

- 3 that the disclosure of its definition of what is a
- 4 known terrorist and what is a suspected terrorist
- 5 could imperil its law enforcement interests, but I
- 6 need to understand how that disclosure imperils
- 7 FBI's lawsuit interests.
- 8 So you said that there are a variety of
- 9 ways that the disclosure of the definitions of a
- 10 known terrorist and a suspected terrorist imperil
- 11 the FBI's law enforcement privileges. What are
- 12 the ways in which the disclosure of a known
- 13 terrorist, the definition of that, and the
- 14 definition of a suspected terrorist have on the 15 FBI?
- MS. POWELL: Objection; vague, compound,
- 17 and misleading. Also a comprehensive explanation
- 18 of the harms to national security and law
- 19 enforcement investigations would themselves
- 20 require discussion or disclosure of law
- 21 enforcement privileged and potentially state
- 22 secrets information, but you can answer at a level
- 1 of generality if you have anything further to say.
- THE WITNESS: No, I don't have anything
- 3 further to say.
- 4 BY MR. ABBAS:
- Q. Can a suspected terrorist include
- 6 someone who was acquitted of a terrorism-related
- 7 offense?
- 8 MS. POWELL: Objection.
- 9 I'm instructing the witness not to
- 10 answer to the extent it calls for law enforcement
- 11 sensitive information.
- 12 If there is a general answer you can
- 13 give, you may.
- 14 THE WITNESS: I think it's a pretty
- 15 specific question. I don't know if there's a
- 16 general answer I can give.
- 17 BY MR. ABBAS:
- 18 Q. What's the basis of you not answering 19 whether --
- 20 MS. POWELL: The law enforcement --
- 21 Q. -- a person acquitted of a terrorism
- 22 related offense.

- A. There is a general answer.
- Q. Okay. What's that general answer?
- A. Okay. So the standard for conviction is

64 (253 to 256)

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- 4 beyond a reasonable doubt. The standard for
- 5 inclusion in the TSDB is reasonable suspicion,
- 6 which is a lower standard than beyond a reasonable
- 7 doubt. So it is feasible that that could be the
- 8 case.
- 9 Q. Does a person who has actually committed
- 10 a terrorism-related offense fall within the
- 11 definition of a suspected terrorist?
- MS. POWELL: Objection to the extent a
- 13 comprehensive answer would require disclosure of
- 14 the full explanation of the standard which is
- 15 protected by the law enforcement privilege and
- 16 potentially the state secrets privilege, but I
- 17 think you can answer at a level of generality.
- MR. ABBAS: It's a yes-or-no question.
- MS. POWELL: If you don't think you can
- 20 answer on the other hand, don't.
- THE WITNESS: I mean, generally it would
- 22 fall within either the known or suspected
- 254
  - 1 terrorist.
    - 2 BY MR. ABBAS:
    - Q. Well, so I'm trying to learn as much as
    - 4 I can about the separate -- there are two separate
    - 5 definitions; correct? One for known terrorists;
    - 6 right?
    - 7 A. Yes.
    - 8 Q. And there's a separate definition for
    - 9 suspected terrorists; correct?
    - 10 A. For watchlisting purposes, ves.
    - 11 Q. Yes. And the FBI has two separate
    - 12 definitions for those two separate things;
    - 13 correct?
    - MS. POWELL: Objection; vague and
    - 15 misleading.
    - 16 THE WITNESS: The WAC agencies have
    - 17 agreed on definitions, yes. All of them.
    - 18 BY MR. ABBAS:
    - 19 Q. Sure.
    - 20 A. For watchlisting purposes.
    - 21 Q. Does a person who -- I'm going to ask
    - 22 this question again, I don't think you answered it

Transcript of Matthew J. DeSarno, Designated Representative

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259 MR. ABBAS: All right. Why don't you 1 last time. say it now since it's coming up. Does a person who's actually committed MS. POWELL: You can ask the question if 3 an act of terrorism fall within the definition of you'd like. 4 a suspected terrorist for TSDB inclusion standard MR. ABBAS: Well, you had something to purposes? say and I imagine it's about this. MS. POWELL: Objection because EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D) 7 misleading and a comprehensive answer would BY MS. POWELL: 8 require disclosure of law enforcement sensitive Q. I was merely going to ask him whether 9 information at least. 10 there is a standard definition of a known or 11 suspected terrorist for the purpose of 10 THE WITNESS: It also would require 12 watchlisting? 11 someone to know that they committed that act of A. Yes, there are standard definitions for 12 terrorism. Do we know that they committed an act 14 both known terrorists and suspected terrorists for 13 of terrorism? 15 the purpose of watchlisting found in the 14 BY MR. ABBAS: 16 watchlisting guidance. 15 Q. Yeah, right. 17 Q. And where do those standards come from? Does a person who's committed an act of A. They are developed by the 16 19 agencies -- member agencies in the WAC and then 17 terrorism in the FBI's perspective fall within the 20 approved beside the NSC. 18 definition of a suspected terrorist or a known 21 19 terrorist? 22 20 MS. POWELL: Objection; misleading and 21 same. 22 THE WITNESS: That's privileged. 258 260 MS. POWELL: -- privilege assertions as EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D) BY MR. ABBAS: 2 previous. Q. Did WAC propose that the NSC adopt THE WITNESS: They definitely fall specific definitions of known terrorist and of 4 within the inclusion standard. suspected terrorist for TSDB inclusion standard BY MR. ABBAS: Q. But you can't tell me whether a person A. It's my understanding the WAC created 7 who's actually committed an act of terrorism in the entire document that was then sent to the NSC 8 the FBI's perspective falls within the definition for approval. Q. And did the NSC -- by the document, 9 of a suspected terrorist, you can't tell me that? 10 11 you're referring to the watchlisting guidance? 10 MS. POWELL: Objection; it's misleading 11 in addition to the privilege assertion. Q. And NSC has approved the watchlisting 12 MR. ABBAS: Go ahead. 14 guidance that the WAC proposed to the NSC? THE WITNESS: Those definitions are 15 A. Yes. 14 contained in a privileged document. Q. Did the NSC ever make any changes to the 15 BY MR. ABBAS: 17 watchlisting guidance that the WAC proposed to the 18 NSC? O. What document contains the definitions 19 MS. POWELL: Objection, I think 17 of known terrorist and suspected terrorist? 20 answering the question calls for deliberative A. Watchlisting guidance. 21 information necessarily. MR. ABBAS: Do you want to -- is this 19 22 I'm instructing the witness not to 20 what you were going to say to begin with about the 21 shared definition?

MS. POWELL: More or less.

1 answer.

Q. What does it mean to have reasonable 3 suspicion that a person is a suspected terrorist?

4 MS. POWELL: Objection; misleading and a

5 comprehensive answer would require disclosure of

6 law enforcement sensitive information.

MR. ABBAS: I'll withdraw the question.

BY MR. ABBAS:

- Q. Does a suspected terrorist as defined by 10 the watchlisting guidance have to be engaged in 11 criminal conduct?
- MS. POWELL: Objection; vague, and 13 misleading, and a comprehensive answer would 14 require disclosure of law enforcement sensitive 15 information, but I do think there's a general 16 answer you can give.
- 17 THE WITNESS: I mean, the inclusion 18 standard as stated in this paragraph on page 4 of 19 Exhibit B clearly indicates that there's no 20 requirement for criminal activity to be included 21 in the watchlisting.
- 22

1 BY MR. ABBAS:

- Q. So it's not reasonable for suspected
- 3 terrorists that are nominated to the TSDB, the
- 4 reasonable suspicion is not that they're engaged
- 5 in criminal conduct; correct?
- MS. POWELL: Objection; misleading, and 6 mischaracterizes prior testimony.
- Q. If I'm wrong, tell me I'm wrong. That's 9 fine.
- 10 MS. POWELL: You're using different 11 definitions of the words.
- MR. ABBAS: I'm using just the 12 13 government's words. I'll ask it again.

14 BY MR. ABBAS:

- Q. In order to be included in the TSDB, 16 there must be reasonable suspicion that a person 17 is either a known terrorist or a suspected 18 terrorist: correct?
- MS. POWELL: Objection; misleading and 19 20 mischaracterizes prior testimony.
- THE WITNESS: In order to be included, 21 22 there must be reasonable suspicion the individual

1 is engaged, has been engaged, or intends to engage

- 2 in conduct constituting in preparation for, in
- 3 aid, or in furtherance of related to terrorism
- 4 and/or terrorist activities.
- 5 BY MR. ABBAS:
- Q. Does being related to a person -- let me ask this: Does a person who is nominated to the
- TSDB -- let me try again.
- Must individuals who the FBI nominates 10 to the TSDB be under investigation?
- MS. POWELL: Objection; calls for law 11 12 enforcement privileged information.
- I'm instructing the witness not to 13 14 answer.
- 15 O. Must an individual --
- 16 MR. ABBAS: On what basis?
- 17 MS. POWELL: The law enforcement 18 privilege.
- MR. ABBAS: Okay. 19

20 BY MR. ABBAS:

- Q. In order to nominate an individual to 22 the TSDB, must the FBI have conducted an

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- assessment of that individual?
- MS. POWELL: Objection; calls for law
- enforcement information.
- 4 I'm instructing the witness not to

5 answer.

- I do want to withdraw my blanket
- 7 instruction to the previous question, though. To
- 8 the extent there is any non-privileged information
- 9 you can give about whether there's always an
- 10 investigation connected to a nomination, you may.
- 11 If you're not sure, we can consult later, but...
- Q. I'll go back to that question. I'll ask 12 13 it again.
- A. Okay. 14
- Q. In order for the FBI to nominate an 15 16 individual to the TSDB, must there be an 17 investigation regarding the prospective listee?
- 18 A. No.
- 19 THE WITNESS: Sorry.
- MS. POWELL: Let me sneak in the 20 21 objection that a comprehensive explanation of the
- 22 answer would require the disclosure of law

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66 (261 to 264)

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1 enforcement privileged information. That answer

- 2 was not privileged.
- 3 BY MR. ABBAS:
- Q. Why would the FBI try to place people in
- the TSDB that are not being investigated?
- MS. POWELL: Same objection that a
- 7 comprehensive explanation of the answer would
- 8 require disclosure of law enforcement privileged
- 9 information. To the extent there is a
- 10 non-privileged answer you can give, you can. If
- 11 not, we can come back to it at a later time.
- THE WITNESS: If during the course of an
- 13 investigation or during the course of either a
- 14 foreign partner engagement or other agency
- 15 engagement, the FBI developed information about
- 16 someone who was overseas who met this inclusion
- 17 standard, but did not -- did not -- the FBI
- 18 decided that it was not going to open an
- 19 investigation on that person, in that instance,
- 20 the FBI could make a nomination if it met this
- 21 standard on that overseas person.
- 22
- 1 BY MR. ABBAS:
- Q. Why would the FBI place someone in the
- TSDB and not investigate that person?
- MS. POWELL: Objection, I think any
- further answer other than the example he has given
- 6 you would require disclosure of law enforcement
- privileged information.
- MR. ABBAS: Sure.
- 9 BY MR. ABBAS:
- Q. When the FBI nominates a person to the
- 11 TSDB, the FBI is expressing its opinion that that
- 12 person is a known or suspected terrorist; correct?
- A. The FBI is indicating that it meets this 14 inclusion standard here that there's reasonable 15 suspicion that the individual is engaged, has been
- 16 engaged, or intends to engage in preparation, aid,
- 17 or furtherance of terrorism activities.
- Q. Is it the FBI's testimony today that
- 19 there are individuals known to it that are 20 reasonably suspected of engaging or having been
- 21 engaged or intending to engage in conduct
- 22 constituting in preparation for, in aid, or in

1 furtherance of or related to terrorism and/or

67 (265 to 268)

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- terrorists activities who are not under
- 3 investigation -- I'm sorry, I'm just going to
- 4 start all over and we'll get it this time now that
- I know what the question is.
  - Is it the FBI's testimony today that
- there are individuals known to the FBI who are
- 8 reasonably suspected of engaging in or having been
- 9 engaged or intending to engage in conduct
- 10 constituting in preparation for, in aid of, or in
- 11 furtherance of, or related to terrorism or
- 12 terrorist activities who the FBI chooses not to
- 13 investigate?
- 14 MS. POWELL: Again, a comprehensive 15 answer would require law enforcement privileged
- 16 information, but you can answer yes or no.
- 17 MR. ABBAS: Yes, that's all I'm looking 18 for.
- THE WITNESS: Overseas there are people 19
- 20 who fit that category who are not subjects of 21 current FBI investigations.
- 22
- 266
  - 1 BY MR. ABBAS:
    - Q. When you say "overseas," is the -- so
    - there are individuals that satisfy the TSDB
    - inclusion standard who are known to the FBI that
    - the FBI chooses not to investigate; correct?
    - MS. POWELL: Asked and answered. 6
    - 7 MR. ABBAS: I'm making sure --
    - 8 MS. POWELL: As well as same objections.
    - 9 MR. ABBAS: I'm making sure that I have 10 this.
    - 11 MS. POWELL: And misleading.
    - 12 THE WITNESS: Yeah, my previous answer
    - 13 was pretty clear. That there are people overseas
    - 14 who fit into this category who are not subject
    - 15 currently of FBI investigations.
    - 16 BY MR. ABBAS:
    - Q. Are there U.S. persons overseas that the
    - 18 FBI has nominated to the TSDB who are not subject 19 to an investigation?

    - MS. POWELL: I'm instructing the witness 21 not to answer on the grounds of law enforcement
    - 22 privilege to that question.

68 (269 to 272)

Conducted or	1 April 9, 2018
269	271
Q. Why would the FBI not investigate people	1 BY MR. ABBAS:
2 that satisfy the TSDB inclusion standard?	Q. What is your understanding of what the
3 MS. POWELL: I'm instructing the witness	3 term "non-investigative subjects" refers to?
4 not to answer on the grounds of the law	4 MS. POWELL: I'm instructing the witness
5 enforcement privilege.	5 not to answer on the grounds of law enforcement
6 Q. What is the law enforcement interest in	6 privilege.
7 placing people in the TSDB but not investigating	7 Q. Are there non-investigative subjects
8 them?	8 that the FBI nominates to the TSDB?
9 MS. POWELL: Objection; misleading at	9 MS. POWELL: Objection; calls for law
10 the very least, but also a comprehensive answer	10 enforcement privileged information.
11 would require disclosure of law enforcement	11 I'm instructing the witness not to
12 sensitive information and	12 answer.
13 MR. ABBAS: I think he can answer.	13 Q. The FBI conducts assessments; correct?
MS. POWELL: He can answer whether or	14 A. Yes.
15 not there's a law enforcement interest.	15 Q. What is an FBI assessment?
16 BY MR. ABBAS:	16 A. Generally, an assessment is a
17 Q. It was a what, not an if.	17 pre-investigative assessment of a threat to
18 What is the law enforcement interest in	18 determine the nature of the threat and to either
19 placing people on the TSDB but not investigating	19 mitigate the threat or develop it to the level of
20 them?	20 an investigation.
21 MS. POWELL: Same objections.	Q. How many assessments did the FBI conduct
You can answer, if there's a general	22 in 2017?
270	272
1 answer.	1 MS. POWELL: Objection; calls for law
2 THE WITNESS: Generally, I mean, the FBI	2 enforcement privileged information.
3 may not be investigating them, but someone else	3 I'm instructing the witness not to
4 may be investigating them if they're in another	4 answer.
5 country and posing and fit into this category	5 Q. How many we're just going to repeat
6 but are in another country, then it's likely that	6 this a couple of times.
7 someone is investigating them, but possibly not	7 MS. POWELL: I'm good.
8 the FBI.	8 Q. How many FBI assessments how many
9 BY MR. ABBAS:	9 assessments did the FBI conduct so far in 2018?
10 Q. Are there any persons inside the United	10 MS. POWELL: Objection.
11 States who the FBI has nominated to be in the	11 I'm instructing the witness not to
12 TSDB, but the FBI is not investigating?	12 answer on the grounds of law enforcement
13 MS. POWELL: Objection.	13 privilege.
14 I'm instructing the witness not to	Q. How many assessments did the FBI conduct

16 privilege.17 MR. ABBAS: It's a yes-or-no question.18 BY MR. ABBAS:

15 answer on the grounds of the law enforcement

- 19 Q. Are you familiar with the term 20 "non-investigative subjects"?
- 21 MS. POWELL: You can answer yes or no.
- THE WITNESS: Yes.

15 in 2016?

- MS. POWELL: Same objection.
- 17 I'm instructing the witness not to 18 answer.
- 19 Q. How many assessments did the FBI conduct 20 in 2015?
- 21 MS. POWELL: Same objection.
- 22 I'm instructing the witness not to

69 (273 to 276)

- 1 answer on the grounds of the law enforcement 2 privilege.
- 3 MR. ABBAS: I got like three more years.
- 4 MS. POWELL: We're just going to --
- 5 BY MR. ABBAS:
- 6 Q. How many -- I'm going to do them one by 7 one.
- 8 How many assessments did the FBI conduct 9 in 2015?
- MS. POWELL: I'm instructing the witness 11 not to answer on the grounds of law enforcement 12 privilege.
- 13 Q. How many assessments did the FBI conduct 14 in 2014?
- MS. POWELL: I'm instructing the witness 16 not to answer on the grounds of law enforcement 17 privilege.
- 18 Q. How many assessments did the FBI conduct 19 in 2013?
- MS. POWELL: I'm instructing the witness 21 not to answer on the grounds of the law 22 enforcement privilege.
  - Q. How many assessments did the FBI conduct
- 2 that resulted in a watchlist nomination?
- 3 MS. POWELL: I'm instructing the witness
- 4 not to answer on the grounds of the law
- 5 enforcement privilege.
- 6 Q. Has an FBI assessment ever resulted in a 7 watchlist nomination?
- 8 Let's get really metaphysical here.
- 9 Does the FBI determine whether every single person 10 in the world -- I'm sorry, let's do it this way.
- Does the FBI -- for every person in the 12 world, does the FBI assess whether every person in
- 13 the world satisfies the TSDB's inclusion
- 14 standards?
- MS. POWELL: I think you can answer that 16 question.
- 17 THE WITNESS: No.
- 18 BY MR. ABBAS:
- 19 Q. So the FBI only applies the TSDB 20 inclusion standard to a subset of people in the
- 21 world; correct?
- 22 A. Yes.

- Q. Okay. How does the FBI determine which people are subject -- I'm sorry.
- How does the FBI determine which people it looks at to determine whether they satisfy the TSDB's inclusion standard?
- MS. POWELL: I'm sure a comprehensive description of the FBI's activity would require disclosure of law enforcement or state secrets information, but you can answer at a level of generality.
- 11 THE WITNESS: The FBI doesn't make
  12 determinations about which people or groups of
  13 people to look at. Information -- we receive
  14 information through the course of our
  15 investigative activities that could potentially
  16 cause us to collect additional information about
  17 specific people and then that process would then
  18 potentially rise to the standard of inclusion in
  19 the TSDB.
- 20 BY MR. ABBAS:

- 21 Q. So the FBI only measures people against 22 the TSDB's inclusion standard that it has
- 1 information about; correct?
  - MS. POWELL: Objection; misleading.
  - THE WITNESS: The FBI in submitting its
  - 4 nominations reviews its information about people
  - 5 and determines if it fits in this standard. So
- 6 it's not -- we're not collecting information about
- 7 everyone and then seeing who fits there and then
- 8 nominating people to the TSDB. We are only
- 9 collecting information about people for whom we 10 have an investigative -- an investigative interest
- 11 in collecting that information.
- 12 BY MR. ABBAS:
- 13 Q. But some people are included in the TSDB 14 that are not under investigation; correct? 15 That's -- I just want to make sure that I have
- 16 that.
- 17 A. There are people included in the TSDB 18 that are not under FBI investigation.
- 19 Q. Great. Okay.
- 20 One source of -- so you've testified
- 21 that the FBI only nominates people to the TSDB
  - 22 that it has information about; correct?

### 1 A. Yes.

- 2 Q. Okay. And some information the FBI just
- 3 receives, maybe calls, tips, things like that;
- 4 correct?
- 5 A. Yes.
- 6 Q. But the FBI is also engaged in proactive
- 7 efforts to collect information that's relevant to
- 8 the FBI's counterterrorism purposes; correct?
- 9 A. The FBI conducts investigative activity 10 across a broad spectrum of activity in order to 11 prevent terrorist attacks, yes.
- 12 Q. So out of those two broad categories of
- 13 information, information that the FBI receives as
- 14 well as information that the FBI collects, that's
- 15 the information that the FBI utilizes as a basis
- 16 of deciding who among those people gets included
- 17 or gets nominated to the watchlist; correct?
- 18 A. The FBI does not decide who gets 19 included on the watchlist. That's very clear.
- 20 Q. The FBI decides who they nominate to the 21 watchlist. So let's try that question again.
- 22 A. If the FBI collects information that
- 1 meets this reasonable suspicion standard, we will
- 2 make a nomination to the TSC for inclusion on the
- 3 watchlist.
- Q. Does the FBI have a list of all the
- 5 people that it has information about?
- 6 MS. POWELL: Objection; vague and
- 7 misleading.
- Q. Do you have a list of all the people
- 9 that the FBI has conducted an assessment of?
- 10 MS. POWELL: Objection; vague and
- 11 misleading.
- 12 THE WITNESS: No.
- 13 BY MR. ABBAS:
- 14 Q. Does the FBI know who it has conducted 15 assessments of?
- 16 A. Only insofar as we are allowed to keep 17 that information based on our records management
- 17 that information based on our records management
- 18 policies. We don't keep every bit of information
- 19 forever. So, no, we don't have a record of every 20 assessment we've ever done.
- 21 Q. When does the FBI delete assessments 22 that it's made in the past?

- 1 MS. POWELL: Wow, objection, scope.
- 2 You can answer, if you know.
- THE WITNESS: Law enforcement sensitive.

70 (277 to 280)

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- 4 MS. POWELL: And law enforcement
- 5 sensitive for privacy policies. Okay.
- 6 If you know a non-privileged answer, go 7 ahead.
- R THE WITNESS: I don't know a
- 9 non-privileged answer, but we do not keep all the
- 10 information we've ever collected.
- 11 BY MR. ABBAS:
- 12 Q. Do you keep the names of the people that 13 you've conducted assessments of?
- 14 A. Forever?
- 15 Q. Yeah.
- 16 A. No.
- 17 Q. Do you keep the names of people that 18 you've conducted an assessment of in the last five 19 years?
- 20 MS. POWELL: Objection; scope, and
- 21 vagueness, and law enforcement sensitive.
- Is there a non-privileged answer you can
- 278
- THE WITNESS: No.
- 3 BY MR. ABBAS:
- Q. What's the law enforcement interest in
- 5 not telling me how long you keep records regarding
- 6 the names of people the FBI has done assessment
- 7 of?

1 give?

- 8 MS. POWELL: Are you asking me?
- 9 MR. ABBAS: No, I'm asking Mr. DeSarno.
- MS. POWELL: I'm definitely objecting as
- 11 to scope and I think there are sort of statutes
- 12 and regs governing privacy policies that would
- 13 call for a legal conclusion, but to the extent
- 14 there is also a privilege covering specific
- 15 policies I think he is --
- MR. ABBAS: What is the privilege
- 17 covering policies regarding the destruction of 18 information that's relevant to this lawsuit? What
- 10 is that policy?
- 19 is that policy?
- MS. POWELL: There's nothing remotely
- 21 relevant to this lawsuit that you're asking about,
- 22 the lengths to which FBI keeps assessment records.

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#### 1 BY MR. ABBAS:

- Q. Assessments are one source of the FBI's
- TSDB nominations; correct?
- MS. POWELL: Objection; vague,
- misleading, and mischaracterizes prior testimony.
- MR. ABBAS: Go ahead.
- MS. POWELL: Can you give a
- 8 non-privileged answer to that?
- THE WITNESS: I don't think I can. I 10 don't know that I can.
- 11 BY MR. ABBAS:
- Q. What is the privilege assertion
- 13 that's -- do you have an answer that you're not 14 providing?
- A. Yes. 15
- O. Okay. Great. 16
- 17 So --
- 18 MS. POWELL: There's an applicable 19 privilege and potentially the state secrets
- 20 privilege for a comprehensive answer as well. MR. ABBAS: I'm not looking for a
- 22 comprehensive answer.

- 1 BY MR. ABBAS:
- Q. Some people that are subject to FBI's
- assessments end up getting nominated to the TSDB;
- 4 correct?
- A. Eventually, yes. Potentially. 5
- Q. Okay. Does the FBI keep track of the
- 7 number of people that it did assessments of who
- ended up in the TSDB?
- 9 MS. POWELL: Certainly a comprehensive 10 answer to that question would require disclosure 11 of law enforcement sensitive information. Does it 12 keep -- and I'm also just a little confused.
- Could you repeat the question? 13
- Q. Does the FBI keep track of the number of 15 people that it did assessments of who ended up in 16 the TSDB?
- MS. POWELL: I think this also might go 18 back in part to the previous question about
- 19 whether or not FBI can track all its nomination to 20 which there was a fairly complicated answer, but
- 21 it was asked and answered to that extent.
- 22 MR. ABBAS: Go ahead.

THE WITNESS: We certainly can resolve

71 (281 to 284)

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- 2 to that number, yes.
- BY MR. ABBAS:
- 4 Q. When you say "can resolve to that
- number," do you mean that the number that I ask
- for is knowable by the FBI?
- 7 A. It is knowable, yes.
- Q. Great. Do you know what that number is? 8
- 9
- 10 Q. Okay. Would it be difficult for the FBI
- 11 to determine that number?
- A. Not too difficult, no. 12
- Q. Great. Must U.S. persons be under 13
- 14 investigation to be added to the TSDB -- I'm
- 15 sorry, let me withdraw the question.
- Must U.S. persons be under investigation
- 17 to be nominated to the TSDB?
- MS. POWELL: Objection to the extent a
- 19 comprehensive answer would require law enforcement 20 privileged information.
- And I think I'm going to instruct him
- 22 not to answer beyond what he's already said on the
- 282
- 1 subject of investigations and nominations.
- MR. ABBAS: Go ahead.
- THE WITNESS: Yeah, I think I've already
- 4 answered that.
- BY MR. ABBAS:
- Q. I don't know what answer you're
- 7 referring to or what answer she's referring to. MS. POWELL: Well, I'm instructing him
- 9 not to answer.
- MR. ABBAS: So if he wants to provide
- 11 the same answer that you're saying he provided,
- 12 that's fine. But I'm asking a question and he
- 13 should answer it and I think it's a different
- 14 question than I've asked before.
- MS. POWELL: Well, I am thoroughly 15 16 confused if so and I suspect the witness is as 17 well.
- MR. ABBAS: Sure. I'm going to try 18 19 rewording my question.
- 20 BY MR. ABBAS:
- Q. For the FBI to nominate a U.S. person to
- 22 the TSDB, must that U.S. person be under

1 investigation?

MS. POWELL: A comprehensive answer

- 3 would require disclosure of law enforcement
- 4 privileged information. I think the witness may
- 5 provide a general -- fairly general answer to the
- 6 extent possible without revealing privileged
- 7 information. If you disagree, don't answer.
- THE WITNESS: The answer is no.
- 9 BY MR. ABBAS:
- Q. For the FBI to nominate a U.S. person 11 who is inside the United States -- I'm sorry, let 12 me start again.
- For the FBI to nominate a U.S. person to 13 14 the TSDB while that U.S. person is inside the 15 United States, must that U.S. person be under 16 investigation?
- 17 MS. POWELL: Objection.
- I'm instructing him not to answer beyond 18 19 the answers already given.
- 20 MR. ABBAS: Go ahead.
- 21 MS. POWELL: I'm instructing him not to 22 answer.

- 1 but if you can describe the interest in general
- THE WITNESS: So, generally, defining a

72 (285 to 288)

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- 4 clear relationship between FBI investigation and
- 5 watchlisting status, that would generally
- 6 compromise law enforcement and potentially state
- 7 secrets information.
- 8 BY MR. ABBAS:
- Q. Why? Why does the relationship between 10 FBI investigations and whether targets of FBI
- 11 investigations at a general level imperil the
- 12 FBI's law enforcement interests? You told me that
- 13 it did, I would like an explanation as to why.
- MS. POWELL: Objection; calls for a 15 legal conclusion, calls for law enforcement
- 16 privilege and potentially state secrets
- 17 information, and vague, and misleading.
- But you may answer if there's a general 18 19 answer vou can give.
- 20 THE WITNESS: I think my answer was 21 sufficient.

- THE WITNESS: I don't have an answer.
- BY MR. ABBAS:
- Q. So you can answer whether or not U.S.
- 4 persons must be under investigation to be
- 5 nominated to TSDB, but you can't answer whether
- 6 U.S. persons, while they're in the United States,
- 7 must be under investigation to be nominated to the
- 8 TSDB?
- 9 MS. POWELL: I'm instructing him not to 10 answer further.
- MR. ABBAS: I just want to -- on the 12 basis?
- MS. POWELL: Law enforcement privilege. 13 14 BY MR. ABBAS:
- Q. What is the law enforcement -- what is 16 the FBI's law enforcement interest in not 17 disclosing whether U.S. persons while they're 18 inside the United States may or may not be added 19 to the TSDB?
- MS. POWELL: Objection; vague,
- 21 misleading, and a comprehensive answer would
- 22 require law enforcement privileged information,

- 1 BY MR. ABBAS:
- O. That's not an answer.
- 3 Why does the relationship between FBI
- 4 investigations and whether targets of FBI
- 5 investigations at a general level imperil the
- 6 FBI's law enforcement interests?
- MS. POWELL: Same objections and asked
- 8 and answered.
- 9 THE WITNESS: You asked a pretty 10 specific question about U.S. persons in the U.S.,
- 11 that's where the privilege is asserted.
- 12 BY MR. ABBAS:
- Q. Why? But the privilege is asserted
- 14 regarding whether, now I'm asking why. What is
- 15 the law enforcement interest in not disclosing the
- 16 relationship between TSDB watchlist status of U.S.
- 17 persons inside the United States and
- 18 investigations regarding such U.S. persons inside 19 the United States?
- MS. POWELL: Same objections. A
- 21 comprehensive discussion would require disclosure
- 22 of law enforcement privilege and state secrets

#### Conducted on April 9, 2018

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- 2 vague, and misleading, outside the scope, and
- 3 asked and answered at this point.
- 4 MR. ABBAS: You can go ahead.
- 5 THE WITNESS: I mean, like I said,
- 6 discussion of the relationship between
- 7 watchlisting status and whether or not someone is
- 8 a subject of investigation, both of those
- 9 independently are matters of law enforcement and
- 10 state secrets privilege, both of them together are
- 11 even more revealing about both of those
- 12 privileges. So I'm not going to discuss them any
- 13 further.

#### 14 BY MR. ABBAS:

- 15 Q. Do you -- yes or no, do you know what 16 the relationship is between a person's TSDB 17 status -- I'm sorry.
- Do you know, as the FBI's deponent 19 today, what the relationship is between a U.S.
- 20 person who is in the United States' TSDB status
- 21 and whether there is an investigation of that U.S.
- 22 person who is in the United States?
- 290
- 1 MS. POWELL: You can answer solely as to
- 2 whether or not you know.
- THE WITNESS: I'm confused by the
- 4 question. Is it a specific person you're talking
- 5 about?
- 6 BY MR. ABBAS:
- 7 Q. In general, do you know what the
- 8 relationship is between a person's TSDB status --
- 9 I'm sorry.
- MR. ABBAS: Can you go back up to the 11 question.
- 12 Q. Do you know, as the FBI's deponent
- 13 today, what the relationship is between a U.S.
- 14 person who is in the United States' TSDB status
- 15 and whether there is an investigation of that U.S.
- 16 person who is in the United States?
- 17 MS. POWELL: Objection; vague,
- 18 misleading, potentially calls for law enforcement
- 19 privileged information, but I think you can answer
- 20 yes or no as to whether or not you know if you
- 21 understand the question.
- 22 THE WITNESS: I mean, if you're talking

1 about a specific person or are you talking

73 (289 to 292)

291

292

- 2 about --
- 3 BY MR. ABBAS:
- 4 Q. In general.
- 5 A. every U.S. person in the United

#### 6 States in the TSDB?

- Q. In general.
- 8 A. I'm confused by that question.
  - Q. We'll ask it again.
- 10 MS. POWELL: It might not help.
- 11 THE WITNESS: I don't really understand
- 12 the question.
- 13 BY MR. ABBAS:
- 14 Q. Does the FBI have policy
- 15 documents -- I'm sorry.
- Does the FBI have any policies or
- 17 practices that regard whether U.S. persons who are
- 18 in the United States, whether their watchlist
- 19 status and whether they're under investigation are
- 20 related in any way?
- 21 MS. POWELL: Objection; vague, and
- 22 misleading, and a comprehensive answer would
- to 1 require the disclosure of law enforcement
  - 2 sensitive information.
  - THE WITNESS: And the FBI does not make
  - 4 decisions about watchlisting.
  - 5 BY MR. ABBAS:
  - 6 Q. The FBI makes nominations to the
  - 7 watchlist; correct?
  - A. Yes.
  - 9 Q. So the FBI decides at least who the FBI 10 nominates to the watchlist; right?
  - 11 MS. POWELL: Objection; vague, and
  - 12 mischaracterizes prior testimony.
  - 13 THE WITNESS: Not at least, that's what 14 the FBI does.
  - 15 BY MR. ABBAS:
  - 16 Q. Right. Does the -- whether the FBI has
  - 17 an investigation of a U.S. person who is in the
  - 18 United States have any bearing on whether the FBI
  - 19 chooses to nominate that person to the TSDB?
  - 20 MS. POWELL: Objection.
  - 21 I'm instructing the witness not to
  - 22 answer on the grounds of a law enforcement

1 privilege. I'm the instructing the witness not to 2 answer.

- Q. Do you have an answer?
- 4 MS. POWELL: I'm instructing the witness
- 5 not to answer.
- 6 MR. ABBAS: So I don't know whether he
- 7 has an answer or not. Like if something is being
- 8 withheld on the basis of the law enforcement
- 9 privilege, then he has an answer and he's
- 10 withholding it on the basis of the law enforcement
- 11 privilege. But if he just doesn't know, then he
- 12 can't assert the law enforcement privilege if he
- 13 just doesn't know. I don't know which one it is.
- MS. POWELL: I am instructing him not to 15 answer.
- MR. ABBAS: Okay. Which question are 17 you instructing him not to answer?
- MS. POWELL: The one you just asked.
- MR. ABBAS: Can you go back up to my 20 last question.
- 21 BY MR. ABBAS:
- Q. Do you know whether the FBI has any
- 1 policies or practices regarding the investigation
- 2 of U.S. persons who are in the United States and
- 3 such person's status in the TSDB?
- 4 MS. POWELL: Objection; vague,
- 5 misleading, and a comprehensive answer requires
- 6 the disclosure of law enforcement sensitive
- 7 information.
- 8 If there is a general answer you can
- 9 give about what you know --
- 10 THE WITNESS: Again, the FBI does not 11 determine -- the FBI does not determine the status
- 12 of an individual in the TSDB. 13 BY MR. ABBAS:
- 14 Q. Okay. We'll ask it with the word 15 "nominate" instead.
- Does the FBI have any policies or
- 17 practices regarding U.S. persons in the U.S. --
- 18 let me start --
- MR. ABBAS: Can you go back up.
- 20 Q. Do you know whether the FBI has any 21 policies or practices regarding whether U.S.
- 22 persons who are in the United States who are under

investigation and whether the FBI nominates such

74 (293 to 296)

295

- 2 persons to the TSDB?
- 3 MS. POWELL: Objection; a comprehensive
- 4 answer requires disclosure of law enforcement
- 5 privileged information.
- 6 I think you can answer yes or no as to
- 7 whether or not you know which was the question;
- 8 right?
- 9 MR. ABBAS: Yeah.
- 10 THE WITNESS: Whether or not there's
- 11 policy about it; right?
- MS. POWELL: Right.
- 13 THE WITNESS: Yes.
- 14 BY MR. ABBAS:
- 15 Q. All right. So there is policy regarding
- 16 whether persons -- U.S. persons who are in the
- 17 U.S., who are under investigation should be
- 18 nominated by the FBI to the TSDB; correct?
- MS. POWELL: Objection; misleading, and
- 20 a comprehensive answer would require disclosure of
- 21 law enforcement privileged information, and asked
- 22 and answered.
- 1 MR. ABBAS: Go ahead.
  - THE WITNESS: I answered that already,
  - 3 yes.
  - 4 BY MR. ABBAS:
  - 5 Q. Yes. Okay.
  - 6 What are the policies and practices
  - 7 regarding whether U.S. persons who are in the
  - 8 United States who are under investigation and
  - 9 whether the FBI should nominate such persons?
  - MS. POWELL: I'm instructing the witness 11 not to answer on the grounds of law enforcement
  - 12 privilege.
  - 13 Q. Do you know an answer to that question?
  - 14 A. Yes.
  - 15 Q. Okay. What are the -- are there
  - 16 documents that memorialized the FBI's policies
  - 17 regarding whether individuals who are U.S. persons
  - 18 in the United States who are under investigation
  - 19 should be nominated by the FBI to the TSDB?
  - 20 MS. POWELL: Objection; vague, but I
  - 21 think you can answer whether or not those
  - 22 documents exist.

75 (297 to 300)

Conducted on April 9, 2018 297 299 THE WITNESS: Yes. 1 the Counterterrorism Program Guide? BY MR. ABBAS: MS. POWELL: Objection; vague, and Q. What are the names of those documents? 3 misleading. 4 A. The -- I already talked about it. 4 THE WITNESS: I don't know that they're MS. POWELL: Okay. 5 5 required to read it, but they receive training on THE WITNESS: Counterterrorism Program 6 6 the content of it. 7 Guide. It's chapter 11 of that guide is the 7 BY MR. ABBAS: 8 watchlisting section. Q. Is there any assessment that the FBI 9 BY MR. ABBAS: 9 makes of FBI agents whose duties include Q. What is the counterterrorism programming 10 nominating individuals to the TSDB that they do in 11 guide -- I'm sorry, Counterterrorism Program 11 fact understand the contents of the 12 Guide? 12 Counterterrorism Program Guide? MS. POWELL: Objection; vague. A. Yes. 13 13 Q. Okay. What is the Counterterrorism THE WITNESS: The nomination process is 14 15 Program Guide? 15 part of the routine investigative process that is A. It's the investigative guidance for the 16 reviewed at the time of nomination and 17 entire counterterrorism program. Investigative 17 periodically throughout an investigation. So 18 guidance, operational guidance, administrative 18 there's always supervisory review and mentoring as 19 guidance. And a significant portion of that is 19 to the standards of how to do that properly and 20 dedicated to the watchlist. 20 what the standards are for it. Q. What is -- it's chapter 11? 21 21 BY MR. ABBAS: 22 A. Chapter 11. Q. Is there any formal assessment of FBI 300 298 Q. Chapter 11. 1 agents who nominate individuals to the TSDB as A. Like bankruptcy. part of their duties? 2 3 Q. Like bankruptcy. Definitely. 3 MS. POWELL: Objection; vague, What are the -- I'm -- you're not going 4 misleading, and asked and answered. to answer this one so wait for her objection. 5 THE WITNESS: All employees receive What does chapter 11 of the 6 regular performance assessments that include their 6 Counterterrorism Program Guide include? 7 investigative activity of which part of that is MS. POWELL: I'm instructing the witness 8 watchlist nominations. So it's part of the 9 not to answer on the grounds of law enforcement 9 standard duties of FBI investigative personnel. 10 privilege and potentially the state secrets 10 BY MR. ABBAS: 11 privilege and potentially SSI, I'm not sure. Q. Has an FBI employee ever received a MR. ABBAS: SSI. 12 negative performance evaluation as a result of 12 13 BY MR. ABBAS: 13 that employee's nomination practices? Q. Are you familiar with chapter 11 of the MS. POWELL: Objection; vague and 14 15 Counterterrorism Program Guide? 15 misleading. 16 A. Yes. 16 THE WITNESS: I'm not aware of any. Q. Have you read the chapter 11 of the 17 BY MR. ABBAS: 18 Counterterrorism Program Guide? Q. You're not aware of any employee that's 19 ever been -- or let me ask -- I apologize if I've 19 A. Yes. Q. Okay. Have all FBI employees who 20 asked the question like this before.

Has an FBI employee ever been 22 reprimanded in any manner about a watchlist

21 are -- whose duties include making nominations to

22 the TSDB, are they required to read chapter 11 of

76 (301 to 304)

Conducted on April 9, 2018			
1 nomination?	1 MS. POWELL: Objection; vague.		
2 MS. POWELL: Objection; vague and	2 MR. ABBAS: I'm going to withdraw it.		
3 potentially misleading.	3 BY MR. ABBAS:		
4 THE WITNESS: I don't have any specific	4 Q. Has an FBI employee ever made a		
5 knowledge about a reprimand like that.	5 nomination to the TSDB that relies upon the		
6 BY MR. ABBAS:	6 reporting of suspicious activity alone?		
7 Q. And just to clarify to make sure that I	7 MS. POWELL: Objection, vague.		
8 understood your answer, it's the FBI's testimony	8 THE WITNESS: Yeah, I'm not aware of		
9 today that you're not aware of an FBI employee	9 that.		
10 ever being reprimanded for a watchlist nomination	10 BY MR. ABBAS:		
11 issue?	11 Q. Okay. Is the reporting of suspicious		
	12 activity a factor that FBI employees can use as a		
<ul><li>MS. POWELL: Same objections.</li><li>THE WITNESS: Same answer.</li></ul>	13 basis of watchlisting someone?		
14 BY MR. ABBAS:	14 MS. POWELL: Objection; vague.		
	15 THE WITNESS: So if in the totality of		
	16 the circumstances taken together with rational		
16 you feel the question is the same, you can just			
17 give me the same answer, but same answer is not an	17 inferences, those facts include suspicious		
18 answer to that question.	18 activity, then yes. 19 BY MR. ABBAS:		
19 MS. POWELL: It is an answer, it's just			
20 not one you like.	Q. And this is a little bit different		
21 THE WITNESS: I'm not aware of any	21 because I'm going to use the word "alone." Has an		
22 specific instance where an employee was	22 FBI employee made a nomination to the TSDB that		
1 disciplined or reprimanded for misconduct related	1 relies upon mere guesses or hunches only?		
2 to a nomination.	2 MS. POWELL: Objection; vague.		
3 BY MR. ABBAS:	THE WITNESS: Not that I'm aware of.		
4 Q. Great. So you're still on page 4 of the	4 BY MR. ABBAS:		
5 overview document; right?	5 Q. Has the FBI I'm sorry.		
6 A. Yes.	6 Has an FBI employee ever made a		
7 Q. So do you see that second little	7 nomination to the TSDB based on a person's race?		
8 paragraph that says, "Mere guesses or hunches or	8 MS. POWELL: Objection; vague.		
9 the reporting of suspicious activity alone are not	9 THE WITNESS: Not that I'm aware of.		
10 sufficient to establish reasonable suspicion"?	10 BY MR. ABBAS:		
11 A. Yes.	11 Q. Has an FBI employee ever made a		
12 Q. Has any FBI employee ever made a	12 nomination to the TSDB based on a person's		
13 nomination to the TSDB that relied upon mere	13 religious affiliation?		
14 guesses or hunches?	MS. POWELL: Objection; vague.		
MS. POWELL: Objection; vague.	THE WITNESS: Not that I'm aware of.		
THE WITNESS: I'm not aware of any	16 BY MR. ABBAS:		
17 instance like that.	17 Q. A person's religious affiliation has		
18 BY MR. ABBAS:	18 never played any role in a FBI employee's		
19 Q. Okay. Has of the FBI I'm sorry.	19 nomination to the TSDB?		
Has an FBI employee ever made	20 MS. POWELL: Objection; misleading and		
21 nominations to the TSDB that regard only the	21 vague.		
22 mon autima of gramini and a ctivity?	22 MD ADDAG: C11		

22

MR. ABBAS: Go ahead.

22 reporting of suspicious activity?

THE WITNESS: Your question was whether

- 2 or not the nomination was made based on that and
- 3 I'm not aware of that.
- 4 BY MR. ABBAS:
- 5 Q. So has a person's religious affiliation
- 6 ever been a factor in a FBI employee's nomination
- 7 of a person to the TSDB?
- 8 MS. POWELL: Objection; vague and
- 9 misleading.
- 10 THE WITNESS: I don't know that
- 11 religious affiliation would be considered a
- 12 factor. I mean, certainly no nominations are
- 13 based solely on any of those things. But if any
- 14 of those things also go to totality of
- 15 circumstances taken together with rational
- 16 inferences, they potentially could be factors, but
- 17 they're not -- but no nominations is based solely
- 18 on any of those elements.
- 19 BY MR. ABBAS:
- 20 Q. Got it. So the FBI's testimony today is 21 that it does not use religious affiliation solely
- 22 as a basis for nominating a person to the TSDB;
  - 306

- 1 correct?
- 2 MS. POWELL: Objection; vague and asked 3 and answered.
- 4 MR. ABBAS: Go ahead.
- 5 THE WITNESS: I think I answered that.
- 6 Based on the totality of circumstances taken
- 7 together with rational inferences, all of the
- 8 information together is what the decision is based
- 9 on. It's not based on hunches, not based solely
- 10 on suspicious activity, not based solely on any 11 race, ethnicity, or religious affiliation or First
- 11 race, ethnicity, or religious affiliation or Firs 12 Amendment rights.
- 13 BY MR. ABBAS:
- 14 Q. Is a person's religious affiliation part 15 of the totality of circumstances that an FBI 16 employee would look at in determining whether or
- 17 not to nominate a person to the TSDB?
- 18 MS. POWELL: Objection; vague and 19 misleading.
- THE WITNESS: Generally not.
- 21 BY MR. ABBAS:
- 22 Q. So you say "generally" so I have to ask,

- 1 is a person's religious affiliation ever
- 2 relevant -- I'm sorry.
- 3 Is a person's religious affiliation ever
- 4 part of the totality of circumstances an FBI
- 5 employee would look at in determining whether or

77 (305 to 308)

307

- not to nominate such a person?
- 7 MS. POWELL: Objection; vague and
- 8 misleading.
- 9 THE WITNESS: So specifically religious
- 10 affiliation, no. But if there were -- if there
- 11 were associations with extremists, that could be
- 12 construed as religious affiliation when it's
- 13 actually an extremist association, that would be
- 14 considered as a factor.

15 BY MR. ABBAS:

- 16 Q. So associations -- so FBI employees who
- 17 nominate individuals to the TSDB look at the
- 18 associations of individuals that they're
- 19 considering to nominate to the TSDB; correct?
- 20 MS. POWELL: Objection; mischaracterizes
- 21 prior testimony, vague, and misleading, and a
- 22 comprehensive explanation in application of the

  308
- 1 inclusion standard requires disclosure of law
- enforcement sensitive information.
- 3 MR. ABBAS: I'm sorry.
- 4 MS. POWELL: I think the general answer
- 5 that has been given about the standard and the
- 6 totality is the one that can be given. If there's
- 7 some further non-privileged information you can
- 8 add here, please do. If not, you should say so.
- 9 THE WITNESS: I don't know if there's 10 anything further non-privileged that I can add.
- 11 BY MR. ABBAS:
- 12 Q. So it's law enforcement privileged
- 13 information whether the FBI considers the
- 14 associations of individuals it's determining might
- 15 be nominated to the watchlist? You can't tell me
- 16 that the FBI looks at a person's associations
- 17 because of law enforcement privilege?
- MS. POWELL: I'm telling you that a 19 comprehensive discussion of all the things --
- 20 MR. ABBAS: I'm not asking for a --
- 21 MS. POWELL: -- that could be part of
- 22 the totality of the circumstances. Right. But

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1 you can't ask one by one by all the things that

- 2 you think could theoretically be taken into
- 3 account either because that also --
- MR. ABBAS: I can ask one by one and 4
- 5 then you can tell me no at some point and then we
- 6 can litigate this later.
- MS. POWELL: I'm telling you no now and
- 8 instructing the witness not to answer on the
- 9 grounds of the law enforcement privilege.
- 10 BY MR. ABBAS:
- Q. Okay. What is the FBI's law enforcement
- 12 interest in not disclosing whether or not a
- 13 person's associations are relevant to determining
- 14 whether or not the FBI nominates that person to 15 the TSDB?
- MS. POWELL: Objection; mischaracterizes 16 17 prior testimony, is vague, and misleading, and a
- 18 comprehensive discussion would require disclosure 19 of law enforcement sensitive information.
- 20 MR. ABBAS: Go ahead.
- 21 THE WITNESS: So clearly the nominator's 22 relying on totality of circumstances based on all
- 1 articulable intelligence and information available
- 2 when taken together with rational inferences that
- 3 either does or does not meet the reasonable
- 4 suspicion standard. All of the relevant
- 5 information, that's what's used.
- 6 BY MR. ABBAS:
- Q. Is a person's associations relevant to
- 8 whether or not an FBI employee nominates such a
- person to the TSDB?
- MS. POWELL: Objection; calls for law 11 enforcement privileged information and potentially
- 12 SSI as well.
- I'm instructing the witness not to
- 14 answer further as to the content of the reasonable 15 suspicion standard.
- Q. If a person is related to a person
- 17 subject to a terrorism-related investigation, can 18 that be a basis for the FBI nominating such a 19 person to the TSDB?
- MS. POWELL: I'm instructing the witness
- 21 not to answer on the grounds of the law
- 22 enforcement privilege and potentially SSI as to

1 specific applications of the reasonable suspicion

78 (309 to 312)

- standard.
- Q. As part of the FBI's nomination
- 4 paperwork, must the FBI employee submitting the
- nomination know the date of birth of the person
- 6 that's nominated?
- 7 MS. POWELL: Hold on. Nobody knows.
- 8 I'm --
- 9 MR. ABBAS: It's not SSI because it's 10 FBI information.
- MS. POWELL: I think he can answer if he 11 12 knows.
- THE WITNESS: We must have enough 13 14 identifying information to distinguish between
- 15 whether or not the person is a match to someone 16 already on the watchlist.
- 17 BY MR. ABBAS:
- 18 Q. That's not an answer to the question.
- 19 The answer was related to the date of birth.
- 20 MR. ABBAS: Can we go back up to the
- 21 question and read it again?
- (Record read.)
- 312 MS. POWELL: Objection; vague, but you 1
- can answer if you know.
- 3 THE WITNESS: Yes.
- 4 MR. ABBAS: Can you go back up to the question. 5
- BY MR. ABBAS:
- Q. So the FBI knows how old people it
- 8 nominates to the TSDB are; correct?
- 9 MS. POWELL: Objection; vague and 10 misleading.
- MR. ABBAS: Go ahead. 11
- 12 THE WITNESS: I'm not sure that those
- 13 two things necessarily are accurate. I mean, we
- 14 have -- there are a lot of people who use dates of
- 15 birth on official documents that are not accurate
- 16 and do not indicate the age of that person. So
- 17 the knowledge of the date of birth being used on a
- 18 travel document or other official document is not
- 19 definitely indicative of that person's age.
- 20 BY MR. ABBAS:
- Q. Got it. It could be a fake document; is 22 that what you're saying?

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3

1 A. It could just be a 1/1/82. The	ere are a
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- 2 lot of people who use dates of birth 1/1, pick a
- 3 year and that's their date of birth.
  - Q. That does happen in some countries.
- 5 A. That happens a lot.
  - Q. In Iraq, like 50 percent of the country
- 7 is born on July 1st or the other half is
- 8 December 1st.

#### 9 A. So it may not be indicative of age.

- 10 Q. Fair. But for U.S. persons, their date
- 11 of birth is accurate generally in the FBI's view?
- MS. POWELL: Objection; mischaracterizes
- 13 prior testimony and vague.
- 14 MR. ABBAS: Fine.
- MS. POWELL: And potentially calls for law enforcement information.
- 17 MR. ABBAS: I'll withdraw.
- 18 BY MR. ABBAS:
- 19 Q. Has the FBI ever nominated a baby to the 20 TSDB?
- 21 MS. POWELL: Objection; calls for law 22 enforcement privileged information.

- 1 enforcement privilege.
  - MR. ABBAS: We have a few more.
  - MS. POWELL: And potentially the SSI.

79 (313 to 316)

315

316

- 4 MR. ABBAS: We have a few more.
- 5 BY MR. ABBAS:
- Q. Has the FBI ever nominated someone who
- 7 is younger than ten years old to the TSDB?
- 8 MS. POWELL: I'm instructing the witness
- 9 not to answer on the grounds of the law
- 10 enforcement privilege and potentially SSI.
- 11 Q. Has the FBI ever nominated to the TSDB a 12 person who is under the age of 15?
- MS. POWELL: I'm instructing the witness 14 not to answer on the grounds of the law
- 15 enforcement privilege and potentially SSI.
- MR. ABBAS: You know, James Comey many 17 years ago commented on babies on the watchlist
- 18 publicly and he commented about it. So, I mean,
- 19 it's your choice, but I guess we'll fight about 20 this later.
- 21 BY MR. ABBAS:
- 22 Q. What is the law enforcement interest of

I'm instructing the witness not to

- 2 answer.
- Q. You're not going to answer that
- 4 question?
- 5 MS. POWELL: I'm instructing the witness
- 6 not to answer.
- 7 Q. Has the FBI ever nominated an adult to
- 8 the Terrorist Screening Center Database?

#### 9 A. Can I answer that?

- 10 MS. POWELL: Sure.
- 11 THE WITNESS: Yes.
- 12 BY MR. ABBAS:
- 13 Q. Has the FBI ever nominated a minor to 14 the TSDB?
- MS. POWELL: I'm instructing the witness 16 not to answer on the grounds of the law
- 17 enforcement privilege.
- 18 Q. Has the FBI ever entered -- I'm sorry.
- Has the FBI ever nominated a child under 20 the age of five to the TSDB?
- 21 MS. POWELL: I'm instructing the witness
- 22 not to answer on the grounds of the law

- 1 the FBI in not disclosing whether it has nominated
- babies to the Terrorist Screening Database?
- 3 MS. POWELL: Objection, a comprehensive
- 4 answer would require disclosure of law enforcement
- privileged information and potentially SSI.
- 6 If you can give a general answer, do.
- THE WITNESS: Generally there's a law
- 8 enforcement interest in not disclosing information
- 9 either way about anyone's inclusion on the
- 10 watchlist.
- 11 BY MR. ABBAS:
- 12 Q. I'm not asking about anyone
- 13 specifically, I'm asking in general.
- What is, in general, the FBI's interest
- 15 in not disclosing whether or not it's nominated
- 16 babies to the Terrorist Screening Database?
- 17 MS. POWELL: Objection; asked and
- 18 answered. His answer included babies.
- 19 MR. ABBAS: Go ahead.
- 20 THE WITNESS: I said anyone. Anyone.
- 21 There's no -- there's a law enforcement purpose to
- 22 not disclose information about the inclusion or

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1 non-inclusion of anyone on the watchlist.

- 2 BY MR. ABBAS:
- Q. You told me that there are adults that the FBI has nominated to the TSDB; correct?
- 5 A. Yes.
- 6 Q. Okay. And that tells me something about
- 7 the age of some of the people that the FBI has
- 8 nominated to the TSDB; correct?
- 9 A. Yes.
- 10 Q. And when -- so why is it that there is 11 not a law enforcement interest in withholding 12 whether or not there are adults in the TSDB, but 13 there is a law enforcement interest in withholding 14 whether or not there are babies in the TSDB?
- MS. POWELL: Objection, the answer 16 requires the disclosure of law enforcement 17 sensitive information. I don't think there's a 18 general answer that can be given.
- 19 THE WITNESS: No.
- 20 MS. POWELL: I'm instructing the witness 21 not to answer.
- 122
- 1 BY MR. ABBAS:
- Q. How many babies has the FBI nominated to 3 the TSDB?
- 4 MS. POWELL: I'm instructing the witness
- 5 not to answer on the grounds of the law
- 6 enforcement privilege and SSI.
- 7 Q. How many babies -- I'm sorry.
- 8 How many U.S. persons under the age of
- 9 five -- how many persons has the FBI nominated to 10 the TSDB that are under the age of five?
- 11 MS. POWELL: I'm instructing the witness 12 not to answer on the grounds of the law 13 enforcement privilege and SSI.
- 14 Q. How many persons has the FBI nominated 15 to the TSDB that are under the age of ten?
- MS. POWELL: I'm instructing the witness 17 not to answer on the grounds of the law 18 enforcement privilege and SSI.
- 19 Q. How many individuals has the FBI 20 nominated to the TSDB under the age of 15?
- 21 MS. POWELL: I'm instructing the witness 22 not to answer on the grounds of the law

- 1 enforcement privilege and SSI.
- Q. How many individuals has the FBI nominated to the TSDB who are minors?
- 4 MS. POWELL: I'm instructing the witness 5 not to answer on the grounds of the law
- 6 enforcement officer privilege and SSI.
  - Q. How many individuals has the FBI nominated to the TSDB that are adults?
- 9 MS. POWELL: We asserted privilege over 10 that. I'm instructing the witness not to answer 11 on the grounds of the law enforcement privilege.
- 12 Q. How many nominations has the FBI made to 13 the TSDB --
- MS. POWELL: I'm instructing --
- 15 Q. -- in the last five years?
- MS. POWELL: I'm instructing the witness 17 not to answer on the grounds of the law 18 enforcement privilege.
- 19 Q. What is the -- is there a law 20 enforcement interest in the FBI including babies 21 in the TSDB?
- MS. POWELL: Objection. There's no way

320

80 (317 to 320)

- 1 to answer the question without answering the prior
- question so I'm instructing the witness not toanswer on the grounds of the law enforcement
- answer on the grounds of the law enforcement privilege and SSI.
- 5 Q. You said that the date of birth that's
- 6 recorded in a FBI submitted TSDB nomination is not
- 7 an indication of the prospective listee's age; is
- 8 that correct?
- 9 MS. POWELL: Objection; mischaracterizes 10 prior testimony.
- 11 THE WITNESS: You asked me about date of 12 birth and then you made an inference that that 13 meant that the FBI knew the ages and what I said 14 is the date of birth may not actually match the 15 age.
- 16 BY MR. ABBAS:
- 17 Q. So the FBI definitely is responsible for 18 ensuring the accuracy of information it includes 19 in nominations that it submits to the TSC; 20 correct?
- 21 MS. POWELL: Objection; misleading and 22 mischaracterizes prior testimony.

321 reporter. We have used five hours and 42 minutes. MR. ABBAS: That's totally a fair One hour and 18 minutes left. 2 question. EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D) THE WITNESS: So someone's official date BY MS. POWELL: 4 of birth or date of birth on some official Q. We had one correction and one 5 document that's accurate may not actually be their clarification for the record. 6 date of birth, but it is their record identifier First, Mr. DeSarno, you previously 7 date of birth. testified that you have to have a date of birth to 8 BY MR. ABBAS: make a nomination; is that correct? A. That's not correct. My first answer was Q. So what do you do -- so you're 11 more accurate which was there must be enough 10 responsible as the FBI for ensuring the accuracy 12 identifying information about the person to 11 of information that you cause to be included in 13 distinguish it from someone who's on the 12 the TSDB, what do you do to confirm that the date 14 watchlist. 13 of birth accurately reflects the person's age? 15 EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D) MS. POWELL: Objection; mischaracterizes 16 BY MR. ABBAS: 15 prior testimony and asked and answered I think. Q. When it comes to U.S. persons, does a MR. ABBAS: Definitely not. 18 FBI nomination to TSDB, must it include a date of 16 19 birth? 17 THE WITNESS: If someone has a date of 20 A. I think the answer is the same that you 18 birth that is on official records, we consider 21 must have enough identifying information about the 19 that their official date of birth. The ability to 22 subject to distinguish it from another person on 20 verify that is contingent on a lot of factors, 21 sometimes it is true to their age, usually it's 22 true to their age, but sometimes it may not be. 322

#### 1 BY MR. ABBAS:

- Q. Does the FBI as part of its watchlisting
- 3 processes include dates of births in nomination
- 4 forms it believes for whatever reason are
- 5 inaccurate?
- MS. POWELL: Objection; vague,
- 7 misleading, and asked and answered.
- THE WITNESS: I have seen records with
- 9 multiple dates of birth, multiple Social Security
- 10 numbers, and a single name. So that's not
- 11 including dates of birth that it believes are
- 12 inaccurate, those are actual dates of birth used
- 13 by a person in different documents.
- MS. POWELL: I'm going to ask to take a 15 break here soon.
- MR. ABBAS: Sure. That's fine. 16
- 17 MS. POWELL: It could be now if you
- 18 like.
- MR. ABBAS: Yeah. Ten minutes? 19
- 20 MS. POWELL: Yeah.
- 21 (Recess from the record.)
- 22 THE REPORTER: This is the court

#### the watchlist.

- Q. So there's no special identifying
- information requirements for U.S. persons on the
- TSDB as opposed to non-U.S. persons?
  - A. Not that I'm aware of.
- O. Okay.

5

- EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D)
- BY MS. POWELL:
- Q. And, yeah, I have one more.
- 10 You previously testified about the law
- 11 enforcement interest in nondisclosure of the
- 12 comprehensive reasonable suspicion standard.
- A. Uh-huh.
- Q. And I instructed you not to give further
- 15 information on the basis of the law enforcement
- privilege and potentially SSI.
- 17 Is there additional non-privileged
- information you can give without the nature of the
- 19 law enforcement interest in the reasonable
- 20 suspicion statement?
- 21 A. Yeah, so any -- any explanation of the
- 22 reasonable suspicion standard beyond what's in the

324

81 (321 to 324)

Transcript of Matthew J. DeSarno, Designated Representative

325	327
MS. POWELL: Objection; mischaracterizes prior testimony, but you could answer that.  THE WITNESS: That's true and we also would not want any adversaries of the United States to know the specific criteria used to determine inclusion on the watchlist.  BY MR. ABBAS:  Q. Does the FBI believe that people on the TSDB like being in the TSDB?  MS. POWELL: Objection; calls for	1 understands that what is the FBI's 2 understanding of what happens to individuals that 3 it nominates to the TSDB? 4 MS. POWELL: Objection; vague, also a 5 comprehensive answer would require disclosure of 6 law enforcement sensitive information and SSI. 7 MR. ABBAS: Go ahead. 8 THE WITNESS: That question was 9 extremely vague. I think you'd have to be more 10 specific about that. 11 MR. ABBAS: The deponent did not answer 12 the question. 13 BY MR. ABBAS: 14 Q. What is the FBI's understanding of what 15 happens to individuals that it nominates to the 16 TSDB? 17 MS. POWELL: Same objections; still 18 vague and still calls for privileged information. 19 BY MR. ABBAS: 20 Q. Okay. Fine. Let's take it in really, 21 really, and really, really small pieces. 22 Is the FBI aware that individuals that
THE WITNESS: I'm unaware of notifications outside no-fly redress process where people on the TSDB would have an awareness that they're on the TSDB.  BY MR. ABBAS:  Q. So it's the FBI's testimony that there's no way for a person on the TSDB, other than those	1 it nominates to the TSDB become included in the 2 TSDB? 3 MS. POWELL: Objection; misleading, but 4 you can answer. 5 THE WITNESS: The FBI makes nominations, 6 the TSC makes determinations about inclusion on 7 the watchlist, and sometimes the nominations
	terms of providing them ways to avoid detection or otherwise create an environment that is less secure inside the United States.  EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D) BY MR. ABBAS:  Q. So you don't want so the FBI's view is that you don't want to let would-be terrorists know who may or may not be included in the TSDB?  MS. POWELL: Objection; mischaracterizes prior testimony, but you could answer that.  THE WITNESS: That's true and we also would not want any adversaries of the United States to know the specific criteria used to determine inclusion on the watchlist.  BY MR. ABBAS:  Q. Does the FBI believe that people on the TSDB like being in the TSDB?  MS. POWELL: Objection; calls for speculation.  MR. ABBAS: Go ahead.

- A. There are ways where they can make 11 assumptions about their watchlist status, but I'm 12 not aware of a way that would definitively inform 13 them that they are on the watchlist.
- Q. Does the FBI ever not nominate a person 15 to the TSDB to make sure that its investigative 16 interests in that person is not disclosed to that 17 person?
- 18 MS. POWELL: Objection.

9 status?

- I'm instructing the witness not to 20 answer on the grounds of the law enforcement 21 privilege.
- 22 Q. People in the TSDB -- the FBI

82 (325 to 328)

- out
- ations.
- on
- 8 become inclusions, yes.
- 9 BY MR. ABBAS:
- Q. How often do those nominations that the 11 FBI submits become -- are accepted by the TSC for 12 TSDB inclusion?
- MS. POWELL: I'm instructing the witness 14 not to answer on the grounds of the law 15 enforcement privilege.
- Q. Does the FBI keep track of the number of 17 nominations that it makes to the TSDB that TSC 18 accepts?
- 19 A. I think we've already done this; right?
- 20
- MS. POWELL: I thought we had too. 21
- 22 MR. ABBAS: We have not done this. We

PLANET DEPOS

83 (329 to 332)

332

- 1 did this in other depos, but we have not done this
- 2 today.
- 3 MS. POWELL: I'm pretty sure we did.
- 4 But you can answer, I think, to the extent you
- 5 can.
- 6 THE WITNESS: Does the FBI keep track -- 7 BY MR. ABBAS:
- Q. Of the number of nominations -- does the FBI keep track of the number of nominations that 10 it makes to the TSDB that TSC accepts?
- 11 MS. POWELL: Objection; vague, but you 12 can answer if you know.
- 13 THE WITNESS: Yes.
- 14 BY MR. ABBAS:
- 15 Q. Does the FBI keep track of the number of 16 nominations that FBI employees make that TSC 17 rejects?
- MS. POWELL: Objection; vague, but I 19 think you can answer if you know.
- THE WITNESS: I don't know.
- 21 BY MR. ABBAS:
- 22 Q. Does the FBI know the total number of

- 1 BY MR. ABBAS:
- Q. You said that some people in the TSDB are informed of their watchlist status; correct?
- 4 MS. POWELL: Objection; mischaracterizes 5 prior testimony.
- THE WITNESS: What I said is that no-fly subjects who go through a redress process may have a clear understanding that they are on the TSDB no-fly list.
- 10 BY MR. ABBAS:
- 11 Q. Because why?
- MS. POWELL: Objection; vague.
- 13 Q. Why might those people have an 14 understanding of their watchlist status?
- MS. POWELL: Objection; vague and scope.
- 16 THE WITNESS: So they may have been 17 denied boarding. They may have been told at the 18 point of denial of boarding why they were denied 19 boarding. They may go through a redress process 20 where they're told that they were denied boarding 21 because of their inclusion on the no-fly list.
- |22

- 1 nominations it's submitted to the TSC?
- MS. POWELL: I think you can answer as to whether or not FBI knows.
- 4 THE WITNESS: I think we could get that
- 5 number.
- 6 BY MR. ABBAS:
- 7 Q. How hard would it be for the FBI to
- 8 determine the total number of nominations that the
- 9 FBI has submitted to the TSC?
- 10 MS. POWELL: Objection; scope.
- 11 THE WITNESS: I don't have enough
- 12 familiarity with the IT systems to know how much 13 of a burden that would be.
- 14 BY MR. ABBAS:
- 15 Q. Would it be hard for the FBI to 16 determine the number of FBI nominations to the 17 TSDB that TSC rejected?
- MS. POWELL: Hard -- objection; vague.
- 19 THE WITNESS: I don't know enough about 20 the TSC systems to know if that would be hard or 21 not.
- 22

- 1 BY MR. ABBAS:
- Q. My understanding is that persons on the
- 3 selectee list, even if they apply for redress
- 4 through DHS TRIP, are not told whether or not
- 5 they're on the selectee list; is that the FBI's
- understanding as well?
- 7 MS. POWELL: Objection; scope.
- 8 THE WITNESS: Yes.
- 9 BY MR. ABBAS:
- 10 Q. Why -- does the FBI agree that -- does 11 the FBI agree with DHS TRIP's policy of not 12 disclosing the status of persons on the selectee 13 list?
- 14 MS. POWELL: Objection; vague.
- You can answer.
- 16 THE WITNESS: Yes.
- 17 BY MR. ABBAS:
- 18 Q. Why does the FBI agree with DHS TRIP's 19 policy of not disclosing the status of individuals 20 on the selectee list?
- 21 MS. POWELL: Objection as to scope and 22 vagueness and also a comprehensive answer would

84 (333 to 336)

#### Conducted on April 9, 2018

335 1 require disclosure of law enforcement sensitive 1 the DHS TRIP and TSC depositions. Also -- I think and SSI information. I said vague and misleading. To the extent you can give a general I think you can answer, if you can. 3 4 answer, you may. THE WITNESS: The question is prior to | 5 2014 were people treated differently? THE WITNESS: So why does the FBI agree? BY MR. ABBAS: 6 For the same reason I mentioned before that any 7 specific information about inclusion or not Q. Were all people on the TSDB who applied 8 inclusion on the TSDB watchlist could enable for redress via DHS TRIP treated the same way? 9 adversaries to take countermeasures that could MS. POWELL: Objection; scope and 10 endanger the United States national security. And 10 misleading. You're asking about information 11 I don't believe that people who are on the 11 uniquely within the purview of DHS TRIP. I 12 selectee list know that they're on the selectee 12 realize you're getting at a different question 13 than you're asking, but --13 list. 14 BY MR. ABBAS: 14 THE WITNESS: I don't know the details Q. They do. But --15 of the pre-2014 redress process. 15 16 BY MR. ABBAS: MS. POWELL: Objection, that's not a 16 17 question. Q. The FBI doesn't know the details of the 18 pre -- the prior iteration of the DHS TRIP redress 18 MR. ABBAS: Fair enough. I withdraw my 19 unsolicited commentary. I apologize. 19 process? The FBI doesn't know that? MS. POWELL: Objection as to scope. To 20 BY MR. ABBAS: 20 Q. There was a period of time during which 21 the extent you're asking specifically about the 22 persons on the no-fly list were not told that they 22 no-fly list process, he is not --334 336 1 were on the no-fly list; correct? MR. ABBAS: I'm not asking --1 MS. POWELL: Objection. MS. POWELL: -- prepared on that, that's 2 I'm actually going to instruct the 3 correct. 4 witness not to answer any questions about the 4 MR. ABBAS: I'm not asking about the 5 no-fly list, that's explicitly covered by the no-fly list process. 6 court's protective order. BY MR. ABBAS: MR. ABBAS: It's not, it's about the Q. There was a period of time in which no 8 person in the TSDB was informed by DHS TRIP of 8 redress process. MS. POWELL: It's about the no-fly list 9 their watchlist status; correct? MS. POWELL: Objection as to scope. The 10 and it's explicitly covered by the court's 10 11 protective order. 11 witness is not prepared to answer questions about 12 the differences between the no-fly and selectee 12 I'm instructing the witness not to 13 list because the court explicitly excluded that 13 answer. 14 topic from the deposition. 14 BY MR. ABBAS: Q. Prior to 2014, was there any difference MR. ABBAS: You can answer. 15 16 in the watchlisting system's position on whether 16 MS. POWELL: If you can. THE WITNESS: I'm not prepared to answer 17 individuals in the TSDB -- let me start all over. 17 Prior to 2014, were all individuals in 18 that question. 19 the TSDB who sought redress via DHS TRIP treated 19 BY MR. ABBAS: 20 the same way? Q. Do you not know the answer to that

22 question?

21 question or you're just not answering the

21

MS. POWELL: Objection; vague, and

22 misleading, and outside the scope covered by both

1 A. I don't know the answer to the question.

2 I didn't prepare for pre-2014 redress process.
3 Q. Again, I'm not asking whether or not you

- 4 prepared. I'm asking whether you know the answer.
- 5 If the answer is you don't know the answer, that
- 6 is a perfectly fine answer, I'll just move on.
- 7 A I do 14 los os os de a consession
- 7 A. I don't know the answer.
- 8 Q. Okay. Let me just make sure that it's 9 clear.
- Does the FBI know whether prior to the 11 2015 DHS TRIP revisions --
- 12 A. Right.
- 13 Q. -- all persons who applied for redress 14 via DHS TRIP were treated the same way?
- MS. POWELL: Objection; vague, and 16 misleading. Not quite the same question you asked
- 17 before actually, but potentially asks for law
- 18 enforcement sensitive and SSI information and
- 19 outside the scope to the extent you're asking
- 20 specifically about changes to the no-fly process.
- 21 THE WITNESS: I mean, you're making a 22 generalization about all people being treated the
- 1 same way. I think each -- prior to 2015 -- and
- 2 you're intentionally avoiding the distinction
- 3 between no-fly and selectee or no-fly and other,
- 4 but the redress process -- I don't think the
- 5 redress process ever treated everyone the same
- 6 way. I think the redress process individually
- 7 evaluates redress requests and then responds to
- 8 those requests. And that's been the case prior to
- 9 and after 2015.
- 10 BY MR. ABBAS:
- 11 Q. Subsequent to the DHS TRIP revisions in 12 2015 which required disclosure of watchlist status 13 to the subset of TSDB listees, has the FBI 14 assessed the damage done to national security 15 caused by the disclosure of the TSDB status of 16 some persons?
- MS. POWELL: I'm instructing the witness 18 not to answer on the grounds of scope as well as 19 the deliberative process privilege and potentially 20 others. The court explicitly excluded the no-fly
- 21 list as a topic, that definitely includes this.
- 22 Q. If people are able to determine -- if

- 1 people are told that they're on the selectee list,
- 2 why would that be damaging to national security?

85 (337 to 340)

339

340

- MS. POWELL: A comprehensive answer
- 4 would require disclosure of law enforcement
- 5 sensitive and SSI, potentially state secrets
- 6 information, but you can answer at a level of
- 7 generality I think.
- THE WITNESS: For the same reason that
- 9 if people are told that they're on the selectee
- 10 list, that could potentially provide information
- 11 to adversaries that could compromise national
- 12 security.
- 13 BY MR. ABBAS:
- 14 Q. If people are able somehow to determine 15 they have been designated on to the TSDB, would
- 16 you agree that that would undermine the
- 17 effectiveness of the TSDB?
- 18 MS. POWELL: Objection; vague and 19 misleading.
- 20 MR. ABBAS: Go ahead.
- 21 THE WITNESS: If people were able to
- 22 determine that they were on the TSDB, that
- 1 potentially could undermine it, but I'm not aware
  - 2 of a way in which people could determine that
  - 3 they're on the TSDB.
  - 4 BY MR. ABBAS:

- 5 Q. Has an FBI employee ever told a person
- that is on the TSDB that they are on the TSDB?
- 7 MS. POWELL: Objection; misleading.
- 8 You can answer to the extent you can.
- 9 THE WITNESS: No, I'm not aware of that.
- 10 That would be outside of normal procedure, but I'm
- 11 not aware of it.
- 12 BY MR. ABBAS:
- 13 Q. And I'm not asking you, I'm asking the
- 14 FBI. Does the FBI have any information that any
- 15 FBI employee has told a TSDB listee of their TSDB 16 status?
- 17 MS. POWELL: Same objections.
- 18 THE WITNESS: I'm not aware of a
- 19 specific instance where that happened.
- 20 BY MR. ABBAS:
- 21 Q. Does the FBI keep track of incidents
- 22 like that?

1 MS. POWELL: Objection; mischaracterizes

2 prior testimony and misleading.

3 MR. ABBAS: I'm just asking. Maybe the

4 FBI doesn't, but maybe the FBI does.

5 BY MR. ABBAS:

Q. Does the FBI keep track of --

7 A. I told you that I didn't know of an

8 instance like that so I don't know of any tracking9 of those instances.

10 Q. Either. Okay. That's fair.

Does the FBI have any quotas regarding

12 the nomination of persons to the TSDB?

13 MS. POWELL: Objection; vague.

14 THE WITNESS: No.

15 BY MR. ABBAS:

16 Q. Does the FBI have any numerical goals 17 regarding nominations to the TSDB?

MS. POWELL: Objection; vague.

19 THE WITNESS: No.

20 BY MR. ABBAS:

Q. Does the FBI -- never mind.

Does the FBI use TSDB information -- I'm

1 THE WITNESS: It's likely that the

2 person conducting that investigation would go to

86 (341 to 344)

343

344

3 the underlying derogatory information, review the

4 underlying derogatory information, make

5 assessments about that person's suitability as an

6 employee based on all of the information that they

7 could collect about that person.

8 BY MR. ABBAS:

9 Q. Does the FBI allow TSDB listees to be 10 employed by the FBI?

11 MS. POWELL: Objection; misleading.

12 THE WITNESS: I'm not aware of any TSDB

13 listees that are employed by the FBI, but I don't

14 know that there's a specific probation against

15 that specific criteria. It would be a totality of

16 circumstances review based on the suitability of

17 that employee -- that prospective employee.

18 BY MR. ABBAS:

19 Q. But being in the TSDB is a negative for 20 a person applying for a job with the FBI; correct?

21 MS. POWELL: Objection; mischaracterizes 22 prior testimony.

1 sorry.

22

2 Does the FBI screen prospective

3 employees against the TSDB?

4 A. The FBI screens prospective employees

5 against law enforcement and intelligence community

6 databases, which would include databases that

7 are -- that have probably larger sets of

8 information then what's in the TSDB. So if

9 someone -- if someone was a prospective employee

10 and also in the TSDB, that would definitely come

11 up in a background investigation, yes. Whether

12 that's hitting off of the TSDB itself or hitting

13 off some other database.

14 Q. But it's TSDB information somewhere in 15 some database that would come up in a prospective

16 employee's background check?

17 A. Yes.

18 Q. Would the FBI look upon a person's

19 inclusion in the TSDB who is a prospective

20 employee negatively?

21 MS. POWELL: Objection; misleading.

22 I think you can answer.

THE WITNESS: It's the underlying

derogatory information that resulted in the TSDB

3 submission that would be the negative.

4 BY MR. ABBAS:

342

O. The FBI does -- the FBI works with USCIS

6 to conduct background checks; is that right?

7 MS. POWELL: Objection, it potentially

8 calls for law enforcement sensitive information

9 and is certainly outside the scope to the extent

10 you're asking about USCIS investigations.

MR. ABBAS: I'm going to back up to a

12 different question just to finish up.

13 BY MR. ABBAS:

Q. Have people been terminated from the FBI

15 after being added to the TSDB?

16 A. I don't know the answer to that. I'm 17 not aware of any instances where an FBI employee 18 was added to the TSDB and then terminated.

19 Q. Okay. Are you familiar with the FBI 20 name check process?

21 A. Yes.

Q. What is the FBI name check process?

87 (345 to 348)

Conducted on April 9, 2018				
345	347			
1 MS. POWELL: Objection; scope.	1 not disclosing whether the FBI name check process			
2 You can answer.	2 uses TSDB information?			
THE WITNESS: The FBI name check process	3 MS. POWELL: I think he actually already			
4 is what I described before where other agencies	4 answered that.			
5 can query the FBI in the course of vetting	5 THE WITNESS: Yeah.			
6 individuals to determine if the FBI or any	6 MR. ABBAS: No, he didn't. What			
7 database that the FBI has access to has	7 is I'll ask it again.			
8 negative derogatory information about a	8 BY MR. ABBAS:			
9 specific person.	9 Q. What is the law enforcement interest in			
10 BY MR. ABBAS:	10 not disclosing whether the FBI name check process			
11 Q. Does USCIS let's back up.	11 uses TSDB information?			
12 Can only federal government agencies	MS. POWELL: Objection; mischaracterizes			
13 utilize this FBI name check process?	13 prior testimony and the objection.			
MS. POWELL: Objection; scope. We seem	14 THE WITNESS: The FBI name check process			
15 to be going well beyond even TSDB status here.	15 checks FBI holdings for derogatory information.			
MR. ABBAS: This is a use of TSDB	16 If it returns derogatory information, then it goes			
17 information.	17 back to the requester. Based on who the requester			
MS. POWELL: Well, it's a use of all	18 is will determine what they get back.			
19 sorts of information that goes	19 BY MR. ABBAS:			
MR. ABBAS: Including TSDB information.	20 Q. Does the FBI name check process include			
21 MS. POWELL: well beyond TSDB	21 a review of TSDB information?			
22 information. It is by definition way beyond TSDB	MS. POWELL: I think you can answer			
346	348			
1 information.	1 that.			
2 MR. ABBAS: Go ahead.	2 THE WITNESS: Only as much as it's a			
3 MS. POWELL: He can answer if he knows,	3 review of FBI systems and the TSDB information			
4 but I don't really necessarily expect the witness	4 that is in FBI systems would create a hit, a			
5 to know the answer to questions beyond TSDB	5 return.			
6 information.	6 BY MR. ABBAS:			
7 MR. ABBAS: Yeah, that's fine. He can	7 Q. Okay. So the FBI name check process			
8 answer just with regards to TSDB information.	8 does include a review of TSDB information;			
9 BY MR. ABBAS:	9 correct?			
10 Q. But the FBI name check process includes	MS. POWELL: Objection; mischaracterizes			
11 a querying of TSDB information; correct?	11 prior testimony.			
MS. POWELL: I'm actually going to	MR. ABBAS: I know that's not what he			
13 instruct the witness not to answer on the grounds	13 said. I'm asking if what I said is correct or			
14 of the law enforcement privilege.	14 not.			
15 Q. What is the law enforcement interest in	15 THE WITNESS: No, that's not correct as			
16 not sharing whether the FBI name check process	16 I know it.			
17 includes TSDB information?	17 BY MR. ABBAS:			
MS. POWELL: Are you asking me?	18 Q. Okay. Great.			
MR. ABBAS: No, I'm asking him. Let me	What is not correct about the statement?			

PLANET DEPOS

A. I don't know that the FBI name check 21 system goes against the entire TSDB database, the

22 entire list. I don't know that that happens.

20 rephrase the question.

Q. What is the law enforcement interest in

21 BY MR. ABBAS:

- 1 What I know that happens is it checks FBI systems 1 is within the systems that the FBI controls so
- 2 and if there is TSDB information or other
- 3 derogatory information in FBI systems, that will
- 4 create a record.
- Q. Great. Okay. That's fair.
- What is the outcome of the FBI's name
- check process?
- MS. POWELL: Objection; vague and beyond 9 the scope, and potentially misleading, maybe asked 10 and answered depending on what you mean.
- THE WITNESS: As it relates to the TSDB? 12 BY MR. ABBAS:
- Q. Just period. 13
- MS. POWELL: Objection; vague and scope. 14
- Q. You said that there's a name check 15 16 system? Is there something called a name check 17 system?
- 18 A. Yes.
- Q. Okay. Does the FBI control the name 19 20 check system?
- MS. POWELL: Objection; vague, 21
- 22 misleading, mischaracterizes his prior testimony.
- Q. I don't know what it is, I'm just
- asking. What is the name check system?
- 3 A. It's basically a service provided to
- 4 partners to vet people for employment or other
- 5 positions of trust or other it's basically a
- 6 background check of the FBI systems.
- Q. Okay. So the FBI provides this service?
- A. It's a service, ves. 8
- Q. Okay. Does the FBI provide this service 10 to other federal government agencies?
- MS. POWELL: Objection. We're clearly 12 well beyond the scope here. He actually testified 13 they check derogatory information and that's what 14 it's for.
- 15 MR. ABBAS: That is TSDB information.
- MS. POWELL: No, it's not. 16
- MR. ABBAS: That includes TSDB 17 18 information.
- MS. POWELL: It's in their systems along 20 with derogatory information. That's what it's 21 for.
- 22 MR. ABBAS: Right. The TSDB information

88 (349 to 352)

351

- TSDB status is being communicated to other
- agencies as a result of the name check process.
- MS. POWELL: That is misleading and
- inaccurate. You didn't say any of those things.
- MR. ABBAS: So if he wants to say that,
- then that's -- he can say that, but the --
- MS. POWELL: He already told you what
- 9 the name check system is and you're
- 10 mischaracterizing it, that is the objection.
- MR. ABBAS: Okay. 11
- 12 BY MR. ABBAS:
- Q. What -- the name check system -- the 14 name check system is a service that the FBI 15 provides to other agencies; correct?
- 16 A. Yes.
- 17 Q. Okay. What other agencies -- what --
- 18 let me -- what agencies does the FBI provide this
- 19 name check system service to?
- MS. POWELL: Objection as to scope and a 20
- 21 comprehensive answer would require disclosure of 22 law enforcement sensitive information at least.
- 350
  - Is there a general answer, no. No, I'm
    - sorry, no further answer can be given I don't
    - 3 think.
    - MR. ABBAS: The identity of the agencies
    - that use the name check process is being withheld
      - on the basis of law enforcement privilege?
    - MS. POWELL: I think that's right, yes.
    - BY MR. ABBAS:
    - Q. Okay. Well, what is the law 10 enforcement --
    - MS. POWELL: It's also beyond the scope 12 to be clear.
    - Q. What is the law enforcement interest in 14 not disclosing the names of the agencies that
    - 15 utilize FBI's name check system?
    - MS. POWELL: Objection; scope, vague, 17 potentially calls for law enforcement sensitive 18 information itself.
    - To the extent you can answer at a level 19 20 of generality, please do.
    - THE WITNESS: I mean, again, any
    - 22 information about -- specific information about

1 who uses the name check system would provide

- 2 potential advantage to adversaries and allow them
- 3 to develop countermeasures to detection.
- 4 BY MR. ABBAS:
- Q. Have the names of agencies that utilize
- 6 the FBI's name check process been publicly
- disclosed by the FBI?
- MS. POWELL: You can answer, if you 8
- 9 know.
- 10 THE WITNESS: I don't know.
- MS. POWELL: And scope objection while 11 12 I'm at it. I think we've well established this is
- 13 outside the scope of the use of TSDB information. 14 BY MR. ABBAS:
- Q. Aside from -- how does the FBI receive 16 requests to conduct name checks?
- 17 MS. POWELL: Objection; scope for sure.
- You can answer to the extent you know. 18
- THE WITNESS: The requests come from 19 20 other agencies who submit the requests for a name 21 check.
- 22
- 1 BY MR. ABBAS:
- Q. How do they submit the request, pigeon?
- 3 A. Yeah, pigeon.
- Q. But like is there like a terminal
- that -- is there a database that everybody has
- access to?
- MS. POWELL: Objection; scope. We're
- 8 way outside the delineated topics here. I mean,
- 9 if he knows, he can answer as far as I'm 10 concerned.
- THE WITNESS: I mean, it's some 12 electronic request. I don't know the system name
- 13 or the actual mechanics of how the request comes
- 14 in, but it's an electronic request.
- 15 BY MR. ABBAS:
- Q. But the FBI itself performs the name 17 check query, it's not other agencies that are 18 doing the querying themselves; correct?
- 19 A. Yes.
- Q. So like -- okay. Great. 20
- Does the FBI participate in encounters 21 22 with TSDB listees at U.S. land borders and points

- 1 of entry?
- MS. POWELL: Objection; vague, and misleading, but you can answer to the extent you
- 4 know.
- 5 THE WITNESS: So the FBI will
- 6 participate in encounters at border crossings
- pretty frequently. The reasons for those
- 8 encounters could be a variety of reasons, one of
- 9 which -- one factor may be TSDB inclusion, but
- 10 there are a variety of reasons why the FBI would
- 11 be involved in a border encounter with a subject.
- 12 BY MR. ABBAS:
- Q. What are the variety of reasons why the 14 FBI would be involved in a border encounter with a 15 TSDB subject?
- 16 MS. POWELL: Objection, a comprehensive 17 answer would certainly call for the disclosure of
- 18 law enforcement sensitive information and 19 potentially state secrets information. I suspect
- 20 there's an answer that can be given at a level of 21 generality.
- 22 THE WITNESS: Generally, if a CBP
- 356

89 (353 to 356)

355

- 1 officer is conducting an interview with someone at
  - a border crossing or is reviewing material on that
  - 3 person at a border crossing pursuant to border
  - 4 search authorities and they find something that's
  - 5 related to terrorism, they would likely call an
  - 6 FBI agent. Or in many cases at ports of entry, at
  - 7 international airports, FBI agents are on scene
  - 8 all the time anyway. So it's pretty standard for
  - 9 them to contact an FBI agent if there's any 10 indication of terrorist activity by a subject
  - 11 encountered at a border crossing.

  - 12 BY MR. ABBAS:
  - O. Has the FBI ever made a
  - 14 terrorism-related arrest of a TSDB listee during a 15 border encounter?
  - 16 MS. POWELL: Objection, the way the 17 question is phrased calls for law enforcement 18 privileged information.
  - I think I have to instruct the witness 19 20 not to answer as phrased.
  - Q. Does the FBI know whether it has ever 22 made a terrorism-related arrest of a TSDB listee

### Conducted on April 9, 2018

1 during a border encounter with a TSDB listee?

- 2 MS. POWELL: I think you can answer
- 3 whether you know.
- 4 THE WITNESS: Yes, I know.
- 5 BY MR. ABBAS:
- 6 Q. But you're withholding the information
- 7 based on the law enforcement privilege; correct?
- 8 MS. POWELL: I am instructing him not to
- 9 answer, correct.
- MR. ABBAS: On the basis of the law
- 11 enforcement privilege?
- MS. POWELL: Correct.
- 13 MR. ABBAS: Is there any other
- 14 privilege?
- MS. POWELL: Potentially state secrets
- 16 depending on the context, but definitely the law
- 17 enforcement.
- 18 BY MR. ABBAS:
- 19 Q. How many arrests has -- how many
- 20 terrorism-related arrests has the FBI undertaken
- 21 of TSDB listees during border encounters with TSDB
- 22 listees?
  - MS. POWELL: I'm instructing the witness
- 2 not to answer on the grounds of the law
- 3 enforcement privilege and potentially state
- 4 secrets.
- 5 Q. Has the FBI undertaken more than ten
- 6 terrorism-related arrests of TSDB listees at the
- 7 border? That's it.
- 8 MS. POWELL: I'm instructing the witness
- 9 not to answer on the grounds of the law
- 10 enforcement privilege and potentially state
- 11 secrets.
- 12 Q. Has the FBI undertaken more than 10,000
- 13 terrorism-related arrests of TSDB listees at the
- 14 border during encounters with those TSDB listees?
- MS. POWELL: I'm instructing the witness
- 16 not to answer.
- 17 MR. ABBAS: On the basis of?
- THE WITNESS: The law enforcement
- 19 privilege and potentially state secrets.
- The number of TSDB status people leading
- 21 to terrorism arrests is itself privileged to be
- 22 clear.

- MR. ABBAS: It's probably zero.
- 2 BY MR. ABBAS:
  - Q. What is the FBI's role in the redress
- 4 process for persons listed in the TSDB?
- 5 A. So when the when a redress request is
- 6 made to DHS, if the FBI was a nominator, they will

90 (357 to 360)

359

360

- 7 receive a tasking to provide the underlying
- 8 information that led to the nomination. They
- 9 also at that point, the nominator would confirm
- 10 that all the information in the record is accurate
- 11 and up to date and then pass that back to the DHS 12 TRIP.
- 13 Q. I'm just going to back up to the prior
- 14 topic. Has the FBI ever publicly disclosed an
- 15 arrest it made of a TSDB listee at the border?
- MS. POWELL: I think you can answer 17 that.
- 18 THE WITNESS: Yeah, the FBI publicly
- 19 discloses the terrorism-related arrests it makes,
- 20 but does not generally publicly disclose inclusion
- 21 on the TSDB watchlist.
- 22

- 1 BY MR. ABBAS:
  - Q. But the FBI has publicly disclosed, for
  - 3 instance -- what's that guy's name, the Times
  - 4 Square bomber. The FBI has publicly disclosed the
  - 5 watchlist status of the Times Square bomber, for
  - 6 instance; correct?
  - 7 A. Of Rahimi, the Times Square bomber?
  - 8 Q. The Times Square bomber.
  - 9 A. You're talking about the Chelsea bomber.
  - 10 MS. POWELL: The Christmas Day?
  - 11 MR. ABBAS: No, that's different. Okay.
  - 12 Can you Google the Times Square bomber and see 13 what his name is? I think it's Faisal, yeah.
  - 14 THE WITNESS: It's not Faisal.
  - MR. ABBAS: We'll see. Google with tell
  - 16 us. Depositions tend to kind of wind down in this 17 way.
  - MS. POWELL: Get a little punchy. It 19 happens.
  - 20 BY MR. ABBAS:
  - 21 Q. Are you familiar with Omar Mateen?
  - 22 A. Yes.

91 (361 to 364)

Conducted on April 9, 2018			
361	363		
1 Q. Omar Mateen's watchlist status at the	1 MS. POWELL: Objection; vague.		
2 time he committed his act of terrorism became	2 I think you can answer to the extent you		
3 public; correct?	3 can.		
4 A. No.	4 THE WITNESS: The FBI primarily		
5 MS. POWELL: Objection; misleading.	5 disseminates TSDB information through NCIC.		
6 THE WITNESS: I don't think that's the	6 BY MR. ABBAS:		
7 case.	7 Q. There are other ways that the FBI		
8 BY MR. ABBAS:	8 disseminates TSDB information other than the NCIC?		
9 Q. Faisal Shahzad	9 A. I don't know that there are other ways.		
10 A. Shahzad.	10 The FBI may share TSDB information with partners		
11 Q was the Times Square boomer.	11 in specific cases if there's a need for that		
12 Faisal Shahzad's watchlist status was	12 partner to know that, but generally it's through		
13 disclosed by the FBI after his attempted act of	13 NCIC.		
14 terrorism; correct?	Q. When a TSDB listee attempts to purchase		
15 A. I don't know that to be the case.	15 a gun, does the FBI learn of that attempted		
16 Q. The Boston bombers' watchlist status,	16 purchase?		
17 subsequent to their act of terrorism, their	MS. POWELL: Objection; vague and scope.		
18 watchlist status was disclosed publicly; correct?	18 You can answer if you know.		
MS. POWELL: Objection; misleading.	19 THE WITNESS: Gun purchases are specific		
THE WITNESS: Yeah, I don't know that	20 to there are a lot of ways guns can be		
21 the FBI was disclosing watchlist status in any of	21 purchased and there are different state laws		
22 those cases. I think the FBI was discussing the	22 governing gun purchases in different states.		
362	1 DV MD ADDAC.		
1 existence of an investigation, which reporters may	1 BY MR. ABBAS:		
2 have translated to watchlist status, but I don't	Q. Does the FBI maintain any practices		
3 know that we disclosed watchlist status in those	3 regarding situations in which a TSDB listee		
4 cases. I'm not aware of it.	4 attempts to buy a gun?		
5 BY MR. ABBAS:	5 MS. POWELL: Objection; vague.		
6 Q. Are you familiar with the underwear	6 THE WITNESS: I don't really understand		
7 bomber?	7 the question.		
8 A. Yes, Abdulmutallab.	8 MS. POWELL: Internal FBI practices		
9 Q. Yes, you got it.	9 might also be subject to the law enforcement		
10 The underwear bomber's watchlist status	10 privilege.		
11 was disclosed publicly after his attempted act of	11 BY MR. ABBAS:		
12 terrorism; correct?	12 Q. Are there any internal FBI practices		
MS. POWELL: Objection; misleading.	13 regarding TSDB listees attempting to acquire		
14 THE WITNESS: Yeah, I don't know that	14 firearms?		
15 the FBI disclosed his watchlist status.	15 MS. POWELL: Objection; scope and		
16 BY MR. ABBAS:	16 definitely calls for privileged information.		
17 Q. How does the FBI disseminate TSDB	MR. ABBAS: It's a yes-or-no question.		
18 information?	18 MS. POWELL: Yeah, I'm instructing the		
19 A. Didn't we start the deposition with this	19 witness not to answer.		
20 question?	20 BY MR. ABBAS:		
21 Q. No.	21 Q. Does the FBI interfere with the ability		

22 of TSDB listees to purchase firearms in any way?

22

A. Right after we got done with the WAC?

Transcript of Matthew J. DeSarno, Designated Representative

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MS. POWELL: Argumentative, misleading, 2 and potentially calls for law enforcement

3 sensitive information.

THE WITNESS: Yeah, I can't answer that

without law enforcement sensitive information.

MS. POWELL: How are we doing on time?

MR. ABBAS: Yes, let's go off the record 8 and take a break.

9

(Recess from the record.)

10 THE REPORTER: This is the court

11 reporter and we have 32 minutes left.

12 BY MR. ABBAS:

Q. Does the TSDB include persons who are 14 FBI informants?

MS. POWELL: Objection. 15

I'm instructing the witness not to 16

17 answer on the grounds of the law enforcement 18 privilege.

Q. Do FBI employees place people in the 20 TSDB for the purposes of assisting their efforts

21 to recruit those perspective listees as

22 informants?

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MS. POWELL: Objection; vague, and

2 misleading, a comprehensive answer could require the disclosure of law enforcement information, but

4 I think you can answer at a level of generality.

THE WITNESS: No, the FBI just places

6 people in the TSDB who meet this published

7 reasonable suspicion standard that we've discussed

8 at lengths multiple times.

9 BY MR. ABBAS:

Q. Are there any persons that are included 11 in the TSDB that do not satisfy the TSDB's 12 inclusion standard?

MS. POWELL: Objection; scope, vague, 13 14 and misleading.

You can answer to the extent you know 15 16 yes or no.

17 THE WITNESS: No.

18 BY MR. ABBAS:

Q. So every person in the TSDB satisfies 20 the TSDB's inclusion standard?

21 MS. POWELL: Same objections, including 22 scope.

THE WITNESS: The FBI, again, doesn't

1 2 make decisions about whether or not the submission

3 meets the standard. So I don't know of an

4 instance where someone would be included that

5 doesn't meet that standard.

6 BY MR. ABBAS:

Q. Does the FBI have the ability to

8 place -- does the FBI have the ability to

9 circumvent TSDB's inclusion standard to place

10 people who do not meet the inclusion standard on 11 the TSDB?

12 MS. POWELL: Objection; vague,

13 misleading, scope, mischaracterizes --

14 THE WITNESS: No.

MS. POWELL: -- prior testimony and some 15 16 other things.

17 THE WITNESS: The answer is no.

18 BY MR. ABBAS:

O. Okay. Is the FBI aware of any instance 20 in which an FBI employee utilized a person's TSDB

21 status as a way of encouraging that person to

22 become an FBI informant?

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92 (365 to 368)

367

MS. POWELL: Objection; vague, and

misleading, a comprehensive answer would require

3 the disclosure of law enforcement sensitive

4 information, but you can answer to the extent you

5

THE WITNESS: Generally the recruitment 6

7 of sources involves identifying motivations on the

8 part of the person being recruited, those

9 motivations could be a variety of different things

10 and may include a motivation by that person

11 to -- maybe they think they are on the no-fly list

12 and they think they want to be removed from it.

13 So there may be discussions about that in a

14 recruitment process, but that's not to say that

15 the FBI is using that specifically as a

16 recruitment tool.

17 BY MR. ABBAS:

Q. Has an FBI employee ever promised to 19 remove a person from the TSDB in exchange for that 20 person becoming an FBI informant?

MS. POWELL: Objection; vague, and 22 misleading, a complete answer could require the

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10

1 disclosure of law enforcement sensitive

information, but you can answer.

THE WITNESS: So that would not

- 4 be -- that would not be within policy to make a
- 5 promise like that. What is more likely is that
- 6 during the course of an informant relationship
- 7 development, an agent may learn more information
- 8 about the subject, some of that information may be
- 9 exculpatory and that agent would have an
- 10 obligation to update the TSDB nomination with that
- 11 exculpatory information, which may result in a
- 12 change in status on the TSDB or potentially
- 13 removal from the TSDB. That would require that
- 14 agent to start to collect from that individual
- 15 information and develop a more fulsome
- 16 understanding of that individual.

#### 17 BY MR. ABBAS:

- Q. Are FBI employees required to include in 19 their TSDB nominations exculpatory information?
- MS. POWELL: Objection; misleading, and 20
- 21 a comprehensive explanation would require law
- 22 enforcement sensitive information, but I think you
  - 370
- 1 can answer at a level of generality.
- THE WITNESS: Generally, it is the
- 3 obligation of nominating agencies to maintain
- 4 complete and accurate information regarding the
- 5 people that they nominate which would include
- 6 inculpatory and exculpatory information.
- 7 BY MR. ABBAS:
- Q. Has an FBI employee ever been
- 9 disciplined or reprimanded for not including 10 exculpatory information in that FBI employee's
- 11 nomination to the TSDB?
- 12 MS. POWELL: Objection; vague, and
- 13 misleading, potentially calls for law enforcement 14 information, but answer if you can.
- 15 THE WITNESS: I don't have any specific 16 awareness of that.
- 17 BY MR. ABBAS:
- Q. The FBI has no specific awareness of any 19 incident in which the FBI has identified an FBI 20 employee's nomination that did not, but should
- 21 have included exculpatory information?
- 22 MS. POWELL: Same objections.

- THE WITNESS: That's a different
- 2 question. Your first question was has a FBI
- employee been disciplined or reprimanded for --

93 (369 to 372)

371

372

- 4 BY MR. ABBAS:
- Q. You're right, that is a totally
- 6 different question. That's fair, it is a
- different question. So I'm asking if that's right
- or not and if I'm wrong, tell me I'm wrong. 9

#### A. I was focused on the differences.

### Can you repeat the question?

- O. I'll read it back. 11
- 12 Is it the FBI's testimony today that the
- 13 FBI has no specific awareness of any incident in
- 14 which the FBI has identified a FBI employee's
- 15 nomination to the TSDB that did not but should
- 16 have included exculpatory information?
- 17 MS. POWELL: Objection; vague, and
- 18 misleading, potentially calls for law enforcement
- 19 information, but you can answer if you know.
- THE WITNESS: The answer to that 20
- 21 question is that is not my testimony.

#### 1 BY MR. ABBAS:

- Q. Can TSDB status trigger a specific line
- of questioning at ports of entry that regard
- religion?
- 5 MS. POWELL: Objection.
- MR. ABBAS: Like six plaintiffs were
- questioned by the FBI about their religious
- practices at ports of entry and borders so...
- 9 MS. POWELL: I'm going to object as to
- 10 scope, especially if you're asking about CBP
- 11 questions and also as to the law enforcement
- 12 privilege. I think that's probably it. I don't
- 13 know if there's any additional answer that could
- 14 be given. Do you think there's any additional
- 15 answer that could be given?
- 16 THE WITNESS: I don't think so.
- 17 MS. POWELL: I'm instructing witness not 18 to answer.
- 19 MR. ABBAS: On the basis?
- 20 MS. POWELL: Of law enforcement
- 21 privilege.
- PLANET DEPOS

Transcript of Matthew J. DeSarno, Designated Representative

Conducted on April 9, 2018

1 BY MR. ABBAS:

Q. We talked a little bit about land

3 borders, I just want to make sure that our use of

4 borders includes ports of entries so I'm going to

5 ask about ports of entry specifically.

6 Does FBI question TSDB listees at ports

7 of entry in addition to land border crossings?

MS. POWELL: Objection; vague, and

9 misleading, potentially calls for law enforcement 10 privileged information. Is there an answer that

11 could be given -- and SSI potentially.

12 Is there an answer that can be given?

13 THE WITNESS: I mean, the FBI generally

14 conducts interviews at ports of entry when

15 required based on different factors, not specific 16 to TSDB's status.

17 BY MR. ABBAS:

18 Q. TSDB listees -- the FBI is aware that 19 TSDB listees are routinely detained at ports of 20 entry per their TSDB status?

21 MS. POWELL: Objection.

I'm instructing the witness not to

1 answer on the grounds of law enforcement

2 privilege, also objecting on the grounds of

3 vagueness and scope and misleading.

4 MR. ABBAS: Go ahead.

5 MS. POWELL: I just instructed the

6 witness not to answer.

7 MR. ABBAS: I'm sorry.

8 BY MR. ABBAS:

9 Q. Does the FBI know what happens to TSDB 10 listees as they go through ports of entry?

11 MS. POWELL: Objection; vague.

You can answer to the extent you know

13 whether you know, if that makes sense.

14 THE WITNESS: I mean, people -- people 15 have different experiences at ports of entry for a

16 variety of reasons, not necessarily specific to

17 TSDB -- to TSDB status.

18 BY MR. ABBAS:

19 Q. What is the FBI's knowledge of what 20 happens to TSDB listees as they cross through 21 ports of entry?

MS. POWELL: Objection; scope and a

1 comprehensive answer would require disclosure of

94 (373 to 376)

375

376

2 law enforcement privileged information and

3 information outside of FBI's purview in any case

4 couldn't bind some other agency.

5 THE WITNESS: Any discussion of the way

6 TSDB listees are treated at ports of entry is

7 privileged law enforcement information. It could

8 potentially disclose inclusion or lack thereof on

9 the TSDB list so it's not going to be discussed.

10 BY MR. ABBAS:

11 Q. Does the FBI know that TSDB listees 12 receive boarding passes with four S's printed on 13 them?

MS. POWELL: Objection, I'm sorry, 15 objection, vagueness and misleading, but you can 16 answer.

17 THE WITNESS: So my last two 18 international trips traveling on a red official 19 passport in my official capacity as an FBI 20 executive on the U.S. bound flights from two 21 different ports, I received four S's on my

22 passport -- on my boarding pass.

374

1 BY MR. ABBAS:

Q. That wasn't an answer to the question.

3 Does the FBI know that TSDB listees

4 receive boarding passes with four S's printed on

5 them?

6 MS. POWELL: Objection; vagueness,

7 leading, and potentially calls for SSI

8 information.

9 THE WITNESS: What the FBI knows is that 10 a subset of passengers on U.S. bound flights and

11 domestic U.S. flights receive secondary security

12 screening for a variety of reasons. One of those

13 reasons is that the person is a selectee, other

14 reasons may be airline selection, random

15 selection, travel rules or ticketing

16 abnormalities are all reasons.

MS. POWELL: And I'm instructing the

18 witness that he -- that a comprehensive answer

19 would require discussion of SSI. 20 BY MR. ABBAS:

Q. When you say a person that is a

22 selectee, do you mean to refer to a person that is

1 in the TSDB?

- 2 A. Potentially. There are a variety of
- 3 reasons why and there are a large number of people
- 4 who get the four S's. So four S's are not
- 5 indicative of that.
- 6 Q. Again, I understand that there are
- 7 multiple reasons why a person can see four S's on
- 8 their boarding pass and you've listed many of
- 9 them; correct?

#### 10 A. Correct.

- 11 Q. Okay. Do TSDB listees -- is it the
- 12 FBI's understanding that TSDB listees pursuant to
- 13 their status on the TSDB receive boarding passes
- 14 that have four S's stamped on them?
- MS. POWELL: Objection because you're
- 16 specifically asking the FBI, the deponent, about
- 17 TSA security procedures. That's well --
- 18 MR. ABBAS: I'm asking about --
- MS. POWELL: -- outside his purview. A
- 20 comprehensive answer requires disclosure of SSI as
- 21 well as law enforcement sensitive information.
- 22 He's already given you his analysis of what that
- 1 SSSS might mean from FBI's perspective.
- 2 MR. ABBAS: I'm asking about the FBI's
- 3 understanding of what happens to TSDB listees in
- 4 the context of air travel.
- 5 MS. POWELL: And I'm making the same
- 6 objections. He's already given you the FBI's
- 7 understanding.
- 8 MR. ABBAS: Can you go back up to the
- 9 question, I've lost track of the question.

#### 10 BY MR. ABBAS:

- 11 Q. Is it the FBI's understanding that TSDB
- 12 listees pursuant to their status on the TSDB
- 13 receive boarding passes that have four S's stamped 14 on them?
- MS. POWELL: And I'm objecting for the
- 16 reasons stated before including SSI, law
- 17 enforcement privilege, scope, purview, vague, and 18 misleading, whatever else I said before as well as
- 19 asked and answered.
- MR. ABBAS: Lena has to take off.
- 21 MS. POWELL: I don't know if there's any
- 22 additional answer you can give. If so, please do.

- 1 MR. ABBAS: Go ahead.
- THE WITNESS: There's no additional

95 (377 to 380)

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- 3 answer I can give.
- 4 BY MR. ABBAS:
- 5 Q. Are you withholding information on the
- 6 basis of the privileges that your attorney
- 7 asserted?

#### 8 A. Can I answer that?

- 9 MS. POWELL: If you know the answer, but 10 it calls for -- yes, you can answer that.
- 11 THE WITNESS: Yes, yes, on the basis of 12 privilege.
- 13 BY MR. ABBAS:
- 14 Q. Okay.
- MR. ABBAS: So go back up to the 16 question.
- 17 Q. The FBI has an understanding -- is it
- 18 correct that the FBI has an understanding of what
- 19 happens to TSDB listees pursuant to their status
- 20 on the TSDB as they receive boarding passes to
- 21 board commercial aviation to, from, or through the
- 22 United States?

378 1 MS. POWELL: Objection; mischaracterizes

- 2 prior testimony in part because this question,
- 3 like the previous question, calls for information
- 4 outside the scope and outside the FBI's purview.
- 5 He already testified as to FBI's understanding of
- 6 those procedures.
- 7 MR. ABBAS: Go ahead.
- 8 THE WITNESS: I think I already answered
- 9 that.

#### 10 BY MR. ABBAS:

11 Q. The question was like a yes-or-no 12 question.

#### 13 A. Of which I already answered yes to.

- 14 Q. Okay. So that -- sometimes -- and I'm 15 not trying to be difficult, sometimes I don't know
- 16 because that's not my understanding of how you
- 17 answered the question. So I'm asking in good
- 18 faith to get an answer. And if I'm being
- 19 repetitive, I apologize, I'm not doing that 20 deliberately.
- MR. ABBAS: Can you go back to the
- 22 question. We'll just do the question and then if

96 (381 to 384)

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381	383			
1 the answer is, yes, the answer could be yes.	1 think we're done.			
2 Q. Is it correct that the FBI has an	MS. POWELL: Okay.			
3 understanding of what happens to TSDB listees	MR. ABBAS: But I'll sign off that we're			
4 pursuant to their status on the TSDB as they	4 done. I think that we are and then			
5 receive boarding passes to board commercial	5 MS. POWELL: I'll have a few follow-up			
6 aviation to, from, or through the United States?	6 questions. I just want to touch base. 7 MR. ABBAS: Thank you, Mr. DeSarno.			
7 MS. POWELL: Same objection to the	(Recess from the record.)			
8 scope, purview, vagueness, and misleading	9 THE REPORTER: This is the court			
9 particularly because this question requires the	10 reporter and we have 13 minutes left.			
10 FBI deponent to testify about TSA security	11 EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D)			
1	12 BY MS. POWELL:			
11 procedures, a comprehensive discussion of which	13 Q. I have a few follow-up and clarification			
12 would be SSI as well as law enforcement privilege.	14 questions. The first is I previously over			
13 But you can answer yes or no to the extent you	15 asserted privilege in response to the question,			
14 think you can.	16 has the selectee list standard ever changed. Can			
15 THE WITNESS: Yes.	17 you answer that question to some extent?			
16 BY MR. ABBAS:	18 A. The answer is over a period of many			
17 Q. Okay. Do TSDB listees is it the	19 years, the standard has changed.			
18 FBI's understanding that each time a TSDB listee	MS. POWELL: And we're going to assert			
19 gets a boarding pass to go to, from, or through	21 privilege over basically any details of those			
20 the U.S., that their boarding pass is stamped with	22 changes, but if you want to ask any follow-up			
21 four S's?				
22 MS. POWELL: Objection; SSI and I'm				
382	384			
1 getting conflicting advice. I'm just going to	1 questions?			
2 object on my own that it's vague and misleading	2 MR. ABBAS: Yes.			
1	3 EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D)			
and requires disclosure of SSI and law enforcement	4 BY MR. ABBAS:			
4 information and also is outside the purview of	5 Q. When was the last time the selectee			
5 FBI. You're asking for information about TSA	6 inclusion standard was changed in any way?			
6 security procedures well outside this deponent's	7 MS. POWELL: And I'm instructing the			
7 purview.	8 witness not to answer on the grounds of law			
8 THE WITNESS: Yeah, no further answer.	9 enforcement and SSI privilege.			
9 MR. ABBAS: Did you instruct him not to	10 Q. Why is who decides what the who			
10 answer?	11 decides whether the selectee list standard changes			
11 MS. POWELL: I was not sure whether	12 or stays the same?			
12 there was any answer that could be given that was	MS. POWELL: I think you can answer			
13 not privileged. I think there's not.	14 that.  THE WITNESS: The Wetablisting Advisory			
14 Yeah, I'm instructing the witness not to	15 THE WITNESS: The Watchlisting Advisory 16 Committee can make recommendations to the NSC to			
15 answer.	16 Committee can make recommendations to the NSC to 17 change the standards of watchlisting in general so			
	18 that would include the selectee list.			
	19 BY MR. ABBAS:			
MS. POWELL: SSI, law enforcement	20 Q. And by the Watchlisting Advisory			
18 privilege, and on context potentially the state				
La company of the com	21 Committee, are you referring to the WAC?			
19 secrets privilege.	<ul> <li>21 Committee, are you referring to the WAC?</li> <li>22 A. Yes, the Watchlisting Advisory, the WAC.</li> </ul>			
MR. ABBAS: Go back up to the question.				

1	Q.	Okay.	Making sure.
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- 2 So the WAC has made recommendations in
- 3 the past to alter the selectee list inclusion
- 4 standard; correct?
- 5 MS. POWELL: Objection; mischaracterizes
- 6 prior testimony, and calls for SSI and law
- 7 enforcement privileged information.
- Q. Has the WAC ever made a recommendation
- 9 to change the selectee list inclusion standard?
- MS. POWELL: Objection; mischaracterizes
- 11 prior testimony, and calls for deliberative
- $12\,process$  as well as SSI and law enforcement
- 13 privileged information.
- 14 I'm instructing the witness not to 15 answer.
- 16 Q. Has the WAC issued a statement of 17 conclusion that regards the selectee list
- 18 inclusion standards?
- 19 MS. POWELL: Objection; scope,
- 20 potentially calls for law enforcement or SSI
- 21 information. I think you can answer, if you know.
- THE WITNESS: As discussed previously,
- 1 the WAC drafted the most current set of
- 2 watchlisting guidelines which includes criteria
- 3 for selectee designation. So I would say that
- 4 that's the WAC defining -- defining that area.
- 5 BY MR. ABBAS:
- 6 Q. And did the WAC at some point in time
- 7 propose to the NSC that the selectee list
- 8 inclusion standard should be changed?
- 9 MS. POWELL: Objection.
- 10 I'm instructing the witness not to
- 11 answer on the grounds of the deliberative process 12 privilege as well as the law enforcement and SSI.
- 13 MR. ABBAS: I'm confused.
- 14 BY MR. ABBAS:
- 15 Q. So the selectee list standard has
- 16 changed at some point in the past; correct?
- 17 A. That's what I said, yes.
- 18 Q. Who decided that the watch -- I'm sorry.
- Who decided that the selectee list
- 20 inclusion standards would change?
- MS. POWELL: Actually, I think you can
- 22 answer that at the level of generality without

- 1 disclosing privileged information.
- 2 THE WITNESS: Although, I mean, specific
- 3 to the WAC would indicate the timing of a change

97 (385 to 388)

387

388

- 4 being since 2008. The selectee list has been in
- 5 existence for many years prior to 2008.
- 6 MS. POWELL: That's true.
- 7 THE WITNESS: So the testimony was
- 8 that --
- 9 MS. POWELL: I'm going to instruct the 10 witness not to answer as to the number then. He's 11 right.
- MR. ABBAS: On what basis?
- MS. POWELL: The SSI law enforcement
- 14 privilege and potentially deliberative process 15 privilege depending on how it's framed.
- 16BY MR. ABBAS:
- 17 Q. What is the law enforcement interest in 18 not sharing when the selectee list inclusion 19 standards were changed?
- 20 MS. POWELL: Objection; vague,
- 21 misleading, and potentially calls for disclosure
- 22 of SSI and law enforcement information itself.

- 1 To the extent you can answer at a level
  - 2 of generality, I think you can describe the law
  - 3 enforcement interest in the changes in the
  - 4 selectee list standards.
  - 5 THE WITNESS: So specific timelines
  - 6 regarding changes could inform adversaries as to
  - 7 when they observe changes and could clearly
  - 8 endanger national security.
  - 9 BY MR. ABBAS:
  - 10 Q. Why?
  - MS. POWELL: I'm instructing the witness
  - 12 not to answer further on the grounds of law
  - 13 enforcement privilege, SSI.
  - 14 Q. Are there any plans for a new
  - 15 watchlisting guidance document coming out this 16 year in 2018?
  - MS. POWELL: I'm instructing the witness 18 not to answer on grounds of deliberative process 19 privilege.
  - 20 Q. Is the FBI aware of any plans that the
  - 21 WAC has to promulgate a new version of the
  - 22 watchlisting guidance in the future?

98 (389 to 392)

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389	391		
1 MS. POWELL: Same objection.	1 purchasing a firearm to the best of your		
2 I'm instructing the witness not to	2 understanding?		
3 answer on the grounds of deliberative process	3 A. No, it's not.		
4 privilege.	4 MS. POWELL: Any follow-up questions?		
5 Q. Does the FBI distribute a copy of the	5 (No verbal response.)		
6 currently operative watchlisting guidance to all	6 BY MS. POWELL:		
7 FBI employees who as part of their duties nominate	Q. I continue to think this question is		
1	8 outside the scope of this deposition properly, but 9 has FBI disclosed the names of some of the		
9 MS. POWELL: I think you can answer, if	10 agencies that participate in the name check 11 service?		
10 you know.			
11 THE WITNESS: The watchlisting guidance	12 A. Yes. 13 MS. POWELL: Do you have any follow-up		
12 is available, I don't know that it's actively	MS. POWELL: Do you have any follow-up 14 questions?		
13 distributed to all individuals who have a role in			
14 watchlisting, but it is available.	15 EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D) 16 BY MR. ABBAS:		
15 BY MR. ABBAS:	16 BY MR. ABBAS: 17 Q. What are the names that the FBI has		
	18 disclosed that avail themselves of the FBI name		
16 Q. Does the FBI know whether all FBI			
17 employees who as per their FBI duties nominate	20 MS. POWELL: And I continue to object as		
18 individuals to the TSDB, does the FBI know whether			
19 all those individuals have read the watchlisting	21 to scope, but you can answer to the extent you 22 know.		
20 guidance	ZZ KIIOW.		
21 MS. POWELL: Objection; vague.			
22 Q that's currently operating?			
390	392		
1 MS. POWELL: Objection, vague,	1 THE WITNESS: USCIS, OPM, there are		
2 misleading, and asked and answered.	2 other federal agencies, other various federal		
3 MR. ABBAS: Go ahead.			
4 THE WITNESS: I don't expect that all of			
5 those employees have read the entire watchlisting	4 BY MR. ABBAS:		
6 guidance document, no.	5 Q. Are there any others that you know of by		
7 BY MR. ABBAS:	6 name besides OPM and USCIS?		
8 Q. So there are FBI employees who nominate	7 MS. POWELL: Same objection as to scope.		
9 individuals to the watchlist who have not read the	8 THE WITNESS: There are others listed on		
10 watchlisting guidance?	9 this website, but I don't know what they are.		
11 MS. POWELL: Objection; mischaracterizes	10 BY MR. ABBAS:		
12 prior testimony.	11 Q. You don't know the names of and it's		
13 THE WITNESS: I don't believe that all			
14 employees who have a role in watchlisting have	12 fine if you don't, I just want to make sure.		
15 read the entire watchlisting guidance document.	Do you know of any other agencies that		
16 MR. ABBAS: Okay. So I'm done with my	14 utilize FBI name check service other than OPM and		
17 little piece.	15 UCSIS?		
18 EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D)	16 A. Yes.		
19 BY MS. POWELL:	17 Q. What are the names of other agencies		
20 Q. I'm not sure how some of those were	18 aside from OPM and USCIS that use the FBI name		
21 follow-ups, but that's okay.			
22 Is TSDB's status alone a prohibiter for	19 check system?		
	MS. POWELL: Objection as to scope and		
	21 that a comprehensive answer to the question of all		
	22 of the agencies that use it is protected by the		

99 (393 to 396)

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	393	395			
	law enforcement privilege.	1 not to answer on the grounds of the law			
2	I've instructed the witness that he can	2 enforcement privilege and potentially state			
	answer as to names of agencies previously	3 secrets.			
	disclosed if he knows that they are public.	4 Q. How many I know the answer, but I			
5	THE WITNESS: Yeah, USCIS, OPM, U.S.	5 have to ask.			
	Secret Service, and a variety of others that I	6 How many exceptions are there to the			
	can't recall right now.	7 TSDB's inclusion standard?			
8	MR. ABBAS: Okay.  EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D)				
	BY MS. POWELL:	8 MS. POWELL: I'm instructing the witness			
11	Q. You previously testified that the FBI	9 not to answer on the grounds of the law			
	might engage in an interview at a land border if	10 enforcement privilege.			
	there was suspicion of terrorist activity	Q. Who created the exceptions to the TSDB			
	involved; is that the only reason?	12 inclusion standard?			
15	A. No.	MS. POWELL: Actually I think that a			
16	MS. POWELL: Do you care to ask any	14 comprehensive answer to that might require			
	follow-up questions because that's all I got?	15 disclosure of deliberative process or law			
	EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D)	16 enforcement privileged information, but you can			
	BY MR. ABBAS:	17 answer at a level of generality.			
20	Q. What are the other reasons FBI agents	18 THE WITNESS: I believe they're agreed			
21	may engage in interviews at land borders other	, ,			
22	than suspicion of terrorist activity?	19 upon by the WAC and approved by the NSC.			
		MR. ABBAS: We might have one more. Do			
		21 you have anything else?			
		MS. POWELL: I don't think so.			
	394	396			
	MS. POWELL: Objection that a	1 MR. ABBAS: Okay.			
	comprehensive answer would require disclosure of	2 MS. POWELL: I'm just checking to make			
	law enforcement sensitive information, but you can answer at a level of generality to the extent you	3 sure I didn't miss any notes.			
	can.	4 BY MR. ABBAS:			
6	THE WITNESS: Specific criminal	5 Q. Do the exceptions to the TSDB inclusion			
	activity, drug activity, other national security	6 standards apply only to non-U.S. persons?			
8	reasons why FBI may have an encounter at a port of	7 MS. POWELL: Objection.			
_	entry.	8 I'm going to instruct the witness not to			
10	MR. ABBAS: Okay.	9 answer on the grounds of the law enforcement			
	EXAMINATION BY COUNSEL FOR THE DEFENDANTS (CONT'D)	10 privilege.			
	BY MS. POWELL:	1 -			
13	Q. And finally, to your knowledge and	11 Q. Do the exceptions to the TSDB inclusion			
14	understanding, are there exceptions to the	12 standard apply only to U.S. persons?			
15	reasonable suspicion standard in the TSDB?	MS. POWELL: What?			
16	A. Yes, there are.	MR. ABBAS: It's the opposite of what I			
	EXAMINATION BY COUNSEL FOR THE PLAINTIFFS (CONT'D)	15 asked.			
	BY MR. ABBAS:	MS. POWELL: I'm instructing the witness			
110	Q. What are all the exceptions to the	17 not to answer on the grounds of the law			
19					
20	reasonable suspicion standard at TSDB?	18 enforcement privilege, yeah.			
20 21	reasonable suspicion standard at TSDB?  We've done this a few times.	_			
20	reasonable suspicion standard at TSDB?	18 enforcement privilege, yeah. 19 BY MR. ABBAS:			
20 21	reasonable suspicion standard at TSDB?  We've done this a few times.	18 enforcement privilege, yeah. 19 BY MR. ABBAS: 20 Q. How many did I			
20 21	reasonable suspicion standard at TSDB?  We've done this a few times.	18 enforcement privilege, yeah. 19 BY MR. ABBAS:			

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100 (397 to 400)

Conducted on April 9, 2018

	1 ,
1 Mr. DeSarno. I understand that you have a very 2 important job and I appreciate you taking the time 3 today to speak with us. Thank you very much. 4 THE WITNESS: Thank you. 5 MR. ABBAS: Read and sign, electronic. 6 MS. POWELL: Yeah, all that. 7 (Off the record at 6:59 p.m.) 8 9 10 11 12 13 14 15 16 17 18	1 DISTRICT OF COLUMBIA)  2 I, Matthew Goldstein, RPR, Notary Public 4 within and for the District of Columbia, do hereby 5 certify: 6 7 That I reported the proceedings in the 8 within entitled matter, and that the within 9 transcript is a true record of said proceedings. 10 Reading was requested. 11 12 I further certify that I am not related 13 to any of the parties to the action by blood or 14 marriage, and that I am in no way interested in 15 the outcome of this matter. 16 17 IN WITNESS WHEREOF, I have hereunto set 18 my hand this 15th day of April, 2018.
	Worth Still
20	
21	21 Matthew Goldstein, RPR
22	22
1 A C K N O W L E D G E M E N T  2 3 DISTRICT OF COLUMBIA )  5 I, MATTHEW J. DESARNO, hereby 6 certify, I have read the transcript of my 7 testimony taken under oath in my deposition of 8 April 9, 2018; that the transcript is a true, 9 complete and correct record of what was asked, 10 answered and said during this deposition, and that 11 the answers on the record as given by me are true 12 and correct. 13 14 MATTHEW J. DESARNO  15 16 17 Sworn and subscribed to before me 18 this day of, 2018. 19 20 Notary Public	
21 22	